Southwest Cañon

Community Wildfire Protection Plan

Prepared by Forest Stewardship Concepts, Ltd. at the request of Cañon City Area Fire Protection District and Fremont County, Colorado.
## Signatory Page

The following people have reviewed and approved the Southwest Cañon Community Wildfire Plan. It is now ready for implementation.

<table>
<thead>
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<th>Name and Position</th>
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<td>Representative, Eagle Heights</td>
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<td>Representative, Board of Directors, Wolf Park Home Owners Association</td>
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<tr>
<td>Chief, Cañon City Area Fire Protection District</td>
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<td>Sheriff, Fremont County</td>
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<td>Chair, Fremont County BOCC</td>
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<td>Steve Morrisey, Director, Fremont County Office of Emergency Management</td>
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<tr>
<td>Keith E. Berger, Field Manager, USDI BLM Royal Gorge Field Office</td>
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<td>Cañon City Council</td>
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<tr>
<td>John Grieve, State District Forester, Cañon City, Colorado State Forest Service</td>
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Record of Changes:

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PREFACE:

A Community Wildfire Protection Plan (CWPP) is a local wildfire protection plan that can take a variety of forms based on the needs of the community. The CWPP may address issues such as wildfire response, hazard mitigation, community preparedness, training, equipment or structure protection – or all of the above.

The process of developing a CWPP can help a community clarify and refine its priorities for protection of life, property and critical infrastructure in the wildland-urban interface. It also can lead community members through valuable discussions regarding management options and implications for the surrounding watershed.

This CWPP incorporates the “Fire Adapted Communities Concept” by including projects that support resilient landscapes and addressing the community response to wildfires.

CWPPs also improve a community’s ability to compete for grants to fund hazard mitigation projects, prevention, and preparedness education for residents in the community.

The wildland urban interface (WUI) is another term found throughout this document. It can be simply described as the geographical area where structures and other human development meet or intermingle with wildland or vegetative fuels. For the purposes of community wildfire protection planning a more specific definition is used. The Healthy Forest Restoration Act defines wildland-urban interface as:

a.) an area extending ½ mile from the boundary of an at risk community.

b.) an area within 1.5 miles of the boundary of an at-risk community, including any land that:
   1. Has a sustained, steep slope that creates the potential for wildfire behavior endangering the at risk community.
   2. Has a geographic feature that aids in creating an effective fire break, such as a road or ridge top.

   c.) An area that is adjacent to an evacuation route for an at risk community that requires hazardous fuels reduction to provide safer evacuation from the at risk community.
I. COMMUNITY IDENTIFICATION & DESCRIPTION

The Southwest Cañon (SWC) area is in Fremont County, on the southwest corner of Cañon City, Colorado. According to the latest census, 1,613 individuals reside within the analysis area. It covers approximately 12,340 acres, with 3,620 acres being classified as Wildland Urban Interface by Colorado State Forest Service. Elevation ranges from 5,364’ on the Arkansas River to 8,005’ feet at the top of Dawson Mountain. County Roads 3 & 143, and local road Forge/Evelyn provide primary access to area. See Figure 1: Southwest Cañon Vicinity Map for an understanding of the CWPP location. See Table 1: Southwest Cañon Land Ownership, Structures & Lots to get an idea of land ownership and structure distribution.

SWC area contains 1,225 total parcels within its boundary. Twelve are federal (BLM/USFS) and one is State owned. Of the 1,225 parcels 729 or (60%) are considered improved, and 496 or (40%) unimproved. Thirty four (34) miles of public roads serve the area. Most roads are paved or are reasonably good dirt and gravel that provide year round access.

Two homeowners associations are active in Southwest Cañon. Defensible space activities are evident. Evacuation planning was done during the Royal Gorge fire in 2013.

Previous fires in the area have created a vegetative tapestry of pinyon, juniper, grasslands, Gamble’s oak, and mountain mahogany. This vegetative blanket lays on a highly dissected series of ridges, draws and canyons. Slopes range from zero to fifty percent with an average approximating 25 percent.

Large wildfires are not unusual in the area. The Dinosaur fire burned 2,400 acres in 1988 on the north eastern side of Cañon City. The Royal Gorge fire of 2013 burned 3,218 acres and destroyed forty eight structures in similar fuel types and terrain as found in Southwest Cañon. The Parkdale fire of 2010 burned 629 acres and destroyed five structures. These fires increased Southwest Cañon resident’s awareness of the hazards of living in a wildland setting.

Initial attack for all wildland and structure fires on Southwest Cañon is provided by the Cañon City Area Fire Protection District, Fremont County Wildland Fire Team, Bureau of Land Management and US Forest Service.

A public meeting was held on February 15th, 2014 to review the draft Community Wildfire Protection Plan (CWPP) and incorporate changes suggested by the property owners, fire district representatives, Colorado State Forest Service (CSFS) personnel and Fremont County Sheriff’s Department. One hundred fifty five residents participated in the meeting and their comments have been included in this plan.
Table 1: Southwest Cañon Land Ownership & Structures

<table>
<thead>
<tr>
<th>Name</th>
<th>Acres</th>
<th># Structures</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dawson Ranch</td>
<td>646</td>
<td>428</td>
</tr>
<tr>
<td>Eagle Heights</td>
<td>43</td>
<td>24</td>
</tr>
<tr>
<td>Wolf Park</td>
<td>91</td>
<td>101</td>
</tr>
<tr>
<td>Other Private</td>
<td>6,378</td>
<td>284</td>
</tr>
<tr>
<td>Canon City Municipality</td>
<td>604</td>
<td>4</td>
</tr>
<tr>
<td>Bureau of Land Management</td>
<td>3,547</td>
<td>0</td>
</tr>
<tr>
<td>Colorado State Parks</td>
<td>26</td>
<td>0</td>
</tr>
<tr>
<td>US Forest Service</td>
<td>1602</td>
<td>0</td>
</tr>
</tbody>
</table>
Figure 1: Southwest Cañon Vicinity Map
II. COMMUNITY ASSESSMENT The overall risk to the community from wildland fire is moderate. This section will discuss the factors considered and contributing to the overall rating. The assessment is based on two levels of information. The Colorado Wildfire Risk Assessment Summary report found in Appendix L provides a wealth of broad scale information about the SWC CWPP area. Site specific findings were developed based on field reconnaissance, Core Team knowledge and stakeholders insights.

Colorado Wildfire Risk Assessment (WRA) Summary Report

The Colorado WRA provides a consistent, comparable set of scientific results to be used as a foundation for wildfire mitigation and prevention planning in Colorado. Please refer to Appendix L for in depth discussions on individual risk rating factors. The Colorado WRA website has further detailed information for you at www.ColoradoWildfireRisk.com

Wildland Urban Interface Risk Index:

The Wildland-Urban Interface (WUI) Risk Index layer is a rating of the potential impact of a wildfire on people and their homes. The key input, WUI, reflects housing density (houses per acre) consistent with Federal Register National standards. The location of people living in the wildland-urban interface and rural areas is essential for defining potential wildfire impacts to people and homes.
Wildfire Risk

Wildfire Risk combines the likelihood of a fire occurring (threat), with those areas of most concern that are adversely impacted by fire (fire effects), to derive a single overall measure of wildfire risk.
Wildfire Threat

Wildfire Threat is the likelihood of an acre burning. Threat is derived by combining a number of landscape characteristics including surface fuels and canopy fuels, resultant fire behavior, historical fire occurrence, percentile weather derived from historical weather observations, and terrain conditions. These inputs are combined using analysis techniques based on established fire science.
Fire Occurrence

Fire Occurrence is an ignition density that represents the likelihood of a wildfire starting based on historical ignition patterns. Occurrence is derived by modeling historic wildfire ignition locations to create an average ignition rate map. The ignition rate is measured in the number of fires per year per 1000 acres.
Wildfire Rate of Spread

Rate of spread is the speed with which a fire moves in a horizontal direction across the landscape, usually expressed in chains per hour (ch/hr) or feet per minute (ft/min).

<table>
<thead>
<tr>
<th>Rate of Spread</th>
<th>Acres</th>
<th>Percent</th>
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</thead>
<tbody>
<tr>
<td>Non-Burnable</td>
<td>285</td>
<td>2.3%</td>
</tr>
<tr>
<td>Very Low (0 - 2 ch/hr)</td>
<td>272</td>
<td>2.2%</td>
</tr>
<tr>
<td>Low (2 - 4 ch/hr)</td>
<td>216</td>
<td>1.8%</td>
</tr>
<tr>
<td>Moderate (4 - 12 ch/hr)</td>
<td>689</td>
<td>5.6%</td>
</tr>
<tr>
<td>High (12 - 40 ch/hr)</td>
<td>5,341</td>
<td>43.3%</td>
</tr>
<tr>
<td>Very High (40 - 80 ch/hr)</td>
<td>4,123</td>
<td>33.4%</td>
</tr>
<tr>
<td>Extreme (80+ ch/hr)</td>
<td>1,415</td>
<td>11.5%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>12,340</td>
<td>100.0%</td>
</tr>
</tbody>
</table>
Flame Length

Flame Length is defined as the distance between the flame tip and the midpoint of the flame depth at the base of the flame, which is generally the ground surface. It is an indicator of fire intensity and is often used to estimate how much heat the fire is generating. Flame length is typically measured in feet (ft.).

Flame lengths greater than four (4) feet are problematic for hand crews. Flame lengths greater than eight (8) feet are beyond control of heavy equipment and require indirect attack.
Fire Intensity Scale

Similar to the Richter scale for earthquakes, FIS provides a standard scale to measure potential wildfire intensity. FIS consists of five (5) classes where the order of magnitude between classes is ten-fold. The minimum class, Class 1, represents very low wildfire intensities and the maximum class, Class 5, represents very high wildfire intensities.

<table>
<thead>
<tr>
<th>FIS Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Burnable</td>
<td>285</td>
<td>2.3%</td>
</tr>
<tr>
<td>1 (Lowest Intensity)</td>
<td>254</td>
<td>2.1%</td>
</tr>
<tr>
<td>2 (Low)</td>
<td>1,719</td>
<td>13.9%</td>
</tr>
<tr>
<td>3 (Moderate)</td>
<td>811</td>
<td>6.6%</td>
</tr>
<tr>
<td>4 (High)</td>
<td>8,148</td>
<td>66.0%</td>
</tr>
<tr>
<td>5 (Highest Intensity)</td>
<td>1,123</td>
<td>9.1%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>12,340</td>
<td>100.0%</td>
</tr>
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</table>
Fire Type

Fire Type – Extreme represents the potential fire type under the extreme percentile weather category. The extreme percentile weather category represents the average weather based on the top three percent fire weather days in the analysis period. It is not intended to represent a worst case scenario weather event. Accordingly, the potential fire type is based on fuel conditions, extreme percentile weather, and topography.
Surface Fuels

Surface fuels, or fire behavior fuel models as they are technically referred to, contain the parameters required by the Rothermel (1972) surface fire spread model to compute surface fire behavior characteristics, including rate of spread, flame length, fireline intensity and other fire behavior metrics. As the name might suggest, surface fuels account only for surface fire potential. Canopy fire potential is computed through a separate but linked process. The Colorado WRA accounts for both surface and canopy fire potential in the fire behavior outputs. However, only surface fuels are shown in this report.

Table 2: SW Cañon CWPP Fuel Models

<table>
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<th>Surface Fuels</th>
<th>Description</th>
<th>Acres</th>
<th>Percent</th>
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<tr>
<td>GR 1</td>
<td>Short, Sparse Dry Climate Grass (Dynamic)</td>
<td>1,319</td>
<td>10.7%</td>
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<td>GR 2</td>
<td>Low Load, Dry Climate Grass (Dynamic)</td>
<td>2,337</td>
<td>18.9%</td>
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<tr>
<td>GS 1</td>
<td>Low Load, Dry Climate Grass-Shrub (Dynamic)</td>
<td>233</td>
<td>1.9%</td>
</tr>
<tr>
<td>GS 2</td>
<td>Moderate Load, Dry Climate Grass-Shrub (Dynamic)</td>
<td>3,552</td>
<td>28.8%</td>
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<tr>
<td>SH 1</td>
<td>Moderate Load, Humid Climate Grass-Shrub (Dynamic)</td>
<td>357</td>
<td>2.9%</td>
</tr>
<tr>
<td>SH 7</td>
<td>Very High Load, Dry Climate Shrub</td>
<td>27</td>
<td>0.2%</td>
</tr>
<tr>
<td>TU 1</td>
<td>Light Load, Dry Climate Timber-Grass-Shrub</td>
<td>1,806</td>
<td>14.6%</td>
</tr>
<tr>
<td>TU 5</td>
<td>High Load, Conifer Litter</td>
<td>314</td>
<td>2.5%</td>
</tr>
<tr>
<td>TL 1</td>
<td>Low Load, Compact Conifer Litter</td>
<td>53</td>
<td>0.4%</td>
</tr>
<tr>
<td>TL 3</td>
<td>Moderate Load, Conifer Litter</td>
<td>1,557</td>
<td>12.6%</td>
</tr>
<tr>
<td>TL 6</td>
<td>Moderate Load, Broadleaf Litter</td>
<td>45</td>
<td>0.4%</td>
</tr>
<tr>
<td>TL 8</td>
<td>Long-needle Litter</td>
<td>456</td>
<td>3.7%</td>
</tr>
<tr>
<td>Non-Burnable</td>
<td>Parking lots, bare ground, water &amp; similar.</td>
<td>584</td>
<td>4.7%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td><strong>12,340</strong></td>
<td><strong>100.0%</strong></td>
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</tbody>
</table>

Here are a few representative photos of fuel models found in Southwest Cañon area.
Fuel Model Map
Vegetation

The Vegetation map describes the general vegetation and land cover types across the state of Colorado. In the Colorado WRA, the Vegetation dataset is used to support the development of the Surface Fuels, Canopy Cover, Canopy Stand Height, Canopy Base Height, and Canopy Bulk Density datasets.

Table 3: SW Cañon CWPP Vegetation

<table>
<thead>
<tr>
<th>Vegetation Class</th>
<th>Acres</th>
<th>Percent</th>
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<tr>
<td>Grassland</td>
<td>1,810</td>
<td>15.2%</td>
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<tr>
<td>Shrubland</td>
<td>660</td>
<td>5.5%</td>
</tr>
<tr>
<td>Aspen</td>
<td>110</td>
<td>0.9%</td>
</tr>
<tr>
<td>Ponderosa Pine</td>
<td>766</td>
<td>6.4%</td>
</tr>
<tr>
<td>Spruce-Fir</td>
<td>8</td>
<td>0.1%</td>
</tr>
<tr>
<td>Mixed Conifer</td>
<td>151</td>
<td>1.3%</td>
</tr>
<tr>
<td>Oak Shrubland</td>
<td>80</td>
<td>0.7%</td>
</tr>
<tr>
<td>Pinyon-Juniper</td>
<td>8,079</td>
<td>67.8%</td>
</tr>
<tr>
<td>Riparian</td>
<td>163</td>
<td>1.4%</td>
</tr>
<tr>
<td>Agriculture</td>
<td>14</td>
<td>0.1%</td>
</tr>
<tr>
<td>Open Water</td>
<td>10</td>
<td>0.1%</td>
</tr>
<tr>
<td>Urban &amp; Community</td>
<td>72</td>
<td>0.6%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>11,923</strong></td>
<td><strong>100.0%</strong></td>
</tr>
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</table>

Foothills Vegetation.
Vegetation Map
**Fuel Hazards**

Dense stands of conifer, brush and grasslands cover the area. See [Table 3: Southwest Cañon Vegetation](#) for a thorough list of vegetation found within the CWPP boundary.

Many homes have varying degrees of wildfire hazard mitigation done around them. Much more is needed. Some landowners have reduced ladder fuels adjacent to their structures by pruning the lower limbs off of trees. This reduces the likelihood of a ground fire becoming a crown fire. Pruned limbs must be disposed of and not left on the ground.

All forest stands adjacent to structures with crown closures greater than forty percent are problematic. Continuous surface and crown fuel arrangement, both horizontal and vertical, render this area susceptible to torching, crown fire, and ignition by wind born embers, even under moderate weather conditions. The CO WRAP Fire Intensity Scale (page 17) for Southwest Cañon shows seventy five percent (75%) of the area as high or above fire intensity.

Local topography further aggravates fire behavior and control. Slopes range from ten to fifty percent with most hillsides ranging from twenty to forty (20-40%) percent. Small, non-descript drainages are abundant. They form chimneys where wildfires can make rapid runs uphill.

During recent large fires like Waldo Canyon and Black Forest wood fences have served as fuses or wicks providing a path from one structure to another. When flashy fuels like grass or rabbit brush are added to the mix wildfires easily move from structure to structure.
Table 4: Southwest Cañon Fire Behavior Prediction

<table>
<thead>
<tr>
<th>Fuel Model*</th>
<th>Rate of Spread (miles/hr.)</th>
<th>Flame length (feet)</th>
<th>1 hour fire size (acres)</th>
<th>1 hour Fire perimeter (miles)</th>
<th>Safety Zone Size (acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>GR 1</td>
<td>.20</td>
<td>2</td>
<td>14</td>
<td>.56</td>
<td>.36</td>
</tr>
<tr>
<td>GR 2</td>
<td>.48</td>
<td>5</td>
<td>77</td>
<td>1.3</td>
<td>.49</td>
</tr>
<tr>
<td>GS 1</td>
<td>.13</td>
<td>3</td>
<td>6</td>
<td>.36</td>
<td>.40</td>
</tr>
<tr>
<td>GS 2</td>
<td>.18</td>
<td>5</td>
<td>12</td>
<td>.50</td>
<td>.46</td>
</tr>
<tr>
<td>TU 1</td>
<td>.02</td>
<td>2</td>
<td>0.2</td>
<td>.06</td>
<td>.34</td>
</tr>
<tr>
<td>TL 3</td>
<td>0.2</td>
<td>1</td>
<td>0.1</td>
<td>.06</td>
<td>.32</td>
</tr>
<tr>
<td>TL 8</td>
<td>.06</td>
<td>3</td>
<td>1.4</td>
<td>.18</td>
<td>.41</td>
</tr>
<tr>
<td>Masticated</td>
<td>0.01</td>
<td>1</td>
<td>0.1</td>
<td>0.03</td>
<td>.32</td>
</tr>
<tr>
<td>Hand felled &amp; Lopped</td>
<td>0.08</td>
<td>4</td>
<td>1.8</td>
<td>0.2</td>
<td>.46</td>
</tr>
</tbody>
</table>

Note: Highlighted zones are well beyond hand crew and engine suppression threshold.

Fire behavior predictions are based on the 90th percentile weather conditions from 4 Mile remote automated weather station (RAWS) #53903. This RAWS sits at 6,310 feet elevation and is near the Southwest Cañon CWPP analysis area. Fire behavior inputs include: Temperature of 94°F, Relative humidity = 7%, Twenty foot wind speed = 10 mph, and fuel moistures of: 1,000 hr. = 8%, 100 hr. = 6%, 10 hr. = 3% & 1 hr. = 2%. Slope = 10%

Chart 1: Cañon City Wind Rose Chart for June (Daytime)

Spot fires will likely ignite up to a half mile from the flaming front. Crown fires are likely to spread at 0.34 miles per hour.

Doubling the wind speed more than doubles most of the above fire behavior.

The wind rose chart from Cañon City weather station demonstrates the highly variable nature of winds during daylight hours in June. A wildfire could easily start in the southeast corner of the SWC CWPP area and sweep uphill through a large part of the analysis area.
Slope also drives fire behavior. Fires burn more rapidly uphill because the flames tend to preheat fuels above them. While fire does burn downhill slower it can be pushed downhill by high winds or long range spotting.

**Chart 2: Fire Behavior Increase as Slope Gets Steeper** (0-45% slope)

![Chart showing fire behavior increase as slope gets steeper](chart.png)

**Table 5: SWC CWPP Area Slope Distribution**

<table>
<thead>
<tr>
<th>% Slope</th>
<th>Acres</th>
<th>% Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-22%</td>
<td>5,697</td>
<td>46</td>
</tr>
<tr>
<td>22-32%</td>
<td>1,356</td>
<td>11</td>
</tr>
<tr>
<td>32-44%</td>
<td>1,466</td>
<td>12</td>
</tr>
<tr>
<td>&gt; 44%</td>
<td>3,821</td>
<td>31</td>
</tr>
<tr>
<td></td>
<td><strong>12,340</strong></td>
<td><strong>100</strong></td>
</tr>
</tbody>
</table>
Risk of Ignition and Wildfire Occurrence

The robust vegetative mosaic found in Southwest Cañon is living testimony to fires role in ecosystem dynamics in the area. Most contemporary fires are lightning caused but human caused fires are expected to increase as more homes are built in Southwest Cañon.

Fremont County has experienced a number of large wildfires recently. The 3,218 acre Royal Gorge fire of 2013 has added energy to the CWPP process. It burned forty eight (48) structures.

Other fires in the region provide a serious warning for all people living in places prone to wildland fires. They include Black Forest, Waldo, Wetmore, Mason, Iron Mountain, Parkdale and the list goes on.

Low fuel moistures and low relative humidity are common in the area, as are periods of high winds. When dry and windy conditions coincide the stage is set for large, troublesome wildfires.

Fires originating in or near the community are of most immediate concern, but fires starting well beyond the boundaries of the planning area can have profound effects. Rapid rates of spread and long distance spotting (starting a new fire by windblown embers) are the norms for fires in the vicinity. **Table 4: Southwest Cañon Fire Behavior Prediction** provides insight into potential fire behavior on a bad day at Southwest Cañon.

Temple Canyon Park provides developed picnic facilities within the Southwest Cañon CWPP area. Transients also camp along Grape Creek and Temple Canyon. This additional human activity increases the probability of human caused wildfires. Transients are thought to be responsible for a wildfire every year. While that does not seem like a very high frequency, it can be a serious issue on a dry, windy day.

During the Interested Parties meeting several stakeholders expressed a concern about the potential for motorized users of National Forest or BLM lands to start a wildfire that will threaten the community. They believe that more should be done to notify said users of wildfire issues and to regulate their activities during periods of high danger.
Community Values at Risk & Hazard Assessment

Values:
Eight hundred forty one (841) structures were triaged based on their anticipated ability to survive a wildfire in their vicinity without any human intervention to prevent them from burning. Sixty percent (60%) of the buildings are expected to survive. Three hundred forty three (343) structures or forty percent (40%) will likely be destroyed when a wildfire occurs in the neighborhood. The structures range from substantial permanent residences and industrial facilities to travel trailers and metal sheds. See the Fire Control Features Maps in Appendix B for structure triage results.

Southwest Cañon landowners place a high premium on their natural surroundings and the visual quality of the landscape. Vast expanses of heavily burned, charred forest are objectionable whether structures burn or not. If the view is seriously eroded much of the intrinsic value of the home will also be lost.

Three electrical transmission lines run through the analysis area. All of them are on wood poles and vulnerable to a wildfire in their vicinity. Failure of one or more of these lines is likely to cause serious problems for the electrical grid in the region. These lines are also aviation hazards during wildfire air operations. Their locations are currently known to local firefighters and will be shown on the Fire Control Features maps developed for this CWPP.

Loss of electrical power during a wildfire will shut down the pumps that supply water to the hydrants throughout the analysis area. When that happens water supply will be limited to what was in storage at the time of power failure. Gravity will allow that water to be used but no additional water can be pumped until power is restored to all the pumping stations.

A large, intense fire will also compromise watershed values and cause sediment and turbidity issues along Grape Creek and ephemeral streams. Most of the ponds in the area, which are impounded by earthen dams, will be filled with sediment compromising wildlife and livestock watering opportunities.

Access:

Thirty four (34) miles of paved or gravel and dirt roads provide good access throughout Southwest Cañon. Addresses are normally displayed at driveway intersections with access roads. Most home addresses are visible. Several locked gates will impede first responders until they breach the barrier. Without an accurate map or detailed instructions it can be very difficult for first responders to find a specific address even though most intersections are signed.
Road grades seldom exceed 10 percent (10%) on main arterials in the community. Driveways can be as much as eighteen percent (18%). Dead end roads usually have “No Outlet” signs at the junction with the main road. Turnarounds and cul-de-sacs at the end of the roads are adequate for large structure fire equipment.

Evacuation routes are currently limited to three major arterial roads, all of which run north, downhill toward Cañon City. It is possible to route evacuation traffic across the slope east or west but not convenient. Any fire originating in the northern portion of the CWPP area is likely to compromise one or all of the present evacuation routes. There are a number of existing safety zones that can be used as temporary sanctuaries if evacuation routes are cut off. Unfortunately most the good safety zones are concentrated in the northern sector. See Appendix B: Fire Control Features Maps for locations of safety zones.

Risk:
Three kinds of risk are associated with wildland fire. The first concern is the risk to people trying to evacuate under less than optimal conditions. Second is the risk to firefighters attempting to protect property. Third is the risk wildfire poses to property. The concept of survivable space addresses both the second and third facets of risk under one umbrella.

The homes along Riverside drive are often very close together. It is conceivable that a fire in one home could rapidly involve adjacent structures. Many of these homes back up to a hillside covered with heavy grass and dead woody material. During a wildfire this hillside will likely support many spot fires.

Wildfire Risk represents the possibility of loss or harm occurring from a wildfire. It is the primary output of the Colorado Wildfire Risk Assessment (Colorado WRA). Risk is derived by combining the Wildfire Threat and the Fire Effects assessment outputs. It identifies areas with the greatest potential impacts from a wildfire – i.e. those areas most at risk - considering all values and assets combined together. Wildfire Risk combines the likelihood of a fire occurring (threat), with those areas of most concern that are adversely impacted by fire (fire effects), to derive a single overall measure of wildfire risk.

Triage:
Structure triage was conducted on each parcel with buildings on it. Triage is a concise decision making process that is used if/when a wildfire threatens multiple structures simultaneously. See Appendix D: Structure Triage for a brief description of the triage process. The following observations are gleaned from the site visits.

- Four hundred ninety eight (498) or 60% of the structures are expected to survive. That leaves three hundred forty three (343) or 40% of the structures within Southwest Cañon as likely to be destroyed or heavily damaged during a wildfire.
Poor conditions in the structure ignition zone were the most prevalent problem found during triage. See the discussion of the home ignition zone starting on page 36.

It is important to understand the role of triage in this community wildfire protection plan. It is a quick, inexpensive way to determine overall community wildfire risk and helps to identify areas to focus improvement efforts. Its utility during an actual wildfire depends upon the nature of the wildfire. When only one structure is threatened, firefighting resources are usually assigned to protect that single structure, unless it is a severe safety hazard.

During a large wildfire scenario when more structures are threatened than there are firefighting resources to protect them, this triage work will help the Incident Commander assign scarce resources to the places where they have the best chance for success.

Maps developed for this Community Wildfire Protection Plan identify structure location and survivability. The CWPP is an ever evolving document and will be revised on a regular basis to reflect new information about structure survivability and other important fire control features in Southwest Cañon.

Table 6: Structure Triage by Subdivision.

<table>
<thead>
<tr>
<th>Subdivision</th>
<th># Structures Triage</th>
<th>% Survivable</th>
<th>% Non-Survivable</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dawson Ranch</td>
<td>428</td>
<td>62</td>
<td>38</td>
</tr>
<tr>
<td>Eagle Heights</td>
<td>24</td>
<td>17</td>
<td>83</td>
</tr>
<tr>
<td>Wolf Park</td>
<td>101</td>
<td>71</td>
<td>29</td>
</tr>
<tr>
<td>Other Private Areas</td>
<td>284</td>
<td>54</td>
<td>46</td>
</tr>
</tbody>
</table>

Note: Structure survivability is dynamic. As wildfire mitigation work is completed these numbers and the Fire Control Features Maps will be revised to reflect current structure status. Revisions will be agreed to by the Canon City Area Fire Protection District and the Fremont County Office of Emergency Management. Fremont County will be responsible for maintaining the Geographic Information System that is used to develop said maps.

Evacuation:

This area can expect to be threatened by wildfires originating in both wildland areas south and west of it and from wildfires originating within the area. Fires originating in light flashy grass and shrub fuels inside the planning area will dramatically complicate evacuations. There are safety zones within the threatened area that can serve in an emergency situation but are not the ideal solution.

Timing the initiation of an evacuation must consider the amount of time it will take to notify citizens and get them out of the area. It must also consider how rapidly the wildfire is likely to spread over an extended period of time. Fire spread rates are heavily dependent upon wind speed and slope.
Evacuations are ordered and executed by either the Canon City Police Department or Fremont County Sheriff’s Department, depending upon jurisdiction of the area to be evacuated, in consultation with wildfire personnel on scene. In most rapidly evolving situations it is wise to err on the side of the angels providing everyone plenty of time to leave the area safely.

Notification of an impending evacuation has been problematic on several wildfires lately. Reverse 911 systems have had a difficult time keeping up with the wide array of communications options available to people today. People often convert from the traditional “land lines” to cellular phones without updating their contact information with emergency call centers.

Fremont County has an “Alert Fremont” emergency notification system that will notify individuals with cell phones and Voice Over Internet Protocol (VOIP) phone numbers of emergencies in their area. It is important to have current contact information registered in that system. See Appendix N: Alert Fremont for more information and a link to register your phone/s.

See section III for a few additional thoughts to facilitate timely evacuation in a wildfire setting.

Local Preparedness and Protection Capability

Cañon City Area Fire Protection District (CCAFPD) has two fire stations in Cañon City. Station 2 is only 0.8 mile from the southeast corner of the analysis area. CCAFPD has a cadre of twenty nine (29) paid full time personnel and twenty (20) volunteer firefighters. Thirty of them have been through basic wildland firefighter training. All the structures in the SWC CWPP area are within the CCAFPD.

Cañon City Area Fire Protection District initial attack is only five minutes from the Southwest Cañon CWPP area and as much as twenty minutes to the scene depending on the fires location. BLM & USFS have initial attack resources stationed in Cañon City that can respond in similar timeframes if they are not already assigned to an active wildfire.

If/When CCAFPD requests reinforcements or mutual aid from nearby departments it will take at least one half hour for that assistance to arrive on scene. Reinforcement availability is dependent upon wildfire workload at the time of the request.

The BLM has a Single Engine Air Tanker (SEAT) based at the Fremont County Airport during periods of high fire danger. A SEAT is not always stationed there or may be obligated to another wildfire.
Table 7: SWC CWPP Available Wildland Fire Suppression Resources

<table>
<thead>
<tr>
<th>TYPE RESOURCE</th>
<th>TYPE</th>
<th># ON HAND</th>
<th># DESIRED</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cañon City Fire Protection District</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Personnel</td>
<td>6-9, + vols.</td>
<td>9-12, + vols.</td>
<td></td>
</tr>
<tr>
<td>Wildland firefighters (Carded)</td>
<td>30 total</td>
<td>30</td>
<td></td>
</tr>
<tr>
<td>Brush trucks 150-250 gallons</td>
<td>6</td>
<td>3</td>
<td>3</td>
</tr>
<tr>
<td>Squad truck 500 gal 500 SWCm</td>
<td>3</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Engine 500 gal 1000 SWCm</td>
<td>1</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Tender 3,000 gal 250 SWCm</td>
<td>1</td>
<td>2@ 2000 gal.</td>
<td></td>
</tr>
<tr>
<td>Tender 1,000 gal 150SWCm</td>
<td>1</td>
<td>*</td>
<td></td>
</tr>
<tr>
<td>Portable holding tanks</td>
<td>1500-2000 gal</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Power saw kit (on Type 6 Engines)</td>
<td>3</td>
<td>--</td>
<td></td>
</tr>
<tr>
<td>Personnel &amp; Equipment Transport</td>
<td>2</td>
<td>2</td>
<td></td>
</tr>
<tr>
<td>Wildland fire tool cache</td>
<td>20 person</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Fremont County Wildland Fire Team</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wildland firefighters (Carded)</td>
<td></td>
<td>12</td>
<td></td>
</tr>
<tr>
<td>Engine - 250 gallons</td>
<td>6</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>Engine - 300 gallons</td>
<td>6</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>Engine - 500 gallons</td>
<td>6</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>Tender - 1500 gallon 6x6</td>
<td></td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>Water trailer- 450 gallon</td>
<td></td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>Portable holding tanks</td>
<td></td>
<td>2</td>
<td></td>
</tr>
<tr>
<td>Colorado State Dept. Of Public Safety</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wildland Firefighters (Carded)</td>
<td></td>
<td>2</td>
<td></td>
</tr>
<tr>
<td>Engine</td>
<td>6</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>Power saw kit</td>
<td></td>
<td>2</td>
<td></td>
</tr>
<tr>
<td>Wildland fire tool cache (20 person)</td>
<td>Mop up kits</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>Bendix/King handheld radios</td>
<td></td>
<td>4</td>
<td></td>
</tr>
<tr>
<td>Drip Torches</td>
<td></td>
<td>4</td>
<td></td>
</tr>
<tr>
<td>BLM/USFS Pike/San Isabel NF (1)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wildland Firefighters (Carded)</td>
<td></td>
<td>26</td>
<td></td>
</tr>
<tr>
<td>Engine</td>
<td>6</td>
<td>2</td>
<td></td>
</tr>
<tr>
<td>Engine</td>
<td>4</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>Power saw kit</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Portable pump kits</td>
<td>Mark 3</td>
<td>2</td>
<td></td>
</tr>
<tr>
<td>Portable holding tanks</td>
<td>1500-2000 gal</td>
<td>3</td>
<td></td>
</tr>
<tr>
<td>Wildland fire tool cache</td>
<td>100 person</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Single Engine Air Tanker/s (during very high fire danger)</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

(1) Structure protection is the responsibility of fire protection districts and state. Federal partners provide assistance upon request and are most likely to do more wildland type suppression work, hence there isn’t a need for heavy structure protection apparatus or resources.
**Water Supply:**

The Canon City Water Department has an excellent inventory of their hydrant system. It contains invaluable information on hydrant location, flow rates and pressures. One hundred eighty two (182) hydrants are located within the CWPP analysis area. The water is supplied by the Cañon City Water Department. The hydrants are exercised on an annual basis. **Table 8 SWC Area Fire Hydrant Flow Rates** shows the distribution of hydrants by flow rate. Thirteen (13) or seven percent (7%) do not meet the 20 pounds/square inch (psi) residual pressure standard. Three (3) more are rated at 20 psi. 20 psi is considered the minimum residual pressure necessary to reduce the risk of damage to underground water mains and or pumps.

**Table 8: SWC Area Fire Hydrant Flow Rates**

<table>
<thead>
<tr>
<th>Flow Rate</th>
<th>Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>9</td>
</tr>
<tr>
<td>365-749</td>
<td>15</td>
</tr>
<tr>
<td>750-999</td>
<td>42</td>
</tr>
<tr>
<td>1,000+</td>
<td>116</td>
</tr>
</tbody>
</table>

If all the hydrants were opened at once, a highly unlikely event, they theoretically could produce 186,454 gallons per minute. This will not ever happen for a wide variety of reasons. There is a question regarding how many hydrants can be opened simultaneously in the event of a large wildfire threatening a significant number of structures and still maintain operational flows. The Waldo and Black Forest fires are examples of multiple structures being threatened and then evolved into an urban conflagration.

The Superintendent of the Cañon City Water Department described the water system within the developed area of the CWPP. The hydrants in the Riverside, 1st and 4th Streets area are gravity fed through 4” to 6” mains from the two finished water storage tanks located on the water treatment plant hillside. These tanks are normally kept at 85% - 90% of their capacity. These two tanks have a combined capacity of 13.4 MG. The remainder of the analysis area hydrants are fed from two large tanks totaling 1.5 million gallons. These tanks are located in Dawson Ranch and feed laterals within the area. The 1 MG tank located next to the house at 444 Greenhorn Drive usually contains 82% of its actual capacity. The .5 MG tank located south of 552 Greenhorn Drive usually contains 50% of its actual capacity. These two tanks rely upon three pumping stations to feed the water system. If a wildfire causes an electrical outage that interrupts these pumps, water supply within the CWPP area will be limited to the contents of storage tanks and whatever can be trucked in from other water sources like the river, ponds or off site City system.

The highest tank in the system will hold 500,000 gallons. If the tank is fifty percent full it will have 250,000 gallons in it. That is enough water to run one hydrant flowing 1,000 gpm for 4.2 hours. If we have a one hydrant fire that should be plenty of water to get the job done. If, on the other
hand, we need to use six similarly sized hydrants we will only have a 42 minute supply. The upper tanks recharge rates is 600 gpm. Once the tank is seriously drawn down it will not keep up with water demands for a large wildfire.

In a wildfire emergency, most hydrant areas within the urban-wildland fire zone will support the combined pumping capacity of the first two engine companies that will be responding. Water supply capability depends upon the location of the hydrant, the size of the water supply main line, distance from the pump station, and connectivity of the waterline grid. In a wildfire emergency it is foreseeable, however, that water system flows and associated pressures may be degraded by increased system demands created by homeowner use of domestic watering systems to defend their properties from the on-coming wildfire. In this event, water available for fire department use may be severely reduced.

III. COMMUNITY MITIGATION PLAN

**Survivable Space:**

Survivable space is an area around the structures where fuels and vegetation are treated, cleared or reduced to slow the spread of wildfire towards the structure and lower the intensity of the fire as it passes the developed area. It also reduces the chances of structure fire moving from the building to surrounding vegetation. Survivable space can provide room for firefighters to do their jobs. A house is likely to withstand a wildfire if vegetation is managed to reduce a fire's intensity. Structure design and construction also influence its survivability when a wildfire passes through the neighborhood. Removing flammable materials such as firewood, lumber and gasoline from the decks and base of structures will pay big dividends when the ember storm hits the home.

The concept of “defensible” space assumes that there will be sufficient wildfire personnel and equipment to actively protect each threatened structure. This assumption is accurate when only one or two structures are imperiled. When numerous structures are threatened simultaneously there aren’t enough firefighting resources available in Fremont County to protect them all. Mutual aid assistance from other fire departments in the region need time to mobilize and take effective action during large incidents.

Survivable space around a structure is the key to assuring that a home is still standing after a major wildfire. A structure is survivable IF it can withstand being overrun by a high intensity wildfire without any on site intervention by wildfire personnel. This requires close attention to structure design, construction, and its relationship to combustible natural and manmade plunder.

Effective survivable space is the landowners’ most reliable means of providing wildfire protection for their structures. This is especially true in Southwest Cañon. Terrain, heavy fuels, and landownership patterns in SWC make landscape level fuel modification difficult. This plan suggests
a few shaded fuelbreaks along strategic ridges and roads, but the key to individual structure survival is Survivable Space and good “Fire Wise” practices immediately adjacent to structures.

During periods of high to extreme fire danger a wildfire will rapidly exceed the suppression capability of the local fire suppression forces. Table 4: Southwest Cañon Fire Behavior Prediction displays the difficult position firefighters will face on a dry, windy day. Hand crews are effective when flame lengths are less than four feet. On a bad day 95.5 percent (95.5%) of Southwest Cañon is expected to exceed four foot flame lengths. The size of a fire within the first hour is also expected to grow beyond local initial attack capability over forty five percent (45%) of the CWPP area.

Homeowners should not expect much protection intervention if/when a large fire burns through the area. The harsh realities of evacuations, triage and coordinating attack with mutual aid forces will consume local fire forces for several hours. Fire Wise rated survivable space is the key to structures surviving on their own. Do it now and maintain it.

In many cases, sizeable effort has been spent developing defensible space around quality homes perched on the edge of a steep slope with heavy vegetation below the structure. Unfortunately the trajectory of the flames will intersect the structure, exposing it to direct contact with flames. The City and County should encourage people to set new homes back from the edge of steep, brushy slopes using the guidelines provided in “Protecting Your Home from Wildfire - Creating Wildfire Defensible Space Zones”, Quick Guide Series Fire 2012-1 available on the CSFS website and included in this CWPP as Appendix M.

One of the more vexing issues related to creating survivable space in neighborhoods with relatively small lots is the need to mitigate wildfire hazard on the neighbor’s property to protect your structure. When similarly thinking neighbors work together this issue is avoided. When adjacent properties are not improved or a neighbor is not inclined to mitigate wildfire hazards on their own land, it can seriously compromise efforts to develop survivable space on adjacent properties. In many cases absentee landowners are not even aware of the wildfire hazard issues. Developers that retain ownership of some lots in a development are usually not enthusiastic about incurring more costs for wildfire hazard mitigation.
Recent research into the cause for loss of homes during wildfires indicates that home ignitability, rather than wildland fuels, is the principal cause of home losses during wildland/urban interface fires. Key items are flammable roofing materials (e.g. cedar shingles) and the presence of burnable vegetation (e.g. ornamental trees, shrubs, wood piles, and pine needle accumulation) immediately adjacent to homes (Cohen, 1999).

The home ignition zone includes a home and its immediate surroundings within 100 to 150 feet of the structure. Fuel conditions within this zone, to a large degree, will determine whether a home will survive a wildfire. High intensity fire behavior beyond the home ignition zone does not transfer enough energy directly from its flames to ignite a wooden structure. The fuels surrounding a home within the home ignition zone principally determine the potential for directly igniting the home. Firebrands lofted from extreme wildfires must directly ignite on a structure to be an effective ignition source. If firebrand ignitions occur in the fuels surrounding a home, then those fuels determine the home’s ignition potential. Thus, regardless from how far firebrands travel a home’s exterior materials and design and fuels in the home ignition zone determine its ignition potential from firebrands.
The primary and ultimate responsibility for home wildfire protection lies with private homeowners, not public land management agencies (or taxpayers). It is critical that special attention be given to reducing fuels in the home ignition zone around structures to improve their chances of surviving a wildfire. This includes insuring that there are no combustible materials like concentrations of pine needles, dry grass, hay or straw, firewood, deck furniture, household trash, flammable materials such as gasoline, diesel or paint thinners, paper boxes, and fabrics near the structure or in the home ignition zone for firebrands to land on. In the past few years research has found that a significant number of homes destroyed in wildfires burned as the result of the presence of combustible materials within the home ignition zone. Some homes ignited as much as 8 hours after the fire front passed. Reducing places for embers to penetrate the home such as open windows and vents also improves structure survivability.

Chart 3: Slope Impact on Survivable Space

This chart indicates how far thinning needs to be done above and below a structure based on the slope it is on or adjacent to. It is also a good source to determine how far back from a slope to set a new structure.

*Colorado State Forest Service in Cañon City maintains a list of local contractors that do wildfire hazard reduction work. They can be reached at 719 275-6865 for current listing.*
State Tax Incentives for Wildfire Hazard Mitigation:

On April 4, 2013 the Governor signed House Bill 13-1012 that extend the deduction until January 1, 2025 to encourage more residents of the Wildland Urban Interface to mitigate wildfire hazards around their homes. House Bill 13-1012 extended tax incentives that allow landowners to deduct the actual costs of their wildfire mitigation, up to $2,500 from their taxable income. The program allows each landowner to get credit for fifty percent of the cost of wildfire mitigation up to a total of $2,500 per year. To get the full credit the total mitigation costs must be $5,000 or greater. The work must be done in accord with an existing Community Wildfire Protection Plan to qualify.

This is a good incentive for individual landowners to improve survivable space around their structures.

Education and Information:

Dollar for dollar, one of the best ways to improve community wildfire resilience is wildfire awareness activities such as brochures, public service announcements, workshops, fire danger signs and informal discussions in the neighborhood. Fremont County has a FireWise trailer that they take to various gatherings in the County. It contains materials and displays that highlight the benefits of FireWise concepts. The trailer is available for property and home owners associations to use for member information exchanges. The Royal Gorge fire provides a reminder and “teachable moment” to focus Southwest Cañon landowners on the realities of the environment in which they live. Like all teachable moments it is not likely to last very long.

Transient camps in Temple Canon Park and along Grape Creek are a source of wildfires. Developing a strategy to deal with this particular challenge will require several agencies to work together in an educational and law enforcement approach that has not been the norm to date.

Recreational use of public lands in and around the CWPP area is also a concern. Stakeholders at the Interested Parties meeting urged the Core Team to design a fire prevention program that deals specifically with motorized users of public lands. Unauthorized campfires were also mentioned as concerns on public lands.

Fuel Hazard Reduction:

Individual owners have done varying degrees of wildfire mitigation work around their structures and along their driveways. More work is needed to mitigate wildfire hazards within Southwest Cañon.
Dawson Ranch HOA has an innovative program to deal with slash generated during wildfire hazard mitigation activities. They contract with a local arborist to come through the development and chip slash that has been stacked along the road. This provides homeowners with a convenient way to dispose of slash and puts the residue to a beneficial end use.

It may be time to expand the Dawson Ranch chipping program to other portions of the CWPP area. The City, County or Fire District could sign homeowners up for the service and charge them accordingly. This service will encourage wildfire hazard mitigation and deal with the residual slash.

It appears the best way to deal with wildfire hazards on adjacent lots is through education and an appeal to landowners as community members. The first step will be a direct appeal to their responsibility to the community to help all structures be as safe as possible. Absentee landowners can be reminded of just how close the area came to being evacuated during the recent Royal Gorge fire in 2013. Another method of encouragement is to approach them with specific wildfire mitigation recommendations for their property. Helping them understand that mitigation does not equal “clear cutting” may allow them to understand both the problem and solutions.

Another possible way to encourage property owners with hazardous fuel accumulations to deal with the problem is to make them aware of the various ways to fund the work and provide them with a list of individuals that do quality wildfire hazard mitigation.

This photo provides a good example of a shaded fuelbreak created using a Hydro-ax to masticate pinyon and juniper trees. This treatment reduces crown fire potential and can provide a safer place for firefighters to construct fireline. It also allows aerial retardant to penetrate forest crown cover and reach the ground.
Southwest Cañon potential shaded fuelbreaks are shown on the map below. Table 9: Southwest Cañon Potential Shaded Fuelbreaks provides the detail for the recommended fuel treatments.

Table 9: Southwest Cañon Potential Shaded Fuelbreaks

<table>
<thead>
<tr>
<th>Fuelbreak Name</th>
<th>Length (miles)</th>
<th>Acres</th>
<th>Estimated cost ($)</th>
<th>Priority</th>
</tr>
</thead>
<tbody>
<tr>
<td>A-B Southeast Flank</td>
<td>0.92</td>
<td>37</td>
<td>$22,200</td>
<td>1</td>
</tr>
<tr>
<td>B-C Southern Foothills</td>
<td>1.55</td>
<td>62</td>
<td>$62,000</td>
<td>2</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

This is a reasonable shaded fuelbreak program. It is located on private land and will require permission from involved landowners. The landowner for fuelbreak segment A-B is receptive to allowing the thinning if she does not have to pay for the project. Segment B-C crosses several ownerships and will require contacts and negotiations with each of the owners.
The Bureau of Land Management has done considerable work developing shaded fuelbreaks along the west side of Dawson Ranch (line C - D shown on the map above). Their work has created a good place for firefighters to make a stand against any fire coming toward the west flank of the SWC CWPP area.

**Fuelbreak Maintenance:**
Gamble oak is abundant understory species in the area. They sprout vigorously after they are cut. Keeping them under control following thinning will be a task. Two methods are effective to keep them in check. Mowing is effective but has to be done on an annual basis. Herbicide treatment is also effective but may be objectionable to some landowners. It will be wise to have a maintenance option in mind prior to fuelbreak construction.

**Treatment Costs:**
Treatment costs for survivable space and shaded fuelbreak work are highly variable depending on the amount of thinning and slash disposal to be done and the relative care involved in doing the work. Hand crews working next to structures and chipping the slash will cost from $1,000 to $2,000 per acre. Mechanical thinning with a hydro-ax type machine will normally cost from $400 to $700 per acre depending on tree density, slope and rockiness.
**Wildfire Suppression Infrastructure:**

**Water Supply:**
The hydrant system within the CWPP area is designed to support one or two structure fires and can deliver substantial water over a prolonged period. Current capacity may not last long enough if/when the system is asked to supply multiple hydrants during a large wildfire or ensuing urban conflagration. It is also vulnerable to electrical outages that may occur during a wildfire.

Three actions are needed to make sure the water system is managed at its most effective level during a complex wildfire episode. 1) Fire personnel need to be aware of potential flow limitations and use water conservatively if multiple hydrants are flowing simultaneously. 2) Conduct an engineering analysis of the water systems capacity to support a complex wildfire scenario. 3) Mitigate wildfire hazard around all electrical utilities servicing water system pumping stations. This will include removing combustible fuels within ten (10) feet of all electrical poles and ground based transformers and coating all wood poles with Osmose FireGuard® to at least twelve (12) feet.

**Turnarounds:**
Accommodations for turning vehicles around near the end of the road are critical for fire suppression purposes. Space is adequate to turn around fire equipment at the end of most dead end roads. Cul de Sacs are generally well constructed. On the other hand, driveway turnaround space can even be tight for a full sized pickup truck. In some cases there is little room to construct turnarounds at the end of driveways so parking fire apparatus on access roads and running hose lays to structures is the only option. See Appendix H: Road & Driveway Specifications for design specifics.

There are many cul de sacs in the area. Most have “No Outlet” signs warning evacuees and first responders not to use them in an emergency.

**Fire Control Features/Triage Maps:**
The maps developed for this Community Wildfire Protection Plan provide invaluable information for wildland firefighting. Reinforcements and mutual aid folks often struggle with road layout and fire suppression opportunities without good maps. Communications can be enhanced by providing high quality maps that show important features. See Appendix B: Fire Control Features Maps for locations of homes with/without survivable space, hydrant locations, staging areas, safety zones, aviation hazards etc.

Fremont County Office of Emergency Management will provide a set of maps and orthophotos to dispatchers, first responders, the Sheriff’s department and Colorado State Forest Service. They will also have a few reserved to distribute during the inevitable emergency.
Evacuation Planning:

One factor to consider and address directly in the Evacuation Plan is the amount of time it will take to fully implement the evacuation in comparison to the expected fire behavior described in Table 4: Southwest Cañon Fire Behavior Prediction. Fire spread rates of half mile per hour and spotting distances of close to a quarter mile mean that evacuations should probably be implemented when any fire is within 3 miles of a structure during high or greater fire danger periods.

Just making sure everyone is notified will be a daunting task given the thirty four plus miles of road/driveways and 841 structures scattered throughout the 12,340 acre SWC. This situation can be further complicated with off-site property owners visiting their land and recreationists on public lands.

One additional evacuation route is available on the south end of the analysis area. It is a dirt road that connects Evelyn Drive with CR 143. The landowner is willing to have the road designated as an emergency evacuation route. This road is drivable in a standard highway vehicle but it is a slow process. This route should only be considered if all other options for evacuation have been compromised and the probability of this route being cut off by fire spread is minimal.

An evacuation simulation exercise would be an eye-opener for residents and should be scheduled for next spring. This test run will give everyone involved a better sense of the task at hand.

There is also a need to develop an inventory of residents with special transportation needs and limits to mobility. Providing oxygen for or other medical accommodations for evacuees during the evacuation is critical.

It is also time for all residents in the CWPP analysis area to check their phone status in the Alert Fremont 911 Emergency Notification system. See Appendix N for details.

Evacuation Option:

During a rapidly evolving wildfire or if the fire has burned across evacuation routes there are several good Safety Zones in SWC. These Safety Zones should be considered stop gap solutions as they are not well suited for situations where the evacuation order is expected to last for more than a few hours.

Strategic Recommendations:

The Southwest Cañon CWPP Core Team is composed of paid agency employees and HOA or resident volunteers who are all dedicated but over committed and there is no full time focus in pre-planning, hazard detection, follow up, communications, coordination, and/or implementation of improvements. The community does not have a mechanism for administering multiple demands, setting priorities, and insuring representation that benefits the community as a whole.
In order to strengthen the ability for SWC to implement the Community Wildfire Protection Plan Cañon City Area FPD will seek funds to employ a coordinator or project manager to ensure implementation of the Plan and other CWPPs in development, including the required overall leadership, management, and activity coordination. In addition, the position would be responsible for such items as overseeing development of survivable space in the community and generation of grant proposals for the implementation of the Community Wildfire Protection Plan with the Colorado State Forest Service and other entities.

**Fire Protection Situation:**
All of the structures in Southwest Cañon are within the Cañon City Area Fire Protection District.

Equipment to be purchased.
IV. IMPLEMENTATION & MONITORING

Implementation:

Table 10: Implementation Items Priority & Cost lists all the mitigation actions/projects identified in this CWPP. There are also an estimated three hundred forty three (343) structures that need to have their survivable space improved.

Table 11: Action Plan for Completing the Southwest Cañon CWPP, identifies the responsibilities and tasks necessary to accomplish the job at hand. The priorities and responsibilities have been negotiated and agreed to by the Core Team and the various named individuals.

Table 10: Implementation Items Priority & Cost

<table>
<thead>
<tr>
<th>Mitigation Action</th>
<th>Priority</th>
<th>Estimated Cost ($)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Conduct FireWise and Survivable Space Workshops and provide onsite advice</td>
<td>1</td>
<td>5,000 annually</td>
</tr>
<tr>
<td>Survivable Space Around All Structures ($5,000/lot)</td>
<td>2</td>
<td>5,000/lot</td>
</tr>
<tr>
<td>Encourage residents to stay current in the E911 system (Public Service Announcements)</td>
<td>3</td>
<td></td>
</tr>
<tr>
<td>Mitigate wildfire hazard around wood poles on lines that service pump stations. $300/pole</td>
<td>4</td>
<td></td>
</tr>
<tr>
<td>Negotiate an agreement for an evacuation route south of Eagle Heights.</td>
<td>5</td>
<td>1,000</td>
</tr>
<tr>
<td>Negotiate agreements to thin shaded fuelbreaks A-B &amp; B-C</td>
<td>6</td>
<td>2,000</td>
</tr>
<tr>
<td>Landscape Scale Fuels Treatments:</td>
<td>7</td>
<td>84,200</td>
</tr>
<tr>
<td>Print &amp; distribute Fire Control Features Maps (20 sets) @$342/set</td>
<td>8</td>
<td>6,840</td>
</tr>
<tr>
<td>Purchase additional fire apparatus for Cañon City FPD and hire additional firefighters</td>
<td>9</td>
<td>1,500,000</td>
</tr>
<tr>
<td>Develop a unified fire prevention program for Temple Canyon Recreation Area and lower Grape Creek that deals with transient camp problem during periods of high fire danger</td>
<td>10</td>
<td>1,500</td>
</tr>
<tr>
<td>Conduct engineering analysis on how many hydrants can be used simultaneously</td>
<td>11</td>
<td>30,000</td>
</tr>
<tr>
<td>Develop a chipping program to deal with wildfire hazard mitigation slash.</td>
<td>12</td>
<td>2,000 annually</td>
</tr>
<tr>
<td>Evacuation Simulation</td>
<td>13</td>
<td>3,000</td>
</tr>
<tr>
<td>Negotiate and document rights to use Safety Zones</td>
<td>14</td>
<td>1,000</td>
</tr>
<tr>
<td>Fuel Break Maintenance</td>
<td></td>
<td>20,000/annum</td>
</tr>
</tbody>
</table>
**Monitoring:**

Plans do not implement themselves. Monitoring progress is a crucial part of seeing any plan through to completion. Given the values at risk in Southwest Cañon, it will be important to take a pulse on accomplishments on an annual basis. We expect more homes to become survivable and maps will have to be revised to reflect the work that has been accomplished. The OEM will revisit the CWPP and associated accomplishments each fall and will get new maps printed as accomplishments warrant.

- Through the Cañon City Area FPD; seek funds for the purpose of hiring and possibly cost-sharing a coordinator (implementation manager) who, among other things, would do the following:
  - Provide the leadership needed to implement this plan.
  - Establish a prevention attitude in the community for wildfire.
  - Strengthen public understanding, acceptance and participation in SWCCWPP operations and improvement projects.
  - Insure follow up to commitments by the community or within the community and on behalf of the SWCCWPP goals.
  - Facilitate the organization of an ongoing cooperative management team consisting of members from the Core Team, HOAs and Fremont County officials. This group will act as an advisory board to represent the community as a whole. This entity would do the following:
    - Set priorities, develop and administer fundraising activities, interact with and coordinate with County, coordinate with State and Federal agencies on behalf of the community as a whole, and insure follow up on all operations and or activities.
Table 11: Action Plan for Completing the Southwest Cañon CWPP

<table>
<thead>
<tr>
<th>Mitigation Action</th>
<th>Target Date</th>
<th>Assigned to</th>
<th>Completed</th>
</tr>
</thead>
<tbody>
<tr>
<td>Conduct FireWise and Survivable Space Workshops and provide onsite advice</td>
<td>4/15/14</td>
<td>Chief CCAFPD</td>
<td>✓</td>
</tr>
<tr>
<td>Survivable Space Around All Structures</td>
<td>Ongoing</td>
<td>Homeowners</td>
<td></td>
</tr>
<tr>
<td>Encourage residents to stay current in the E911 system (Public Service Announcements)</td>
<td>Ongoing</td>
<td>Steve Morrisey Fremont Co OEM</td>
<td></td>
</tr>
<tr>
<td>Mitigate wildfire hazard around wood poles on lines that service pump stations.</td>
<td>6/1/14</td>
<td>Black Hills Energy</td>
<td></td>
</tr>
<tr>
<td>Negotiate an agreement for an evacuation route south of Eagle Heights.</td>
<td>9/1/14</td>
<td>Vicki Helsley Eagle Heights</td>
<td></td>
</tr>
<tr>
<td>Negotiate agreements to thin shaded fuelbreaks A-B &amp; B-C</td>
<td>9/1/14</td>
<td>John Grieve CSFS</td>
<td></td>
</tr>
<tr>
<td>Landscape Scale Fuels Treatments:</td>
<td>1-5 years</td>
<td>CSFS</td>
<td></td>
</tr>
<tr>
<td>Shaded Fuelbreak B-C</td>
<td>✓</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Shaded Fuelbreak C-D</td>
<td>✓</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Print &amp; distribute Fire Control Features Maps (20 sets). Have a few done by June 1, 2014</td>
<td>9/1/14</td>
<td>Steve Morrisey Fremont County OEM</td>
<td></td>
</tr>
<tr>
<td>Purchase additional fire apparatus for Cañon City FPD and hire additional firefighters</td>
<td>3-5 years</td>
<td>Chief CCAFPD</td>
<td></td>
</tr>
<tr>
<td>Develop a unified fire prevention program for Temple Canyon Recreation Area and lower Grape Creek that deals with transient camp problem during periods of high fire danger</td>
<td>10/1/14</td>
<td>Ed Skerjanec BLM</td>
<td></td>
</tr>
<tr>
<td>Conduct engineering analysis on how many hydrants can be used simultaneously</td>
<td>6/1/14</td>
<td>Chief CCAFPD</td>
<td></td>
</tr>
<tr>
<td>Develop a chipping program to deal with wildfire hazard mitigation slash.</td>
<td>8/1/14</td>
<td>Judy Repass Dawson Ranch HOA</td>
<td></td>
</tr>
<tr>
<td>Evacuation Simulation</td>
<td>8/1/14</td>
<td>Steve Morrisey Fremont County OEM</td>
<td></td>
</tr>
<tr>
<td>Negotiate and document permission to use Safety Zones</td>
<td>3/15/15</td>
<td>Chief CCAFPD</td>
<td></td>
</tr>
</tbody>
</table>
Fire Cultural Feature Map Triage Disclaimer

A structure was classified as "survivable" if fire conditions and surroundings were such that it is expected to have a reasonable chance to survive a wildfire in its close proximity without intervention or isolating wildfire suppression personnel. When multiple structures are simultaneously threatened by a fire suppression resource rapidly becomes overextended and most structures will have to survive on their own. Structures rated as survivable may not survive a wildfire. Conversely, a structure classified as not likely to survive may still be standing after a wildfire in its neighborhood.
A structure was classified as "survivable" if its location and surrounding area made it likely to survive a wildfire in its close proximity without significant intervention. Conversely, a structure classified as not likely to survive, may still be standing after a wildfire in its neighborhood.
Structures rated as survivable may not survive a wildfire. Conversely, a structure classified as not likely to survive may still be standing after a wildfire in its neighborhood.
A structure was classified as "survivable" if its condition and surroundings were such that it is expected to have a reasonable chance to survive a wildfire in its close proximity without intervention or attack by wildfire suppression personnel. When multiple structures are simultaneously threatened by a fire suppression resource rapidly becoming overextended and most structures will have to survive on their own.

Structures rated as survivable may not survive a wildfire. Conversely a structure classified as not likely to survive, may still be standing after a wildfire in its neighborhood.

Legend

Structures
- Survivable
- Not Survivable

Fire Control Features
- Fire Station
- Aviation Hazard
- Propane
- Substation
- Observation Point
- Incident Command Post
- Helipad
- Safety Zone
- Staging Area
- Water Source - Pond
- Fire Hydrants
- Evacuation Route
- Water Source - Pond
- Parcels
- Subdivisions
- SW Cañon CWPP Area
A structure was classified as "survivable" if its condition and surrounding area were such that it was expected that it would be able to survive a wildfire without intervention or action by wildfire suppression personnel. When multiple structures were simultaneously threatened, some may be classified as "survivable" and most as "not survivable". This classification is based on the condition of the structure and its surrounding area.

Not survivable structures may still be standing after a wildfire in their neighborhood.

Survivable structures may not survive a wildfire.
The map is a detailed representation of the SW Cañon CWPP Area, highlighting various features and structures. It includes a legend indicating the types of features and structures present, such as fire stations, evacuation routes, and water sources.

Key points include:
- **Fire Control Features**: Shows various fire control points like fire stations, aviation hazards, and hazardous waste areas.
- **Structures**: Differentiate between survivable and not survivable structures.
- **Public Lands**:标识了各个公共土地区块，包括BLM、CDOW、SLB、STPARKS、USFS - PIKE等。
- **Legend**: Provides a key for interpreting the map symbols, including fire hydrants, evacuation routes, and aviation hazards.

The map is dated 2/16/2014, indicating the last update or revision date.

Furthermore, the map includes a disclaimer on fire management scenarios, emphasizing that structures classified as survivable may not survive a wildfire and vice versa for not survivable.

The map is a useful tool for wildfire management, providing a comprehensive view of the area's infrastructure and natural resources.
A structure was classified as "survivable" if its condition and surrounding environment made it expected to have a reasonable chance of survival in the event of a wildfire suppression operation. When multiple structures were simultaneously threatened, the resources were reallocated to the most vulnerable structures. Structures rated as "not likely to survive" may still be standing after a wildfire in its neighborhood.

Legend

Fire Control Features
- Fire Station
- Aviation Hazard
- Hazardous Waste Area
- Propane
- Substation
- Observation Point
- Incident Command Post
- Helispot
- Safety Zone
- Staging Area
- Water Source - Pond
- Fire Hydrants
- Evacuation Route
- Aviation Hazards

Structures
- Survivable
- Not Survivable
- Parcels
- Subdivisions
- SW Cañon CWPP Area

Public Lands
- BLM
- CDOW
- SLB
- STPARKS
- USFS - PIKE

2/16/2014
A structure was classified as "survivable" if its condition and surrounding environment were such that it is expected to have a reasonable chance of surviving a wildfire, provided it does not require immediate intervention or action by wildfire suppression personnel. When multiple structures were classified as "survivable," they were grouped for mapping purposes, but each individual structure is marked on the map.

 Structures rated as not likely to survive may still be standing after a wildfire in its neighborhood.
A structure was classified as "survivable" if its condition and surroundings indicated that it is probable that it can withstand a fire without intervention or action by wildfire suppression personnel. When multiple structures are simultaneously threatened, this determines which resources should be ordered first and may also provide for the classification of other structures as having a better chance of survival with a reasonable chance of being saved by suppression means in the near term.

Structures rated as survivable may not survive a fire. Conversely, a structure classified as not likely to survive may still stand after a wildfire in its neighborhood.

Legend

Fire Control Features
- Fire Station
- Aviation Hazard
- Hazardous Waste Area
- Propane
- Substation
- Observation Point
- Incident Command Post
- Helispot
- Safety Zone
- Staging Area
- Water Source - Pond
- Fire Hydrants
- Evacuation Route
- Aviation Hazards

Structures
- Survivable
- Not Survivable

Public Lands
- SW Cañon CWPP Area
- Public Lands
- BLM
- CDOW
- SLB
- STPARKS
- USFS - PIKE

2/16/2014
A structure was classified as "survivable" if its condition and surrounding area made it reasonable to expect it to remain standing after a wildfire or other emergency or action by wildfire suppression personnel. When multiple structures were threatened simultaneously, only the most likely survivable structure was noted. Structures rated as not survivable may not survive a wildfire. Conversely, a structure classified as "not likely to survive" may still be standing after a wildfire in its neighborhood.

Legend

Fire Control Features
- Fire Station
- Aviation Hazard
- Hazardous Waste Area
- Propane
- Substation
- Observation Point
- Incident Command Post
- Helispot
- Safety Zone
- Staging Area
- Water Source - Pond

Structures
- Survivable
- Not Survivable
- Parcels
- Subdivisions
- SW Cañon CWPP Area

Public Lands
- BLM
- CDOW
- SLB
- STPARKS
- USFS - PIKE

Fire Hydrants
Evacuation Route
Aviation Hazards
A structure was classified as "survivable" if its condition and surrounding area were such that it is expected to have a reasonable chance of surviving a wildfire suppression operation. Most multiple structures threatened simultaneously are classified as not survivable because it is too dangerous, too costly, and too time-consuming to try to save all of them. Structures rated as not survivable may still be standing after a wildfire. Currently, a structure classified as not likely to survive, may still be standing after a wildfire in its neighborhood.

Legend
- Fire Control Features
  - Fire Station
  - Aviation Hazard
  - Hazardous Waste Area
  - Propane
  - Substation
  - Observation Point
  - Incident Command Post
  - Helispot
  - Safety Zone
  - Staging Area
  - Water Source - Pond
- Structures
  - Survivable
  - Not Survivable
- Public Lands
  - BLM
  - CDOW
  - SLB
  - STPARKS
  - USFS - PIKE

2/16/2014
A structure was classified as "survivable" if its condition and surrounding area indicated it is expected to have a reasonable chance of survival without intervention or action by wildfire suppression personnel. When multiple structures are classified similarly, the structure classified as most survivable is selected. Conversely, a structure classified as not likely to survive will still be standing after a wildfire in its neighborhood.

Structures rated as survivable may not survive a wildfire. Conversely, a structure classified as not likely to survive may still be standing after a wildfire in its neighborhood.
A structure was classified as "survivable" if its condition and surroundings were such that it is expected to survive without intervention or action by wildland suppression personnel. When multiple structures were classified as survivable, the assumption was made that natural convection and fuel movement would be adequate to prevent loss.

Structures rated as "survivable" may not survive a wildland fire in its neighborhood. Conversely, a structure classified as not likely to survive may still be standing after a wildfire in its neighborhood.
A structure was classified as "survivable" if its condition and surroundings indicated that it was expected to have a reasonable chance of surviving a wildfire without any intervention or action by wildfire suppression personnel. When multiple structures were classified as survivable, it was to be assumed that the fire suppression resources were deployed to extinguish the immediate threat to those structures and that the surrounding area was not considered a priority for immediate intervention.

Structures rated as survivable may not survive a wildfire. Conversely, a structure classified as not likely to survive may still be standing after a wildfire in its neighborhood.

**Legend**
- Fire Control Features
  - Fire Station
  - Aviation Hazard
  - Hazardous Waste Area
  - Propane
  - Substation
  - Observation Point
  - Incident Command Post
  - Helispot
  - Safety Zone
  - Staging Area
  - Water Source - Pond
- Fire Hydrants
- Evacuation Route
- Aviation Hazards

**Structures**
- Survivable
- Not Survivable

**Parcels**
- Subdivisions

**SW Cañon CWPP Area**
- Public Lands
  - BLM
  - CDOW
  - SLB
  - STPARKS
  - USFS - PIKE

**2/16/2014**
A structure was classified as survivable if its condition and surrounding area indicated it is expected to have a reasonable chance of surviving a wildfire or actions by wildfire suppression personnel. When multiple structures are threatened by a fire, each structure was rated and the most probable condition indicated for that structure. Structures rated as survivable may not survive a wildfire. Conversely, a structure classified as not likely to survive will still be standing after a wildfire in its neighborhood.

Legend

**Fire Control Features**
- Fire Station
- Aviation Hazard
- Hazardous Waste Area
- Propane
- Substation
- Observation Point

**Structures**
- Survivable
- Not Survivable

**Parcels**

**Public Lands**
- BLM
- CDOW
- SLB
- SRTAPS
- USFS - PIKE

**SW Cañon CWPP Area**

2/16/2014
A structure was classified as 'survivable' if its condition and surrounding condition was such that it is expected to survive a wild fire without intervention or action by wild fire suppression personnel. When multiple structures are threatened by fire the program must rely on historical data and expert judgment to prioritize structures that can be protected. Structures classified as 'not survivable' were expected to burn in the event of a wild fire. Structures classified as 'survivable' are protected while 'not survivable' structures are not.

Legend

Fire Control Features
- Fire Station
- Aviation Hazard
- Hazardous Waste Area
- Propane
- Substation
- Observation Point
- Incident Command Post
- Helispot
- Safety Zone
- Staging Area
- Water Source - Pond
- Fire Hydrants
- Evacuation Route
- Aviation Hazards

Structures
- Survivable
- Not Survivable
- Parcels
- Subdivisions
- SW Cañon CWPP Area

Public Lands
- BLM
- CODW
- SLB
- STPARKS
- USFS - PIKE

2/16/2014
A structure was classified as survivable if its condition and surrounding areas indicated that it is expected to have a reasonable chance of surviving an uncontrolled fire and not being destroyed or altered by wildfire suppression personnel. When multiple structures in a neighborhood were classified as survivable, the expectation was that they would be the first to be protected in such a wildfire event.

Structures rated as not survivable may still survive a wildfire. Conversely, a structure classified as not survivable may still standing after a wildfire in its neighborhood.

Legend

**Fire Control Features**
- Fire Station
- Aviation Hazard
- Hazardous Waste Area
- Propane
- Substation
- Observation Point
- Incident Command Post
- Safety Zone
- Staging Area
- Water Source - Pond
- Fire Hydrants
- Evacuation Route
- Aviation Hazards

**Structures**
- Survivable
- Not Survivable

**Parcels**
- Subdivisions
- SW Cañon CWPP Area

**Public Lands**
- BLM
- CDOW
- SLB
- STPARKS
- USFS - PIKE

2/16/2014
A structure was classified as "Survivable" if its condition and surrounding area indicated that it is expected to survive a wildfire without intervention or action by wildfire suppression personnel. When multiple structures are threatened, the suppression resources rapidly become overwhelmed and most structures are not able to survive a wildfire. Therefore, in areas where multiple structures are threatened, some may not survive a wildfire. Conversely, a structure classified as not likely to survive may still be standing after a wildfire due to its neighborhood.
A structure was classified as "survivable" if its condition and surrounding were such that it is expected to have a reasonable chance to survive a wildfire on its own, without intervention or action by wildfire suppression personnel. When multiple structures are threatened simultaneously, the map's accuracy can vary, but in general, the map's accuracy is considered high.

Inaccuracies exist in this map and are a result of the current, commercially available data used in its creation. It is not intended for accuracy, precision, or legal purposes. The map is intended for educational purposes and should not be used for critical decision-making.

Structures classified as not survivable may still be standing after a wildfire in their neighborhood. Structures classified as survivable may not survive a wildfire.

The map was created using commercial GIS data. The map data was acquired from various sources and is not intended to be a comprehensive or definitive representation of the area. It is intended as a rough guide for general reference.
A structure was classified as "survivable" if its condition and surroundings were such that it is expected that it was not destroyed by a wildland fire and that it could have been saved by timely intervention or action by wildland suppression personnel. When multiple structures are threatened, one of the properties becomes rapidly decision-stressed, and most resources are committed to it, even if it is not the most threatened property. Structures rated as survivable may not survive a wildland fire, and structures classified as not survivable may still survive a wildland fire.

Legend

Fire Control Features
- Fire Station
- Aviation Hazard
- Hazardous Waste Area
- Propane
- Substation
- Observation Point
- Incident Command Post
- Helispot
- Safety Zone
- Staging Area
- Water Source - Pond
- Fire Hydrants
- Evacuation Route
- Aviation Hazards

Structures
- Survivable
- Not Survivable

Parcels

Subdivisions

SW Cañon CWPP Area

Public Lands
- BLM
- CDOW
- SLB
- STPARKS
- USFS - PIKE

2/16/2014
APPENDIX C – Evacuation Planning Guidelines

The Royal Gorge Fire of 2013 precipitated evacuation planning for the Dawson Ranch area. The plans developed then are attached to this appendix and represent the current thinking relative to evacuation for the area covered by the CWPP. These plans are an insight into the depth of planning needed to implement an evacuation.

Background

The growth of urban development in forested wildland areas in recent years has resulted in a potentially hazardous situation. People are attracted to forested areas seeking solitude and to escape the pressures of everyday life. Large land holdings have been subdivided into small, affordable acreages for home and recreational cabin sites or remote homes. The new generation of small lot landowners value individual trees and have often built their cabins under the cover of or within these overstocked forests. Structures are constructed on prominent points or ridge tops for the view or they are tucked into the forest canopy seeking solitude. In order to minimize the impact of their presence on the land, driveways are often narrow with inadequate opportunities to turn around at the building site. At the same time, wildfires have been aggressively suppressed allowing dead fuels to accumulate to alarming levels and young trees to establish in high densities. These ladder fuels provide a “leg up” for a wildfire to burn into the tree crowns and move rapidly under windy conditions. Little attention has been paid by landowners to the potential destructive capacity of an uncontrolled wildfire.

In an emergency wildfire situation that threatens the lives and property of residents in the area, the Fremont County sheriff, in consultation with the Canon City FPD, fire suppression teams and land managing agencies, may recommend that residents evacuate to a safe area. Prior evacuation planning is essential to implement this action effectively.

By definition, evacuation is a protective action—moving people from a place of danger to a place of relative safety. It is a temporary mass movement of people that collectively emerges in coping with threats to area residents and visitors.

An Evacuation Plan will facilitate the orderly evacuation during an emergency wildfire situation. Step by step actions provide critical information and guidance for fire suppression and law enforcement personnel during an emergency situation. Each subdivision, home site development area or land owner association should be strongly encouraged to develop an evacuation plan for their area that identifies potential evacuation routes and critical information (locked gates, inadequate bridges, etc) for a variety of wildfire threat scenarios.
Residences of people with mobility issues and special needs, that effect their ability to spontaneously evacuate, should be documented in evacuation plans and highlighted on Fire Control Features maps so appropriate assistance can be provided in a timely manner.

Critical Contacts

<table>
<thead>
<tr>
<th>Contact</th>
<th>Phone Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fremont County Sheriff</td>
<td></td>
</tr>
<tr>
<td>Fremont County Emergency Management Director</td>
<td></td>
</tr>
<tr>
<td>Colorado State Patrol</td>
<td></td>
</tr>
<tr>
<td>Colorado State Dept. of Public Safety</td>
<td></td>
</tr>
<tr>
<td>Colorado Division of Wildlife</td>
<td></td>
</tr>
<tr>
<td>Colorado State Office of Emergency Services</td>
<td></td>
</tr>
<tr>
<td>Royal Gorge Field Office BLM</td>
<td></td>
</tr>
<tr>
<td>Pueblo Interagency Dispatch Center</td>
<td></td>
</tr>
<tr>
<td>Pike/San Isabel National Forest – San Carlos Ranger District</td>
<td></td>
</tr>
<tr>
<td>Federal Emergency Management Agency</td>
<td></td>
</tr>
<tr>
<td>Local News Media</td>
<td></td>
</tr>
<tr>
<td>Red Cross</td>
<td></td>
</tr>
<tr>
<td>Local Towing Services</td>
<td></td>
</tr>
</tbody>
</table>

Check List When Potential for Evacuation Exists

1) Close back country roads and trails at trail heads.
2) Special needs residents are notified and appropriate measures taken to facilitate their evacuation.
3) Post on bulletin boards information regarding fire danger.
4) Set up a local Information Center where residents and visitors can access up-to-date information and status regarding wildfires that pose a threat to the area.
5) Provide routine updates on wildfire conditions for local radio and television stations as the threat increases.

6) When the fire suppression team and land managing agencies (BLM, US Forest Service and Colorado State Forest Service) believe evacuation may become necessary, notify the Fremont County Sheriff and County Office of Emergency Management.

7) Fire suppression team and land managing agency managers should meet and coordinate with the Sheriff and County Emergency Management Office to decide if an evacuation is necessary. The decision to evacuate should be made and implemented well before the evacuation needs to be completed. Local conditions and the fire’s rate of advance will dictate timing and trigger points.

8) The Sheriff, after consultation with the land managing agencies and County Emergency Management Director makes the decision to evacuate the threatened area and implements the actual evacuation.

9) Notify residents and visitors of the Order to Evacuate:
   • Siren to alert visitors in the back country. Law enforcement patrol vehicles with public address systems announce evacuation order.
   • House-to-house verification that threatened home site developments are completely evacuated.
   • Law enforcement vehicles and ATVs drive back country roads and trails to assure evacuation.
   • Use one color flagging to mark secondary roads/trails at their junction with the primary road (evacuation route) when notification is in progress then change to another color when verification is complete on that road/trail.

10) Drive evacuation routes installing free standing traffic control signs at key road intersections and opening locked gates or cutting fences to allow exit.

11) CSDPS notify Federal Emergency Management Agency (FEMA)

12) Notify Colorado State Patrol Assign law enforcement to direct traffic at critical road junctions.

The officer in charge of the evacuation will make the decision regarding which evacuation route to use at the time. Depending on the situation the decision may be to use any or all of the routes to evacuate the threatened area.

Emergency Evacuation Routes
Primary emergency evacuation routes are suggested but should be validated with landowners and land management agencies involved prior to the onset of an emergency need for evacuation. These primary evacuation routes should provide multiple opportunities for evacuating traffic to exit the area. Hazardous fuel concentrations should be treated along primary evacuation routes.
by creating shaded fuelbreaks to reduce canopy cover to 40 percent or less and treat slash and combustible debris within 200 to 300 feet of either side of the road. Tributary roads should be identified in local developments and treated similarly to facilitate a safe and orderly evacuation.

<table>
<thead>
<tr>
<th>NEIGHBORHOOD</th>
<th>WAYS IN &amp; OUT</th>
<th>ROAD IDENTIFIERS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dawson Ranch</td>
<td>Several but all downhill</td>
<td>CR 3 or Forge Road</td>
</tr>
<tr>
<td>Eagle Heights</td>
<td>2</td>
<td>Evelyn/Forge Road or Emergency Route south to CR 143</td>
</tr>
<tr>
<td>Wolf Park</td>
<td>2</td>
<td>Evelyn/Forge Road or Emergency Route south to CR 143</td>
</tr>
<tr>
<td>Riverside Drive Area</td>
<td>1</td>
<td>1st Street</td>
</tr>
<tr>
<td>County Road 143 Corridor</td>
<td>2</td>
<td>North or south on CR 143</td>
</tr>
</tbody>
</table>

Safety Zones
Several Safety Zones are designated in the area. If/when fire behavior precludes exiting the area these Safety Zones will provide temporary sanctuary.

Estimated Time to Implement an Evacuation
The decision to evacuate a threatened area must be made well in advance of the time the fire is expected to threaten residents, visitors and facilities.

Fire Behavior and Evacuation Timing
Spread Component (SC) is the key fire danger component to monitor. The spread component is a numerical value derived by the National Fire Danger Rating System (NFDRS) from a mathematical model that integrates the effects of wind and slope with fuel bed and fuel particle properties to compute the forward rate of spread at the head of the fire. Output is in units of Chains per hour. A spread Component of 31 indicates a worst-case, forward rate of spread of approximately 31 chains per hour. A chain is a engineering scale consisting of 66 feet so a spread component of 31 chains/ hour equals a spread rate of 2,046 feet per hour or close to a half mile per hour.

The inputs required to calculate the SC are wind, slope, fine fuel moisture (including the effects of green herbaceous plants), and the moisture content of the foliage and twigs of living, woody plants.

Since characteristics through which the fire is burning are so basic in determining the forward rate of spread of the fire front, a unique SC table is required for each fuel type.
When considering spotting, the rich diversity of fuel types scattered throughout Southwest Cañon and the likelihood of wind, it may be prudent, when fire danger is Very High, to consider starting an evacuation process when fires are burning within 5 miles of down-wind subdivisions or home site development areas (urban interface area). Knowing the SC for the most prevalent fuel type between where the fire is and where the home site developments are can best refine this judgment call. With a SC of 44 a fire will cover 2 miles or more within 4 hours. If the SC is 22 the fire will cover at least one mile within 4 hours and 2 miles within 8 hours. If the SC is 11 the fire will cover two miles within 16 hours.

Remember the lessons of some Colorado fires:

- The Buffalo Creek Fire ran nearly eleven miles in 4.5 hours
- The Hayman Fire ran at least 16 miles in one afternoon

Timing
Evacuation planning needs to consider how long it will take to notify residents that an evacuation is necessary, how long it will take for them to get ready and start driving out of the area and then how long it takes to actually drive to a safe area. This determination should be made locally for each development area or subdivision and then validated before it is used during an emergency.

Every situation will be different but it is reasonable to estimate the minimum time required to be no less than 4 hours to complete the process. As much as three hours may be required to notify residents and visitors and get them started moving and another hour to get everyone out of the area. Residents and visitors closest to the advancing threat should be notified first. Once they are driving out of the area it will take them up to half an hour in most cases to exit the area if traffic is flowing at a rate of 10 to 20 miles per hour.

Driving time should be measured on each of the potential evacuation routes by driving at a conservative speed depending on road conditions and how many people are expected to be evacuated to approximate how long it would take to drive the route during an evacuation providing traffic was moving at about that rate. The following table displays the type of information that needs to be incorporated in the Evacuation Plan.

Travel Time for Evacuation Routes

<table>
<thead>
<tr>
<th>Beginning Point</th>
<th>Ending Point</th>
<th>Time Required</th>
<th>Miles Traveled</th>
<th>Average Speed</th>
</tr>
</thead>
<tbody>
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<td></td>
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</tbody>
</table>
GPS Locations for Critical Features and Facilities – This table provides GPS coordinate locations for critical points referred to.

<table>
<thead>
<tr>
<th>Feature</th>
<th>GPS Location</th>
</tr>
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<tbody>
<tr>
<td></td>
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</tr>
</tbody>
</table>

**Recommendations**

- Establish and sign Safety Zones in areas where evacuation notification and implementation will be problematic and notify locals as to their location.
- Negotiate agreements with neighboring private land owners and land managing agencies to allow evacuation across their property on their roads and through their locked gates.
- Negotiate an agreement to thin fuels along the evacuation route between the subdivision or home development area and safe areas.
- Upgrade roads on evacuation routes by widening curves, providing water bars to prevent erosion and thinning fuels along these emergency exits.
- Construct and store freestanding “Fire Exit Directional Signs” or “Evacuation Route” for use in marking evacuation routes.
- Develop a specific evacuation procedure and assign responsibilities to County staff.
DAWSON RANCH EVACUATION PROCEDURE
6-13-2013

Pre-evacuation

- Alert CCPD, Canon City Public Works, SO, CSP and CDOT. Advise that the District is preparing to send out pre-evacuation notice. Public Works and CDOT will prepare evacuation route through 9th and Elm
- Alert volunteers and callback crew to return to St. 1
- Assign secondary callback crew for unrelated callback purposes (other fires, multiple medical, etc.)
- Two members of callback and two volunteers will man E-3 and backfill St.II
- Assign additional personnel to apparatus
- E-2 and E-602 into Dawson Ranch to patrol, meet with residents, general presence (with two additional volunteers)
- Notify Royal Gorge Fire PIO
- Send pre-evacuation notice to area (Reverse 911, KRLN, other media)
- Evacuation will be to Pathfinder Park

Evacuation

- General recall of paid personnel to St. 1
- Make personnel assignments to staff apparatus listed below
- Florence Fire District notified to backfill Canon St. 1 and St. II
- Alert Pueblo Fire and Pueblo West Fire of possibility of need for structure protection engines
- Alert: AMR to provide additional ambulance for District
- E-1, E-2, E-3, E-601, E-603, and T-I move to Dawson Ranch locations
- Notify Royal Gorge Fire PIO
- Notify CDOT to have intersection at 9th and Elm evacuation route opened
- Initial radio frequency will be Canon FD 2 for operations in this area
- Send evacuation notice to area (Reverse 911, KRLN, other media)
- Use appropriate flagging for evacuation verification

Flame front approaching

- Notify Black Hills Energy and Atmos for utility shut-off to subdivision (Do not allow Black Hills to shut off power to pump stations)
- As Federal agencies becomes involved, radio frequency will be assigned
- Notify Canon PD to have additional dispatch attached to our units
- E-601, E-603, E-602 will be for patrol of spot fires
DAWSON RANCH AREA
WILDFIRE PREPLAN
FOR ENGINE PLACEMENT
06/13/2013

- CITY OF CANON CITY IS IMPROVING ROAD FROM TEMPLE CANYON TO OVERLOOK LOOP IN THE VICINITY OF THE CELL TOWER.
- UNITS ARE EXPECTED TO ACCESS AREA VIA TEMPLE CANYON ROAD AT OVERLOOK LOOP.
- DAWSON RANCH EVACUEES ARE EXPECTED TO EVACUATE VIA FORGE RD. OR MARIPOSA, AVOID THESE ROUTES UNTIL EVACUATION IS COMPLETE.
- LEVEL TWO STAGING WILL BE AT THE ECOLOGY PARK ON TEMPLE CANYON RD.
- INITIAL SAFETY ZONE WILL BE PORTEC, 1 FORGE ROAD

THESE STAGING CONTINGENCIES ARE BASED ON A PREDICTED FIRE APPROACHING FROM WEST.
NINE PRIMARY STAGING LOCATIONS IDENTIFIED ON THE WEST EDGE OF THE DAWSON RANCH SUBDIVISION.
ALL NINE PRIMARY STAGING LOCATIONS HAVE TWO EXIT OPTIONS.
ALL AREAS OF DAWSON RANCH ARE HYDRANTED.

PRIMARY STAGING LOCATIONS LISTED FROM SOUTH TO NORTH:

STORM RIDGE/GREENHORN DRIVE
STORM RIDGE/PIKEVIEW
STORM RIDGE/TANNER PARKWAY
EAGLE CREST LOOP/RAPTOR CT.
OSPREY CT./EAGLE CREST LOOP
WILD ROSE/EAGLE CREST LOOP
BOBWHITE/WILDROSE (SOUTH)
BOBWHITE/WILDROSE (NORTH)
WILDROSE/PTARMIGAN

SECONDARY STAGING OPTIONS LISTED FROM SOUTH TO NORTH.
SECONDARY STAGING OPTIONS ARE HYDRANTED BUT HAVE ONLY ONE EXIT.

407 STORM RIDGE
124 EAGLE CREST LOOP
179 RAPTOR CT.
133 OSPREY CT.
OVERLOOK LOOP/WILD ROSE
109 BOBWHITE
119 BOBWHITE
61 WILD ROSE
53 WILD ROSE
45 WILD ROSE
66 PTARMIGAN
56 PTARMIGAN

IF FIRE IS ADVANCING FROM SOUTH, AND THREATENING GREENHORN DRIVE, THE FOLLOWING STAGING OPTIONS SHOULD BE CONSIDERED.

PRIMARY:
STORM RIDGE/GREENHORN
418 GREENHORN

SECONDARY:
522 GREENHORN
480 GREENHORN
464 GREENHORN
452 GREENHORN

IF FIRE IS THREATENING EVELYN DRIVE AREA THE FOLLOWING STAGING OPTIONS SHOULD BE CONSIDERED.

PRIMARY:
EVELYN DR./LELA LN.
EVELYN DR./EAGLE DR. SOUTH
198 EAGLE DR. SOUTH
EVELYN DR./EAGLE DR. NORTH

SECONDARY:
56 EAGLE DR. SOUTH
152 EAGLE DR. NORTH
TACTICS TO CONSIDER

- SAFELY IMPLEMENT FIREFIGHTING PRIORITIES (LIFE SAFETY, INCIDENT STABILIZATION, AND PROPERTY CONSERVATION).
- A CAPABLE SAFETY OFFICER/LOOKOUT SHOULD BE APPOINTED AND ABLE TO NOTIFY CREWS OF NOTABLE OR DANGEROUS FIRE BEHAVIOR.
- AVOID USING MORE THAN 200' SINGLE LAY WHEN ESTABLISHING WATER SUPPLY WITH CAPABILITY OF REMAINING MOBILE AVAILABLE MANPOWER WILL DICTATE SPECIFIC TACTICS.
- A MAIN FOCUS IS TO FLOW MAXIMUM WATER WITH MINIMUM MANPOWER.
- CONSIDER UTILIZING DECK GUN TO SOAK AREAS AHEAD OF FIRE FRONT.
- AVOID MORE THAN ONE PRE-CONNECT HANLDLINES OFF APPARATUS UNLESS ABSOLUTELY NECESSARY.
- THE ABILITY TO RAPIDLY RELOCATE SHOULD BE THOROUGHLY CONSIDERED.
- FALL BACK POSITIONS AND "PLAN B'S" DISCUSSED AND UNDERSTOOD BY CREWS.
- IN THE FACE OF A LARGE WIND DRIVEN FIRE, CREWS SHOULD BE PREPARED TO MOVE RAPIDLY AND SHOULD PLAN FOR THIS IN ADVANCE (I.C.E.S).
- THE USE OF CLASS "A" FOAM IS ENCOURAGED.
- IN THE FACE OF HEAVY ADVANCING FIRE, EFFORTS TO REMOVE VEGETATION SHOULD BE LIMITED. THIS SHOULD HAVE ALREADY BEEN ACCOMPLISHED.
- PERSONNEL ACCOUNTABILITY AND UNIT WELFARE CHECKS SHOULD BE CONDUCTED REGULARLY WITHOUT COMPROMISING RADIO TRAFFIC.
November 9, 2012

On-Scene Evacuation Procedures

1. Green Tags –
   a. Distribute one tag per residence.
   b. Leave tag with adult resident if possible.
   c. If no one is home, attach tag in a highly visible location (for resident).

2. Green & White Flagging Tape –
   a. Use when contact has been made with residents and they are evacuating or have already evacuated.

3. White w/ Yellow Polka Dots Flagging Tape –
   a. Use if NO contact has been made.

   b. This flagging will require a return visit from officials when conditions allow.

4. Yellow and Black Flagging Tape –
   a. Use if contact has been made, but resident refuses to leave.

   b. Note: The Sheriff’s Office will not force evacuations unless children or at-risk adults are in danger.

   ✴ Flag addresses in a highly visible location (for Officers or Firefighters), near head of driveway, preferably near main road.

5. Communications /Recording
   a. A State MAC will be requested during an evacuation. Each Agency Unit involved with evacuations should radio Florence Dispatch on that designated MAC with each address number you respond to. They will log each address for accountability.

   DO NOT USE ANY OTHER COLORS FOR EVACUATIONS
Dawson South
This is an emergency evacuation message from the Fremont County Sheriff, and Canyon City Police, and Canyon City Fire District. You are requested to IMMEDIATELY evacuate your residence due to the Royal Gorge Fire. Danger in your area is imminent. Your evacuation route is Tanner Parkway, to Evelyn Drive, North to Forge Road to County Road one forty three Oak Creek Grade Road, east on Elm to Highway one fifteen. There is an evacuation center set up at Pathfinder Regional Park. If you are not at your home DO NOT go back into the area. Your safety is important DO NOT delay, evacuate immediately. MESSAGE REPEAT. This is an emergency evacuation message from the Fremont County Sheriff, and Canyon City Police, and Canyon City Fire District. You are requested to IMMEDIATELY evacuate your residence due to the Royal Gorge Fire. Danger in your area is imminent. Your evacuation route is Tanner Parkway, to Evelyn Drive, North to Forge Road to County Road one forty three Oak Creek Grade Road, east on Elm to Highway one fifteen. There is an evacuation center set up at Pathfinder Regional Park. If you are not at your home DO NOT go back into the area. Your safety is important DO NOT delay, evacuate immediately.

Dawson North, Eagle, Wolf Park
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County Road 143
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Add: DO NOT CALL 911 for information. Fire info is 719------
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County Road 143
This is an emergency evacuation message from the Fremont County Sheriff, and Canyon City Police, and Canyon City Fire District. You are requested to IMMEDIATELY evacuate your residence due to the Royal Gorge Fire. Danger in your area is imminent. Your evacuation route is north on County Road one forty three Oak Creek Grade Road, east on Elm to Highway one fifteen. There is an evacuation center set up at Pathfinder Regional Park. If you are not at your home DO NOT go back into the area. Your safety is important DO NOT delay, evacuate immediately. MESSAGE REPEAT. This is an emergency evacuation message from the Fremont County Sheriff, and Canyon City Police, and Canyon City Fire District. You are requested to IMMEDIATELY evacuate your residence due to the Royal Gorge Fire. Danger in your area is imminent. Your evacuation route is north on County Road one forty three Oak Creek Grade Road, east on Elm to Highway one fifteen.

Add - Do not call 911 for information. Fire info is 719 ---
Rocky Mountain Type II Incident Management Team B

Structure Protection Plan

Royal Gorge Fire

Prepared By: Justin D. Conrad   Title: DIVS (t)   Date: 6/13/2013

Firefighter and Public SAFETY is our #1 Objective & Priority

Purpose and Need:
This purpose of this document is to provide all assigned resources with the information they need to safely engage in structure protection on the Royal Gorge fire.

Narrative:
The Royal Gorge fire began on June 11th 2013. The fire is approximately 3100 acres burning in Pinyon Pine, Juniper, grass and brush. There are numerous small areas along the perimeter of the fire with primary residences, commercial properties and out buildings. To date there has been an estimated loss of 20 buildings mostly in the area of the Royal Gorge Bridge.

Areas of concern for structure protection include: The Dawson Ranch Subdivision, Grape Creek, County road 69, Homes along highway 50, Royal Gorge North entrance, County Road 61, County Road 62, State Highway 9, and County Road 28. One other area of concern is located on the edge of Canon City. This area includes the Fremont County Sheriff’s gun range, Fremont County Community College, a rock quarry, high tension powerlines, radio towers, as well as the Canon City water treatment plant. The Canon City water treatment plant also includes storage of hazardous material. This material includes 4800 pounds of chlorine and 6500 pounds of Floride.

Incident Organization:
The incident is being managed by Rocky Mountain Team B Type II IMT by delegation of authority from the Fremont County Sheriff, Bureau of Land Management and the State of Colorado’s Division of Fire Prevention and Control. In the event of significant fire movement towards
structures. Incident operations personnel will work cooperatively with the Canon City Fire Department and manage the incident assigned resources as well as supplemental Canon City Fire Department resources as needed.

**Firefighter Safety:**
There are many hazards that affect the fire fighters of the Royal Gorge fire. Hazards include cliffs, steep and rocky slopes, downed power lines, rock quarries, explosive materials, snakes, snags, heat, dehydration, driving, noxious smoke from burned buildings, and narrow one way roads. If evacuations become eminent, responding resources need to be cogniscent of maintaining safe ingress and egress. Ensure ICES is established before engaging in structure protection assignments.

**Communications Plan:**
The communication plan will follow that which is in the IAP. In the event that the fire makes an easterly run toward Canon City, The Structure Protection Specialist will join forces with the Deputy Chief of Canon City Fire Department to help coordinate and communicate with Canon City Fire Department Resources.

**Staging:**
There are two staging areas located in the planning area. One is on County Road 3A at Buckskin Joe’s in Division Hotel. The second is at the junction of County Road 3 and 3A on Division Foxtrot. Other temporary staging areas will be established as needed.

**Strategy and Tactical Considerations:**
Strategies will vary depending on the structure threatened. Be cogniscent of narrow one way roads. If there is no safety zone, establish criteria for disengagement. Triage the structure, rapidly mitigate what you can and leave the area. Re-enter the area to extinguish any ignitions after the fire front has passed and re-entry is safe. If safety zones are available, triage the structure, prep as many as possible and remain at the structure.

**Evacuations:**
Evacuations needs will be dependent on fire weather and fire behavior. If evacuations do become necessary, The Fremont County Sheriff will facilitate. If the Royal Gorge fire makes a run to the East, and crests YMCA mountain, a pre-evacuation order will be given for the areas of Dawson Subdivision and Grape Creek. The evacuation center for the Dawson Subdivision is located at Pathfinder park. Evacuation shelter will be located at Florence High School on Highway 67. If the fire moves to the North, the Evacuation shelter/center at Harrison High School will be available.

**Fire Behavior:**
Probability of ignition is 80-90%. Spot fires are likely with torching and spreading. Crown fire is likely with spread up to one mile an hour. Very dry fuels with an unstable atmosphere and moderate winds means there is potential for the fire to grow rapidly and increase in behavior. Fuels adjacent to structures vary in type, density, and continuity throughout the fire area. The fire activity that could affect structures ranges from a running fire to ember showers. Structure protection tactics will be adjusted accordingly.
Appendix D: Structure Triage

Triage in the community wildfire protection plan context is the determination of priorities for action during a wildfire. The process historically has rated the likelihood that wildfire personnel can safely and successfully defend a structure while it is being threatened by a wildfire.

There is one serious flaw in this approach; it assumes that there will be adequate resources available to take some form of meaningful fire suppression action to defend the structure. When more than one structure is imperiled by a wildfire in a rural setting it is highly unlikely a local volunteer fire department will have sufficient apparatus and personnel to “protect” multiple structures simultaneously. Mutual aid in rural Colorado may take several hours to get to the fire ground.

Assigning a defensible rating to a structure can also lull homeowners into complacency if they think the local fire department will make Herculean efforts to save their home. In most instances the structure will have to survive on its own.

To avoid creating any false impressions about the ability of wildfire suppression personnel to protect every structure regardless the magnitude of the incident, a structure’s chance of surviving a wildfire is rated as probable or not probable. This approach is much more realistic and should encourage property owners to look at their homes in a new light.

Many factors are considered when assigning a survivability rating to a structure. The triage process is highly subjective. Wildfire behavior and structure interactions are not well suited to a clear cut “yes” or “no” analysis. The table below describes criteria used to determine structure survivability. The factors have been extracted from the Wildfire Hazard & Risk Assessment score sheet found in “Living on the Edge” (Troy & Kennedy 2007) and is based on NFPA 1144 standards.

It is important to understand that there are no guarantees a structure with a “probable” survival rating will be standing after an intense wildfire occurs. Similarly occasionally structures with a “not probable” survival assessment may endure a wildfire in spite of all rational analysis.

The survival rating is simply a reliable indicator of a probable outcome following a very dynamic, chaotic, unpredictable event. The rating has been assigned by an individual with over forty years of wildland fire experience considering the criteria below to make the prediction.

Survivability Criteria
<table>
<thead>
<tr>
<th>PROBABLE</th>
<th>NOT PROBABLE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vegetation light ~ Anderson fuel models 1 &amp; 2</td>
<td>Vegetation medium to heavy &amp;/or slash. Anderson fuel models 8, 9, 10, 11,</td>
</tr>
<tr>
<td>Survivable space &gt;70 feet</td>
<td>Survivable space &lt;71 feet</td>
</tr>
<tr>
<td>Slope &lt;20%</td>
<td>Slope &gt;21%</td>
</tr>
<tr>
<td>Topographic features minimize fire behavior</td>
<td>Topographic features adversely affect fire behavior</td>
</tr>
<tr>
<td>Area not exposed to unusually severe fire weather or strong dry winds</td>
<td>Areas exposed to unusually severe fire weather or strong dry winds</td>
</tr>
<tr>
<td>Separated from adjacent structures that can contribute to fire spread</td>
<td>In close proximity to structures that can contribute to fire spread</td>
</tr>
<tr>
<td>Class A &amp; B roofing</td>
<td>Class C or non-rated roofing</td>
</tr>
<tr>
<td>Non-combustible/fire resistive siding, eaves &amp; deck or combustible deck with no debris underneath</td>
<td>Combustible siding and deck</td>
</tr>
<tr>
<td>Building set back from slope appropriate distance</td>
<td>Building close to or overhanging slope</td>
</tr>
<tr>
<td>No fire wood and other combustible human plunder in close proximity to structure</td>
<td>Fire wood and other combustible human plunder on deck or within close proximity to structure</td>
</tr>
<tr>
<td>Hazardous materials appropriate distance away</td>
<td>Hazardous materials close to structure</td>
</tr>
</tbody>
</table>

Criteria shaded in light yellow automatically drop survivability to Not Probable. Non shaded criteria often influence survivability and cumulatively may predispose a structure to Not Probable survivability status.

**NOTE:** You will find that access, escape routes, turnarounds, safety zones and water supply are not factored into the survivability rating. These items are important for firefighter safety but do not influence structure survivability. Remember fire control personnel will most likely not be defending the structure; it will have to go it alone. Safety concerns and limited availability of firefighting resources preclude active intervention to protect structures.
Is Your Home Protected From Wildfire Disaster?

A Homeowner’s Guide to Wildfire Retrofit
acknowledgments

The staff of the Institute for Business & Home Safety (IBHS) wishes to acknowledge the valuable input of all those involved in the preparation of this booklet. In particular, we extend our thanks to:

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   Courtesy National Interagency Fire Center, Boise, Idaho
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   © J Smalley, NJ
Opposite Table of Contents: Florida Wildfire
   © AP/Wide World Photos

Disclaimer

The purpose of this document is to provide homeowners with guidance on ways to retrofit and build homes to reduce losses from wildfire damage. It contains suggestions and recommendations based on professional judgment, experience and research and is intended to serve only as a guide. The authors, contributors and publisher disclaim all warranties and guarantees with respect to the information in the document and assume no liability or responsibility with respect to the information.
“Nature...she pardons no mistakes.”
Ralph Waldo Emerson

In 1993, a wildfire in a dry canyon north of Laguna Beach, California, raced toward hundreds of nearby homes, giving residents little advance warning of its awesome destruction. More than 14,000 acres and 440 homes went up in flames.

In the nearby Mystic Hills neighborhood, 286 homes were totally destroyed. Yet, there was one white house left standing in the midst of hundreds of piles of smoking ash that remained of its neighboring homes. This sole surviving house was built with fire prevention in mind. It stood as an example of how homes can, with a little extra attention, better withstand nature’s perils. The practical methods used in and around that house can help reduce the chances of future wildfires from reducing communities to ashes. This guide is designed to make that one rare exception of survival a more common occurrence in the future.

An April 2001 Florida wildfire caused O liga Gutierrez to desperately fight a fire behind her Port Charlotte, FL home with water from her pool.
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Large Fire Locations
January 1 to October 3, 2000

Legend
Currently Active Fires
Contained Fires
Human-caused
Lightning-caused

Courtesy National Interagency Fire Center
Boise, Idaho
Introduction

Nearly every state has been devastated by wildfires in the last century. More than 140,000 wildfires occur on average each year. Since 1990, more than 900 homes have been destroyed each year by wildfires.

So, what can you do to protect yourself, your home and property from wildfires? This guide will help you understand:

- why your home is at risk, and
- how you can reduce the risk to your home and property.
The Wildland/Urbam Interface Problem

Wildfires occur regularly. Whether started by humans or by lightning, they are part of a natural cycle that helps to maintain the health of our forests. Today, more than ever, people are moving into remote areas, with the desire to “get back to nature” without addressing the dangers that exist around them.

A tremendous wildfire danger exists where homes blend together with the wildland, creating the wildland/urban interface. The addition of homes there interrupts the natural cycle of wildfires. Ultimately, this contributes to a dangerous build-up of old vegetation, leading to an uncontrollable wildfire.

You and Your Local Fire Department

In a wildfire, your local fire department has two priorities – to remove you and your family from harm’s way and to stop the progression of the wildfire. If your home happens to be in the wildfire’s path, they may or may not be able to protect it - there are simply no guarantees.

Consequently, you must take action before a fire starts.
Just the Right Conditions

Conditions must be just right for a wildfire to start and spread. Specifically, fuel, weather and topography work together to determine how quickly a wildfire travels and at what intensity.

Fuels: The two basic fuel types in the wildland/urban interface are vegetation and structures.

Vegetation: Fuel in its natural form consists of living and dead trees, bushes and grasses. Typically, grasses burn more quickly and with less intensity than trees. Any branches or shrubs between 18 inches and 6 feet are considered to be ladder fuels. Ladder fuels help convert a ground fire to a crown fire (tree tops) which moves much more quickly.

Structural Density: The closer the homes are together, the easier it is for the flames to spread from one structure to another.

Weather: High temperatures, low humidity, and swift winds increase the probability of ignitions and difficulty of control. Short and long-term drought further exacerbates the problem.

Slope: Slope is the upward or downward incline or slant of terrain. For example, a completely flat plain represents a 0% slope and a hillside that rises 30 feet for every 100 feet horizontal distance represents a 30% slope. Hot gases rise in front of the fire along the slope face, pre-heating the up-slope vegetation, moving a grass fire up to four times faster with flames twice as long as a fire on level ground.
How Your Home Catches Fire

There are three ways that the wildfire can transfer itself from the natural vegetation or other burning homes to your home – through radiation, convection or firebrands.

**Radiation:** Wildfires can spread to your home by radiating heat in the same way a radiator heats your rooms in the wintertime. Radiated heat is capable of igniting combustible materials from distances of 100 feet or more.

**Convection:** Contact with the convection column (flames) may also cause the wildfire to ignite your house. Typically, the convective heat column rises vertically, within the smoke plume.

**Firebrands:** Firebrands are burning materials that detach from a fire during strong convection drafts in the burning zone. Firebrands can be carried long distances – more than a mile – by the winds associated with the wildfire.

In all cases, your home’s building materials and design play a significant role in establishing the level of exposure that can be endured before ignition from radiation, convection, firebrands or any combination of these three.

Taking Inventory – Is Your Property at Risk?

The first step in establishing your risk is to assess your property. The table on page 5 lists numerous factors and issues that you should consider.

This assessment will give you a good sense of your property’s wildfire risk.
What's Your Risk Level?

The rough categories that follow on page 6 are not meant to give you an absolute score, but are to help guide you when deciding how to best protect your home.

### What You Can Do To Reduce Your Risk

Homes in a wildland/urban interface area can be designed and maintained to increase the chances of surviving a wildfire without the intervention of the fire department.
<table>
<thead>
<tr>
<th>Low Risk Areas:</th>
<th>Moderate Risk Areas:</th>
</tr>
</thead>
<tbody>
<tr>
<td>- Little or no history of nearby wildfires</td>
<td>- History of wildfires</td>
</tr>
<tr>
<td>- Humid climate, short dry season</td>
<td>- Native vegetation has or has not been incorporated into your landscape</td>
</tr>
<tr>
<td>- Flat terrain (no grades greater than 9%)</td>
<td>- Climate includes a dry season less than 3 months</td>
</tr>
<tr>
<td>- Limited wildland</td>
<td>- Hilly terrain (grades average between 10% and 20%)</td>
</tr>
<tr>
<td>- Home not crowded by trees</td>
<td>- Bordering a wildland with light brush, small trees or grass</td>
</tr>
<tr>
<td></td>
<td>- Trees are located in close proximity to your home</td>
</tr>
<tr>
<td></td>
<td>- Landscape includes native vegetation</td>
</tr>
<tr>
<td></td>
<td>- Manmade fuels at least 50 feet from your home.</td>
</tr>
<tr>
<td></td>
<td>- Fire hydrant within 300 feet</td>
</tr>
<tr>
<td></td>
<td>- Easy access for fire trucks</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>High Risk Areas:</th>
</tr>
</thead>
<tbody>
<tr>
<td>- History of nearby wildfires</td>
</tr>
<tr>
<td>- Dry climate with a dry season more than 3 months</td>
</tr>
<tr>
<td>- Steep terrain (grades average over 20%)</td>
</tr>
<tr>
<td>- Forested wildland within 100 feet of your home</td>
</tr>
<tr>
<td>- Native vegetation has not been incorporated into your landscape</td>
</tr>
<tr>
<td>- Trees are crowded within 30 feet of your home</td>
</tr>
<tr>
<td>- Manmade fuels within 30 feet of your home</td>
</tr>
<tr>
<td>- No fire hydrants</td>
</tr>
<tr>
<td>- Limited access for fire trucks</td>
</tr>
</tbody>
</table>
Creating a Survivable Space For Your Home

A survivable space is an area of reduced fuels between your home and the untouched wildland. This provides enough distance between the home and a wildfire to ensure that the home can survive without extensive effort from either you or the fire department.

One of the easiest ways to establish a survivable space is to use the zone concept. Zone 1 is the closest to your home and Zones 2 and 3 move progressively further away.

**Zone 1:** Establish a well-irrigated area around your home. In a low hazard area, it should extend a minimum of 30 feet from your home on all sides. As your hazard risk increases, a clearance of between 50 and 100 feet or more may be necessary, especially on any downhill sides of the lot. Plantings should be limited to carefully spaced indigenous species.

**Zone 2:** Place low-growing plants, shrubs and carefully spaced trees in this area. Maintain a reduced amount of vegetation. Your irrigation system should also extend into this area.

Trees should be at least 10 feet apart, and all dead or dying limbs should be trimmed. For trees taller than 18 feet, prune lower branches within six feet of the ground. No tree limbs should come within 10 feet of your home.

**Zone 3:** This furthest zone from your home is a slightly modified natural area. Thin selected trees and remove highly flammable vegetation such as dead or dying trees and shrubs.

So how far should Zones 2 and 3 extend? Well, that depends upon your risk and your property’s boundaries.

In a low hazard area, these two zones should extend another 20 feet or so beyond the 30 feet in Zone 1. This creates a modified landscape of over 50 feet total.

In a moderate hazard area, these two zones should extend at least another 50 feet beyond the 50 feet in Zone 1. This would create a modified landscape of over 100 feet total.

In a high hazard area, these two zones should extend at least another 100 feet beyond the 100 feet in Zone 1. This would create a modified landscape of over 200 feet total.

The Importance of Maintenance

Once you have created your home’s survivable space, you must maintain it or risk losing the benefit of its protection.
Creating and maintaining a survivable space is a necessary first step. The next step is to use fire resistant building materials and construction techniques in retrofitting your home.

The Ideal Fire-Resistant Home

Keep in mind that a wildfire sees your home as just another fuel source. The survivable space you construct around your home will keep all but the most ferocious wildfires at bay. However, if the wildfire does break through your first line of defense, an ignition might occur on your home’s exterior. The ideal situation is for your home’s exterior materials to prevent or retard the flames from burning into your interior walls, soffits, attic area, and rooms.

Taking Inventory

Examine your home’s construction and materials. Use the following as a checklist.

☐ What type of roof covering do you have? Asphalt, wood, concrete, tile or metal?

☐ How are your eaves, fascias and soffits constructed? Are they made from vinyl, wood or metal?

☐ What are your home’s exterior walls covered with? Are they wood, aluminum or vinyl siding, stucco, brick or concrete masonry?

☐ Do you have large windows or sliding glass doors that border or face the wildland? Are they single pane, double pane or tempered glass?

☐ How are your home’s attic and sub-floor vents protected? Are their covers metal or vinyl?

☐ Are spark arresters installed on all your home’s chimneys?

☐ Does your home have a deck or balcony that overhangs a slope?

☐ Is there a porch, garage or wood fence that attaches directly to your home?
Taking Action

Now you will need to decide on the best modifications for your home, given your risk.

Roof: The roof is the most vulnerable part of your home to wildfires. During a wildfire, firebrands can fall on your roof, landing in your roof’s nooks and crannies where a fire can easily start. Once your roof covering does ignite, chances are very good that the rest of your home will follow.

The best way to avoid this situation is to make sure your roof is fire-resistant. The two main fire resistance tests used today include: ASTM E108 and UL 790. There are three levels of classification awarded under the test protocol, A, B, and C, with A being the most fire resistant. Some treated wood shake shingle products have ratings of Class C or better. Over time, the effectiveness of this chemical is reduced by weathering before the end of the product’s useful life and may leave your roof unprotected.

If your roof needs to be re-covered, consider installing a Class A roof covering.

Exterior Walls: Exterior walls are susceptible to a wildfire’s radiant and convective heat. Although a fire on an exterior wall may not penetrate inside your home, the fire can ‘bridge’ to more vulnerable areas such as eaves, soffits, vents and windows.

Wall materials that resist heat and flames include cement, plaster, stucco and concrete masonry such as stone, brick or block. Though some materials will not burn, such as vinyl, they may lose their integrity when exposed to high temperature and fall away or melt, providing the fire with a direct path inside the home.
Exterior Windows, Glass Doors and Skylights: Exposure to the heat of the wildfire can cause glass to fracture and collapse, leaving an opening for flames and firebrands to enter your home. This applies to both double pane and single pane glass, since double pane glass is only slightly more resistant to heat than single pane glass.

On the other hand, single or double pane tempered glass windows, doors and skylights typically fracture at higher exposures, well above the radiant heat exposures capable of igniting the surrounding wood.

Eaves, Fascias, Soffits: Eaves, fascias and soffits are vulnerable to both firebrands and convective exposures.

Eaves, fascias and soffits should be 'boxed' or enclosed with noncombustible materials to reduce the size of the vents. Materials that melt or burn in relatively low temperatures, such as PVC and vinyl siding, should not be used, since they do not provide adequate protection and can melt in the heat of the wildfire. Non-combustible screening should be used in the vents.

Attic, Subfloor or Foundation Vents: Wind and/or direct contact with a fire's convective heat can push firebrands through the vents into your home's basement or crawl space.

Your vent openings should be screened to prevent firebrands or other objects larger than 1/4 inch from entering your home. Both your vents and screens should be constructed of materials that will not burn or melt when exposed to radiant or convective heat or firebrands. Also, these vents should be corrosion-resistant to help minimize required maintenance.
Fireplace Chimneys: Windblown embers can access your home through your fireplace's chimney flue. Once inside, these firebrands then collect on flammable objects, greatly increasing the chance of combustion. The situation can also be reversed: embers from your own fire can fly out the chimney and start a wildfire, right in your own neighborhood.

The best way to avoid this situation is to install a spark arrestor made from welded wire or woven wire mesh with openings less than 1/4" wide.

Overhangs and Other Attachments: Overhangs and other attachments include any additional structures attached to a residence such as room pushouts, bay windows, decks, porches, carports and fences. These features are often very vulnerable to convective exposures.

When assessing your home and property, if the feature in question is attached to your home, it should be considered part of your home.
Even if you modify your home’s landscape to incorporate the most fire-resistant materials and design into your home’s construction, there is no guarantee that a wildfire will not threaten your home. It is important that your local fire department be able to find and defend your home.

Here are some suggestions on how to modify your property to accommodate your local fire department.

Street Signs and Numbers: If made from combustible materials, your street signs and numbers can ignite or melt, leaving the fire department with no ability to locate your home. It is critical that signs and numbers be noncombustible and visible from the road.

Driveways: Fire trucks and equipment are quite large and often have difficulty in tight spots. Consequently, your home’s driveway must be large enough to accommodate the typical sized trucks. Fire experts recommend a driveway at least 12 feet wide and 13 feet of vertical clearance.

Gates: If your home is gated, it is very important that the gate opens inward and be wide enough to accommodate the fire fighting equipment. Experts also recommend that the gate be at least 30 feet off of the main road, so that the equipment can pull off the road to open the gate. If the gate is locked, the lock should not be so strong that firefighters cannot break it in an emergency.
This list of home improvements is divided into cost categories. You can tackle these projects one at a time, but remember, the more you do, the better protected your home will be against wildfires.

### Category $ ($<300)

- Creating a survivable space;
- Maintaining your survivable space;
- Installing fire-resistant signs and address numbers;
- Modifying your attic, sub-floor, and basement vents;
- Installing a spark arrestor on your chimney.

### Category $$ ($300 – $1000)

- Boxing in overhangs and modifying other attachments;
- Boxing in your eaves, facias, and soffits.

### Category $$$ (>1000)

- Re-covering your exterior walls with a more fire-resistant material;
- Replacing single-pane glass windows, doors, or skylights with tempered glass;
- Modifying your driveway, bridges, and gates to accommodate fire trucks;
- Re-roofing your home with a Class A roof covering.
## WILDFIRE PROTECTION CHECKLIST

### Before a wildfire strikes:

| ✔ | Know where your gas, electric and water main shut-off controls are and how to turn them off if there is a leak or electrical short. Also, know how to use a fire extinguisher. Make sure all adult and teenage members of your family know how to shut off each utility and to use the extinguisher. |
| ✔ | Become familiar with your community's disaster-preparedness plans and create a family plan. Know where the closest police, fire and emergency medical facilities are located. |
| ✔ | Plan several different escape routes from your home and neighborhood and designate an emergency meeting place for the family to reunite. Establish a contact point to communicate with concerned relatives. |
| ✔ | Put together an emergency kit that includes at least a three-day supply of drinking water and food that needs no refrigeration and, generally, no cooking; emergency cooking equipment, if required; a portable NOAA weather radio; first aid supplies and medications; basic tools, such as a wrench, a flashlight and gloves; portable lanterns and batteries; credit cards and cash; and important documents, including insurance policies. |
| ✔ | Talk to your neighbors about wildfire safety. Plan how the neighborhood could work together before, during and after a wildfire. Make a list of your neighbors' skills such as medical or technical. Consider how you would help neighbors who have special needs such as elderly or disabled persons. Make plans to take care of children who may be on their own if parents can't get home. |
| ✔ | Periodically review your homeowner's insurance policy with your insurance agent or company to make sure that, if you are the victim of a disaster, you have enough coverage to rebuild your home and life. |

---

*Before, During and After: Be Completely Prepared*

You will give yourself and your family a better chance of escaping harm during a wildfire by taking as many of the precautions outlined in this brochure as possible. But, these steps are only the beginning. To protect yourself as completely as possible, here are some added suggestions:
If you are warned that a wildfire is threatening your area, listen to your portable radio for reports and evacuation information. Follow the instructions of local officials.

Back your car into the garage or park it in an open space facing the direction of escape. Shut car doors and roll up windows. Leave the key in the ignition or in another easily accessible location.

Close garage windows and doors, but leave them unlocked. Disconnect automatic garage door openers.

Confine pets to one room. Make plans to care for your pets in case you must evacuate.

Arrange temporary housing outside the threatened area.

When advised to evacuate, do so immediately.

Wear protective clothing – sturdy shoes, cotton or woolen clothing, long pants, a long-sleeved shirt, gloves and a handkerchief to protect your face.

Take your emergency kit.

Lock your home.

Notify your relatives and the local officials that you have left and where you can be reached.

Follow the evacuation route that your local officials have identified. If no official route exists, choose a route away from fire hazards. Watch for changes in the speed and direction of the fire and smoke.
If you are **SURE** you have the time, take additional steps to protect your home:

| ✔️ Close windows, vents, doors, venetian blinds and heavy drapes. Remove lightweight curtains. |
| ✔️ Shut off gas at the meter. Turn off pilot lights. |
| ✔️ Move flammable furniture into the center of the home away from windows and sliding-glass doors. |
| ✔️ Turn on a light in each room to increase the visibility of your home in heavy smoke. |
| ✔️ Seal attic and ground vents. |
| ✔️ Turn off propane tanks. |
| ✔️ Place combustible patio furniture inside. |
| ✔️ Connect the garden hose to outsides taps. |
| ✔️ Place lawn sprinklers on the roof and near aboveground fuel tanks. Wet the roof. |
| ✔️ Wet or remove shrubs within 15 feet of the home. |
| ✔️ Gather fire tools, including a rake, axe, hand/chainsaw, bucket and shovel. |
### after a wildfire strikes:

| ✔ | Listen to and follow the advice and recommendations of the local aid organizations, including the emergency management office, the fire department and the utility companies. |
| ✔ | Check for hazards, such as gas or water leaks and electrical shorts. Turn off damaged utilities. Have the fire department or gas and electric companies turn the utilities back on when the area is secured. |
| ✔ | Check for injuries and administer first aid as needed. |
| ✔ | Check your food and water supplies. Do not eat anything from open containers near shattered glass. |
references


- Protecting Your Home from Wildfire. Quincy, MA: NFPA, 1987


appendix I: additional sources of information

California Department of Forestry and Fire Protection (CDF)
http://www.fire.ca.gov/

Colorado State University/Colorado Forestry Service
http://lamar.colostate.edu/~firewise/

Firewise
http://www.firewise.org/

National Interagency Fire Center (NIFC)
http://www.nifc.gov/

U.S. Forest Service
http://www.fs.fed.us/fire/

Wildfire News
http://www.wildfirenews.com/
Fuelbreak Guidelines for Forested Subdivisions & Communities

By

Frank C. Dennis

Colorado State Forest Service

Knowledge to Go Places
This publication was developed for use by foresters, planners, developers, homeowners’ associations and others. Implementation of these measures cannot guarantee safety from all wildfires, but will greatly increase the probability of containing them at more manageable levels.

Colorado’s forested lands are experiencing severe impacts from continuing population increases and peoples’ desire to escape urban pressures. Subdivisions and developments are opening new areas for homesite construction at an alarming rate, especially along the Front Range and around recreational areas such as Dillon, Vail, and Steamboat Springs.

But with development inevitably comes a higher risk of wildfire as well as an ever-increasing potential for loss of life and property. Methods of fire suppression, pre-suppression needs, and homeowner and fire crew safety must all be considered in the planning and review of new developments as well as for the “retrofitting” of existing, older subdivisions.

Fuelbreaks should be considered in fire management planning for subdivisions and developments; however, the following are guidelines only. They should be customized to local areas by professional foresters experienced in Rocky Mountain wildfire behavior and suppression tactics.

**Fuelbreak vs Firebreak**

Although the term fuelbreak is widely used in Colorado, it is often confused with firebreak. The two are entirely separate, and aesthetically different, forms of forest fuel modification and treatment.

- A firebreak is strip of land, 20 to 30 feet wide (or more), in which all vegetation is removed down to bare, mineral soil each year prior to fire season.

- A fuelbreak (or shaded fuelbreak) is an easily accessible strip of land of varying width (depending on fuel and terrain), in which fuel density is reduced, thus improving fire control opportunities. The stand is thinned, and remaining trees are pruned to remove ladder fuels. Brush, heavy ground fuels, snags, and dead trees are disposed of and an open, park-like appearance is established.

The following is a discussion of the uses, limitations, and specifications of fuelbreaks in wildfire control and fuels management.

**Fuelbreak Limitations**

Fuelbreaks provide quick access for wildfire suppression. Control activities can be conducted more safely due to low fuel volumes. Strategically located, they break up large, continuous tracts of dense timber, thus limiting uncontrolled spread of wildfire.

Fuelbreaks can aid firefighters greatly by slowing fire spread under normal burning conditions. However, under extreme conditions, even the best fuelbreaks stand little chance of arresting a large
fire, regardless of firefighting efforts. Such fires, in a phenomenon called “spotting,” can drop firebrands 1/8-mile or more ahead of the main fire, causing very rapid fire spread. These types of large fires may continue until there is a major change in weather conditions, topography, or fuel type.

It is critical to understand: A fuelbreak is the line of defense. The area (including any homes and developments) between it and the fire may remain vulnerable.

In spite of these somewhat gloomy limitations, fuelbreaks have proven themselves effective in Colorado. During the 1980 Crystal Lakes Subdivision Fire near Fort Collins, crown fires were stopped in areas with fuelbreak thinnings, while other areas of dense lodgepole pine burned completely. A fire at O’Fallon Park in Jefferson County was successfully stopped and controlled at a fuelbreak. The Buffalo Creek Fire in Jefferson County (1996) and the High Meadow Fire in Park and Jefferson Counties (2000) slowed dramatically wherever intense forest thinnings had been completed. During the 2002 Hayman Fire, Denver Water’s entire complex of offices, shops and caretakers’ homes at Cheesman Reservoir were saved by a fuelbreak with no firefighting intervention by a fuelbreak.

The Need For A Fuelbreak
Several factors determine the need for fuelbreaks in forested subdivisions, including: (1) potential problem indicators; (2) wildfire hazard areas; (3) slope; (4) topography; (5) crowning potential; and (6) ignition sources.

Potential Problem Indicator
The table below explains potential problem indicators for various hazards and characteristics common to Colorado’s forest types. All major forest types, except aspen, indicate a high potential for wildfire hazard.

<table>
<thead>
<tr>
<th>Fuel Type</th>
<th>Characteristics</th>
<th>Hazards</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Aesthetics</td>
<td>Wildlife</td>
</tr>
<tr>
<td>Aspen</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Douglas-fir</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Greasewood-Saltbrush</td>
<td>4</td>
<td>2</td>
</tr>
<tr>
<td>Limber-Bristlecone Pine</td>
<td>3</td>
<td>2</td>
</tr>
<tr>
<td>Lodgepole Pine</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Meadow</td>
<td>5</td>
<td>4</td>
</tr>
<tr>
<td>Mixed Conifer</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td>Mountain Grassland</td>
<td>5</td>
<td>3</td>
</tr>
<tr>
<td>Mountain Shrub</td>
<td>3</td>
<td>5</td>
</tr>
<tr>
<td>Piñon-Juniper</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Ponderosa Pine</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Sagebrush</td>
<td>4</td>
<td>4</td>
</tr>
<tr>
<td>Spruce-Fir</td>
<td>2</td>
<td>3</td>
</tr>
</tbody>
</table>

Legend: 5 – Problem may be crucial; 4 – Problem very likely; 3 – Exercise caution; 2 – Problem usually limited; 1 – No rating possible

Burned area near Cheesman Reservoir as a result of the Hayman Fire. Note the unburned green trees in the middle right of the photo, a treated fuelbreak.
Wildfire Hazard Maps
The Colorado State Forest Service (CSFS), numerous counties and some National Forests have completed wildfire hazard mapping for many areas within Colorado, particularly along the Front Range. These maps typically consider areas with 30 percent or greater slope; hazardous fuel types; and hazardous topographic features such as fire chimneys. Wildfire Hazard Ratings may be depicted in several ways. Whatever system is used, areas rated moderate or higher should be considered for fuel modification work.

Slope
Rate of fire spread increases as the slope of the land increases. Fuels are preheated by the rising smoke column or they may even come into contact with the flames themselves.

- Chimneys are densely vegetated drainages on slopes greater than 30 percent. Wind, as well as air pre-heated by a fire, tends to funnel up these drainages, rapidly spreading fire upslope.
- Saddles are low points along a main ridge or between two high points. Like chimneys, they also funnel winds to create a natural fire path during a fire’s uphill run. Saddles act as corridors to spread fire into adjacent valleys or drainages.
- Narrow, V-shaped valleys or canyons can ignite easily due to heat radiating from one side to the other. For example, a fire burning on one side of a narrow valley dries and preheats fuels on the opposite side until the fire “flashes over.” The natural effect of slope on fire then takes over and fire spreads rapidly up drainage and uphill along both sides of the valley.

At 30 percent slope, rate of fire spread doubles compared to rates at level ground, drastically reducing firefighting effectiveness. Areas near 30 percent or greater slopes are critical and must be reviewed carefully.

Topography
Certain topographic features influence fire spread and should be evaluated. Included are fire chimneys, saddles, and V-shaped canyons. They are usually recognized by reviewing standard U.S.G.S. quad maps.

Fire effects, flat vs steep terrain. Note preheating of fuels on steep ground from passage of smoke column.

Chimney.

Saddle.

Flashover in V-shaped valley.
Crowning Potential
An on-site visit is required to accurately assess crowning potential. A key, below, helps determine this rating. Fuel modification is usually unnecessary if an area has a rating of 3 or less.

Crowning Potential Key

<table>
<thead>
<tr>
<th>Rating</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>A.</td>
<td>Foliage present, trees living or dead — B</td>
</tr>
<tr>
<td>B.</td>
<td>Foliage living — C</td>
</tr>
<tr>
<td>C.</td>
<td>Leaves deciduous or, if evergreen, usually soft, pliant, and moist; never oily, waxy, or resinous. 0</td>
</tr>
<tr>
<td>CC.</td>
<td>Leaves evergreen, not as above — D</td>
</tr>
<tr>
<td>D.</td>
<td>Foliage resinous, waxy, or oily — E</td>
</tr>
<tr>
<td>E.</td>
<td>Foliage dense — F</td>
</tr>
<tr>
<td>F.</td>
<td>Ladder fuels plentiful — G</td>
</tr>
<tr>
<td>G.</td>
<td>Crown closure &gt; 75 percent 9</td>
</tr>
<tr>
<td>GG.</td>
<td>Crown closure &lt; 75 percent 7</td>
</tr>
<tr>
<td>FF.</td>
<td>Ladder fuels sparse or absent — H</td>
</tr>
<tr>
<td>H.</td>
<td>Crown closure &gt; 75 percent 7</td>
</tr>
<tr>
<td>HH.</td>
<td>Crown closure &lt; 75 percent 5</td>
</tr>
<tr>
<td>EE.</td>
<td>Foliage open — I</td>
</tr>
<tr>
<td>I.</td>
<td>Ladder fuel plentiful 4</td>
</tr>
<tr>
<td>II.</td>
<td>Ladder fuel sparse or absent 2</td>
</tr>
<tr>
<td>DD.</td>
<td>Foliage not resinous, waxy, or oily — J</td>
</tr>
<tr>
<td>J.</td>
<td>Foliage dense — K</td>
</tr>
<tr>
<td>K.</td>
<td>Ladder fuels plentiful — L</td>
</tr>
<tr>
<td>L.</td>
<td>Crown closure &gt; 75 percent 7</td>
</tr>
<tr>
<td>LL.</td>
<td>Crown closure &lt; 75 percent 4</td>
</tr>
<tr>
<td>KK.</td>
<td>Ladder fuels sparse or absent — M</td>
</tr>
<tr>
<td>M.</td>
<td>Crown closure &gt; 75 percent 5</td>
</tr>
<tr>
<td>MM.</td>
<td>Crown closure &lt; 75 percent 3</td>
</tr>
<tr>
<td>JJ.</td>
<td>Foliage open — N</td>
</tr>
<tr>
<td>N.</td>
<td>Ladder fuels plentiful 3</td>
</tr>
<tr>
<td>NN.</td>
<td>Ladder fuels sparse or absent 1</td>
</tr>
<tr>
<td>BB.</td>
<td>Foliage dead 0</td>
</tr>
</tbody>
</table>

The majority of dead trees within the fuelbreak should be removed. Occasionally, large, dead trees (14 inches or larger in diameter at 4 1/2 feet above ground level) may be retained as wildlife trees. If retained, all ladder fuels must be cleared from around the tree’s trunk.

Ignition Sources
Possible ignition sources, which may threaten planned or existing developments, must be investigated thoroughly. Included are other developments and homes, major roads, recreation sites, railroads, and other possible sources. These might be distant from the proposed development, yet still able to channel fire into the area due to slope, continuous fuels, or other topographic features.

Fuelbreak Locations
In fire suppression, an effective fire line is connected, or “anchored,” to natural or artificial fire barriers. Such anchor points might be rivers, creeks, large rock outcrops, wet meadows, or a less flammable timber type such as aspen. Similarly, properly designed and constructed fuelbreaks take advantage of these same barriers to eliminate “fuel bridges.” (Fire often escapes control because of fuel bridges that carry the fire across control lines.)

Since fuelbreaks should normally provide quick, safer access to defensive positions, they are necessarily linked with road systems. Connected with county-specified roads within subdivisions, they provide good access and defensive positions for firefighting equipment and support vehicles. Cut-and fill slopes of roads are an integral part of a fuelbreak as they add to the effective width of modified fuels.

Fuelbreaks without an associated road system, such as those located along strategic ridge lines, are still useful in fire suppression. Here, they are often strengthened and held using aerial retardant drops until fire crews can walk in or be ferried in by helicopter.

Preferably, fuelbreaks are located along ridge tops to help arrest fires at the end of their runs. However, due to homesite locations and resource values, they can also be effective when established at the base of slopes. Mid-slope fuelbreaks are least desirable, but under certain circumstances and with modifications, these too, may be valuable.

Fuelbreaks are located so that the area under management is broken into small, manageable units. Thus, when a wildfire reaches modified fuels, defensive action is more easily taken, helping to keep the fire small. For example, a plan for a subdivision might recommend that fuelbreaks break up continuous forest fuels into units of 10 acres or less. This is an excellent plan, especially if defensible space thinnings are completed around homes and structures, and thinning for forest management and forest health are combined with the fuelbreak.

When located along ridge tops, continuous length as well as width are critical elements. Extensive long-range planning is essential in positioning these types of fuelbreaks.
Aesthetics
Improperly planned fuelbreaks can adversely impact an area’s aesthetic qualities. Careful construction is necessary when combining mid-slope fuelbreaks with roads involving excessive cut-and-fill.

These photos, far- and near- views of the same site, illustrate that forest can be thinned without impacting aesthetics.

Care must also be taken in areas that are not thinned throughout for fuel hazard reduction. In such cases the fuelbreak visually sticks out like a “sore thumb” due to contrasting thinned and unthinned portions of the forest. (Especially noticeable are those portions of the fuelbreak above road cuts).

These guidelines are designed to minimize aesthetic impacts. However, some situations may require extensive thinning and, thus, result in a major visual change to an area. Additional thinning beyond the fuelbreak may be necessary to create an irregular edge and to “feather,” or blend, the fuelbreak thinning into the unthinned portions of the forest. Any thinning beyond the fuelbreak improves its effectiveness and is highly recommended.

Constructing the Fuelbreak
Fuelbreak Width and Slope Adjustments
Note: Since road systems are so important to fuelbreak construction, the following measurements are from the toe of the fill for downslope distances, and above the edge of the cut for uphill distances.

The minimum recommended fuelbreak width is approximately 300 feet for level ground. Since fire activity intensifies as slope increases, the overall fuelbreak width must also increase. However, to minimize aesthetic impacts and to maximize fire crew safety, the majority of the increases should be made at the bottom of the fuelbreak, below the road cut.

Widths are also increased when severe topographic conditions are encountered. Guidelines for fuelbreak widths on slopes are given below:

<table>
<thead>
<tr>
<th>Percent Slope (%)</th>
<th>Minimum Uphill Distance (ft)</th>
<th>Minimum Downhill Distance (ft)</th>
<th>Total Width of Modified fuels (ft)*</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>150</td>
<td>150</td>
<td>300</td>
</tr>
<tr>
<td>10</td>
<td>140</td>
<td>165</td>
<td>303</td>
</tr>
<tr>
<td>20</td>
<td>130</td>
<td>180</td>
<td>310</td>
</tr>
<tr>
<td>30</td>
<td>120</td>
<td>195</td>
<td>315</td>
</tr>
<tr>
<td>40</td>
<td>110</td>
<td>210</td>
<td>320</td>
</tr>
<tr>
<td>50</td>
<td>100</td>
<td>225</td>
<td>325</td>
</tr>
<tr>
<td>60</td>
<td>100</td>
<td>240</td>
<td>340</td>
</tr>
</tbody>
</table>

*As slope increases, total distance for cut-and-fill for road construction rapidly increases, improving fuelbreak effective width.
Stand Densities
Crown separation is a more critical factor for fuelbreaks than a fixed tree density level. A minimum 10-foot spacing between the edges of tree crowns is recommended on level ground. As slope increases, crown spacing should also increase. However, small, isolated groups of trees may be retained for visual diversity. Increase crown spacing around any groups of trees left for aesthetic reasons and to reduce fire intensities and torching potential.

Area-wide forest thinnings are recommended for any subdivisions. Such thinning is not as severe as a fuelbreak thinning, but generally should be completed to fuelbreak specifications along the roads (as outlined on page 6.) In addition, “defensible space thinnings” are highly recommended around all structures (see CSU Coop. Extension Fact sheet 6.302, Creating Wildfire-Defensible Zones).

Debris Removal
Limbs and branches left from thinning (slash) can add significant volumes of fuel to the forest floor, especially in lodgepole pine, mixed-conifer, or spruce/fir timber types. These materials can accumulate and serve as ladder fuels, or can become “jackpots,” increasing the difficulty of defending the fuelbreak during a wildfire. Slash decomposes very slowly in Colorado and proper disposal is essential. Proper treatment reduces fire hazard, improves access for humans and livestock, encourages establishment of grasses and other vegetation, and improves aesthetics.

Three treatment methods are commonly used. These are lopping-and-scattering, piling and burning, and chipping. Mulching of small trees and slash using equipment similar to Hydro-axes or Timbco equipped with mulching heads are becoming a popular method of treatment. Size, amount, and location of slash dictates the method used, in addition to cost and the final desired appearance. The method chosen will also depend on how soon an effective fuelbreak is needed prior to construction in new developments.

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Fuelbreak Maintenance
Following initial thinning, trees continue to grow (usually at a faster rate). The increased light on the forest floor encourages heavy grass and brush growth where, in many cases, where little grew before. The site disturbance and exposed mineral soil created during fuelbreak development is a perfect seed bed for new trees that, in turn, create new ladder fuels. Thus, in the absence of maintenance, fuelbreak effectiveness will decrease over time.

If fuelbreak maintenance is not planned and completed as scheduled, consider carefully whether the fuelbreak should be constructed. An un-maintained fuelbreak may lead to a false sense of security among residents and fire suppression personnel.

Conclusion
An image of well-designed communities for Colorado includes:

- Forested subdivisions where the total forest cover is well-managed through carefully planned, designed, and maintained thinnings. This contributes to reduced wildfire hazards and a much healthier forest — one that is more resistant to insects and disease.

- A system of roads and driveways with their associated fuelbreaks that break up the continuity of the forest cover and fuels. These help keep fires small, while also providing safer locations from which to mount fire suppression activities. In addition to allowing fire personnel in, they will allow residents to evacuate if necessary.

- Individual homes that all have defensible space around them, making them much easier to defend and protect from wildfire, while also protecting the surrounding forest from structure fires.

Creation of such communities is entirely feasible if recognition of the fire risks, a spirit of cooperation, an attitude of shared responsibility, and the political will exists.

Colorado’s mountains comprise diverse slopes, fuel types, aspects, and topographic features. This variety makes it impossible to develop general fuelbreak prescriptions for all locations. The previous recommendations are guidelines only. A professional forester with fire suppression expertise should be consulted to “customize” fuelbreaks for particular areas.

Fuelbreak maintenance is essential. Ingrowth, shown above, will minimize the effectiveness of this fuelbreak within a few years.

Chipping is the most desirable, but also the most expensive method of slash disposal.

Piled slash can be burned but only during certain conditions, such as after a snowfall.
Appendix G – Recommended Shaded Fuelbreaks

Segment A-B = 0.92 miles, 37 acres
Segment A-B = 1.55 miles, 62 acres
APPENDIX H – Road and Driveway Specifications for Emergency Access

Roads serving one dwelling unit shall meet the following:
A. Roadway shall be a total of 14’ in width, including a 10’ all-weather travel surface and 2’ shoulders (each side). Curves and turn a rounds should have a minimum of a 30’ radius at centerline.

B. Road grade should generally not be over 7 percent. A maximum grade 10 percent to 12 percent grade would be acceptable for short distances not over 150 feet.

C. If the driveway is less than 50’ the above (A and B) do not apply.

D. If the length of the road exceeds 150’, a turnaround shall meet (template 1 or 2) standards.

Roads serving more than one dwelling shall meet the following:
A. Roadway shall be a total of 20’ in width, including a 16’ all weather travel surface and 2’ shoulders (template 3) to 16 units, or a total width of 14’, including a 10’ travel surface, with 2’ shoulders on either side and pullouts at 150’ intervals in accordance with (template 4).

B. A total roadway width of 24’, including an 18’ paved surface and 3’ shoulders in accordance with (template 3) for roads serving 16 or more dwellings, or one or more non-residential units.

C. Grades shall be the same as for one dwelling roads/driveway identified above.

D. If the length of the driveway is less than 50’ then A and B above does not apply.

E. If the length exceeds 150’, a turnaround shall be provided in accordance with (template 1 or 2).

Driveway approaches and private road intersections with public roads shall meet the following:
A. Driveway approaches and private road intersections with public roads must comply with (template 5).
TEMPLATE 2 – Hammerhead Turnaround
TEMPLATE 3 – Private Road

TEMPLATE 4 – Pull Out for Private Road
TEMPLATE 5 – Driveway Approaches for Roads
APPENDIX I – Definition of Terms

**Appropriate Management Response (AMR)** - Specific actions taken in response to a wildland fire to implement protection and fire use objectives identified by appropriate government agency. AMR allows for a full range of strategies to be applied, from an intense full suppression response to wildland fire use. The first response decision to be made is whether to have a suppression oriented response or to allow the fire to burn for predetermined benefits.

**Confinement Response** - The suppression-orientated strategy employed in appropriate management response where a fire perimeter is managed by a combination of direct and indirect actions and use of natural topographic features, fuels, and weather factors. These strategies and tactics could include perimeter control.

**Defensible Space** - Area around a structure where fuels and vegetation are treated, cleared or reduced to slow the spread of wildfire towards the structure. It also reduces the chance of a structure fire moving from the building to surrounding forest. Defensible space provides room for firefighters to do their jobs.

**Disturbance** - A discrete event, either natural or human induced, that causes a change in the existing condition of an ecological system.

**Energy Release Component (ERC)** - An index developed through the National Fire Danger Rating System. ERC then is an indicator of dryness in the fuel, is a fuel loading based rate that predicts how much energy fire will produce both from its consumption of available fuel and through its residence time. ERC, and 1000 hour time lag fuel moisture has been used in dry climates to track seasonal drying trends.

**Escape Fire Situation Analysis (EFSA)** - If a wildfire has escaped initial attack EFSA is the process the agency administrator or acting uses to determine the best suppression strategy for achieving appropriate suppression that best meets resource objectives.

**Fire Management Plan (FMP)** - A strategic plan that defines a program to manage wildland and prescribed fires. The plan could be supplemented by operational plans, prescribed fire plans, hazardous fuels reduction, and prevention plans.

**Fire Use** - The combination of wildland fire use and prescribed fire application to meet specific resource and landowner objectives.

**Fuel Treatment** - Programmed and contracted to reduce or change fuel loading or type on a site. Can be accomplished by mechanical, chemical or fire use.

**Full Response** - A suppression response action that can include: control lines surrounding the entire perimeter, (hot spot and cold trail may be considered completed line) including any spot fires, protection of interior islands, burn-out of fuels adjacent to control lines and mop-up to a standard adequate to hold under high fire intensity conditions. Full response objectives are based on safe yet aggressive approach to achieve containment of the fire by the beginning of the next burn period. Fire behavior may dictate, at least temporarily, the utilization of natural barriers or indirect strategies. These strategies and tactics would include direct control.

**Haines Index** - Lower atmosphere stability index (LASI) developed by Donald Haines. The index relies on two variables: dryness and stability/instability. On a scale of six, three points are given to dryness and three to the stability or instability of the atmosphere. Both these variables have a pronounced affect on extreme fire behavior. In the scaling, a 6 is extreme, 5 are high, 4 are moderate, while 3 to 1 are low.

**Home Ignition Zone** – Includes an area surrounding the home within 100 to 200 feet. The potential for ignition depends on the home’s exterior materials and design and the amount of heat to the home form the flames within the home ignition zone.

**Initial Attack** - An aggressive suppression action consistent with firefighter and public safety and values to be protected.

**Insurance Services Office (ISO) Rating** - An overall fire services rating developed for use in determining insurance premiums for residential and commercial property. Factors such as fire alarm systems, equipment, training, availability of water (hydrants), etc. are used to develop the rating. The rating is on a scale of class 1 to class 10, with 1 providing the best public protection and 10 providing the lowest public protection. See www.iso.com for more details.
Mitigation Actions - Those on-the-ground activities that will serve to increase the survivability of the structure to check, direct, or delay the spread of fire, and minimize threats to life, property, and resources. Mitigation actions may include mechanical and physical non-fire tasks, specific fire applications, and limited suppression actions. These actions will be used to construct fire lines, reduce excessive fuel concentrations, reduce vertical fuel, and create black lines.

POL – Stands for “Products Other than Logs” thinning to harvest poles and posts and firewood.

Preparedness - Activities that lead to a safe, efficient, and cost-effective fire management program in support of land and owners management objectives through appropriate planning and coordination.

Prescribed Fire - Any fire ignited by management actions to meet specific objectives. A written, approved prescribed fire plan must exist prior to ignition.

Prescribed Fire Plan - A plan required for each fire application ignited by management. It must be prepared by qualified personnel and approved by the appropriate agency administrator prior to implementation. Each plan will follow specific direction and must include critical elements and how to mitigate each element.

Spread Component (SC) - An index developed through the National Fire Danger Rating System. The index provides predicted rate of spread of a fire (in chains per hour) from inputted information on the fuel complex and weather information collected from a local Remote Automated Weather System (RAWS) site.

Suppression Constraints - A limitation placed on suppression forces to minimize adverse affects to the environment due to fire suppression activities. An example would be restricting the use of heavy equipment in certain areas.

Suppression Oriented Response - A range of responses to a wildland fire, which range from full response to confinement of the fire. It may also include periodically checking fire status and fire behavior.

TSI – Stands for “Timber Stand Improvement” thinning to stimulate growth and improve residual tree health

Wildfire - An unwanted wildland fire.

Wildland Fire - Any nonstructural fire, other than prescribed fire, that occurs in the wildland. This term encompasses fires previously called both wildfires and prescribed natural fires.
Appendix J: Potential Sources of Funding

The Secure Rural Schools and Community Self-Determination Act of 2000

Frequently Asked Questions

What is the SRS Act? When was it passed?

The Secure Rural Schools and Community Self-Determination Act of 2000 (SRS Act), Public Law (P.L.) 106-393, was enacted to provide five years of transitional assistance to rural counties affected by the decline in revenue from timber harvests on federal lands. Since 1908, 25-percent of Forest Service revenues, such as those from timber sales, mineral resources and grazing fees, have been returned to states in which national forest lands are located. Set to expire in 2006, the SRS Act was reauthorized and amended several times with the latest changes occurring in October 2008 under P.L. 110-343. Funds have been used for schools and roads and to create employment opportunities, maintain current infrastructure, and improve the watershed and ecosystem health.

What does the SRS Act do?

Originally, the SRS Act altered the county payment program of the U.S. Forest Service from FY2001-FY2006 to allow states or counties to choose whether to receive the average of the three highest payments for FY1986-FY1999 or the regular 25-percent payment. The SRS Act also required that counties receiving at least $100,000 had to spend 15 percent to 20 percent of those payments for specified county purposes, in accordance with Resource Advisory Committee (RAC) recommendations, or as determined by the Secretary of Agriculture for projects on federal lands. Counties must return unallocated portions to the U.S. Treasury.

Currently, the SRS Act requires counties choose to receive either: 1) a portion of their state’s payment or 2) a rolling average of the total receipts for the past seven fiscal years. Counties choosing the first option are bound to that decision until 2011 (4 years); counties selecting the...
The total amount of available funding declines each fiscal year.

**What does the SRS Act do for Colorado counties?**

Counties that choose the rolling average may spend these funds on projects as they would 25-percent payments. Counties that instead choose a portion of the state’s payment use the funds as described below:

<table>
<thead>
<tr>
<th>SRS Provision</th>
<th>County selects a portion of the state’s payment</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Less than $100,000</td>
</tr>
<tr>
<td><strong>Title I: Roads and Schools</strong></td>
<td>May spend 100% on Title I projects or may opt to spend 15-20% on Title II and Title III projects.</td>
</tr>
<tr>
<td><strong>Title II: Special Projects / RAC</strong></td>
<td></td>
</tr>
<tr>
<td><strong>Title III: County Funds</strong></td>
<td></td>
</tr>
</tbody>
</table>

**What are kinds of projects can be funded by the SRS Act?**

The kinds of projects are limited by what is listed in the SRS Act.
Title I: Funds must be used in the same manner as 25-percent funds would normally be spent.

Title II: Funds may be used for projects as recommended by Resource Advisory Committees (RAC) and approved by the Secretary of Agriculture or his/her designee (i.e. a forest supervisor or district ranger). Title II funds may be used to make additional investments in, and create additional employment opportunities through, projects that improve the maintenance of existing infrastructure, implement stewardship objectives that enhance forest ecosystems, and restore and improve land health and water quality. Projects shall enjoy broad based support with objectives that may include, but are not limited to:

- Road, trail, and infrastructure maintenance or obliteration;
- Soil productivity improvement;
- Improvements in forest ecosystem health;
- Watershed restoration and maintenance;
- Restoration, maintenance and improvement of wildlife and fish habitat; Control of noxious and exotic weeds; and Re-establishment of native species.

At least 50 percent of all Title II funds must be used for projects that primarily are dedicated to:

- Road maintenance, decommissioning, or obliteration; or Restoration of streams and watersheds.

Title II projects must be recommended by a RAC and must be within the RAC’s geographical boundary.

Additional information on Title II projects, RACs, and project planning and approval processes may be found at: [https://wwwnotes.fs.fed.us/wo/secure_rural_schools.nsf](https://wwwnotes.fs.fed.us/wo/secure_rural_schools.nsf).

Title III: Funds are used for projects developed and selected by the counties. Project proposals should describe the proposed use of the county funds and must be advertised for 45 days in any publication of local record to allow for public comment. Proposed projects also should be sent to the RAC if one exists in the county.

Funds may only be used to:
1. carry out activities under the Firewise Communities Program to provide homeowners in fire-sensitive ecosystems education and assistance with implementation, techniques in home-siting, home construction, and home landscaping that can help protect people and property from wildfires;
2. reimburse the participating county for search and rescue and other emergency services, including firefighting, that are performed on federal land after the date on which the use was approved and paid for by the participating county; and
3. develop Community Wildfire Protection Plans (CWPPs) in coordination with the Secretary of Agriculture.

In FY 2008, Colorado was paid $14,728,659 for Title I projects and $1,159,653 for Title III projects. The U.S. Forest Service was holding $1,316,980 for approved Title II projects.

Are these funds the same as the Payments-In-Lieu-of-Taxes (PILT) program?

No. The PILT program is administered by the U.S. Department of the Interior. These federal payments are made to local governments that help offset losses in property taxes due to nontaxable federal lands within their boundaries. Payments help local governments carry out such vital services as firefighting and police protection, construction of public schools and roads, and search-and-rescue operations. The payments are made annually for tax-exempt federal lands administered by the BLM, National Park Service, U.S. Fish and Wildlife Service (all agencies of the U.S. Department of the Interior), U.S. Forest Service (part of the U.S. Department of Agriculture), and for federal water projects and some military installations. For more information on PILT, please visit: http://www.doi.gov/pilt

Where can I go for more information?

If you have questions or need more information on specific projects, contact your US Forest Service district ranger. Contacts for RACs may be found by visiting the following website: https://wwwnotes.fs.fed.us/wo/secure_rural_schools.nsf/RAC_by_County?OpenView&Start=1&Count=1000&Expand=5#5
For additional information on the Secure Rural Schools Act, please consult the following references:


US Office of Management and Budget. 2009. Cost principles for state, local, and Indian tribal governments. 2 CFR 225. Available online at http://ecfr.gpoaccess.gov/cgi/t/text/text-idx?c=ecfr&sid=f3e960da5d4f95af53523ae88cb38ab5&rgn=div5&view=text&node=2:1.1.2.3.6&idno=2; last accessed 17 July 2009. [Note: This document contains a glossary and instructions that might be useful for local governments that have been awarded federal grant monies.]

APPENDIX K – References and Publications


NFPA 1144 – Standard for Protection of Life and Property from Wildfire, 2002 Edition


Publications

- Forest Home Fire Safety, no 6.304, F.C. Dennis, CSU Cooperative Extension, 5/1999
- Grass Seed Mixes to Reduce Wildfire Hazards, no 6.306, F.C. Dennis, CSU Cooperative Extension, 10/2003
- Insects and Diseases Associated with Forest Fires, no 6.309, D. Leatherman, CSU Cooperative Extension, 12/2002
- Fuelbreak Guidelines for Forested Subdivisions, F. C. Dennis, CSFS/CSU, 2005
- NFPA 1144 – Standard for Protection of Life and Property from Wildfire, 2002 Edition
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Disclaimer

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Users should also note that property boundaries included in any product do not represent an on-the-ground survey suitable for legal, engineering, or surveying purposes. They represent only the approximate relative locations.
Introduction

Colorado Wildfire Risk Assessment Report

Welcome to the Colorado Wildfire Risk Assessment Summary Reporting Tool.

This tool allows users of the Professional Viewer application of the Colorado Wildfire Risk Assessment (Colorado WRA) web portal to define a specific project area and generate information for this area. A detailed risk summary report can be generated using a set of predefined map products developed by the Colorado Wildfire Risk Assessment project which have been summarized explicitly for the user defined project area. The report is generated in MS WORD format.

The report has been designed so that information from the report can easily be copied and pasted into other specific plans, reports, or documents depending on user needs. Examples include, but are not limited to, Community Wildfire Protection Plans, Local Fire Plans, Fuels Mitigation Plans, Hazard Mitigation Plans, Homeowner Risk Assessments, and Forest Management or Stewardship Plans. Example templates for some of these reports are available for download on the Colorado Wildfire Risk Assessment web portal (CO-WRAP).

The Colorado WRA provides a consistent, comparable set of scientific results to be used as a foundation for wildfire mitigation and prevention planning in Colorado.

Results of the assessment can be used to help prioritize areas in the state where mitigation treatments, community interaction and education, or tactical analyses might be necessary to reduce risk from wildfires.
The Colorado WRA products included in this report are designed to provide the information needed to support the following key priorities:

- Identify areas that are most prone to wildfire
- Plan and prioritize hazardous fuel treatment programs
- Allow agencies to work together to better define priorities and improve emergency response, particularly across jurisdictional boundaries
- Increase communication with local residents and the public to address community priorities and needs
- Identify areas that may require additional tactical planning, specifically related to mitigation projects and Community Wildfire Protection Planning
- Provide the information necessary to justify resource, budget and funding requests
- Plan for response and suppression resource needs

To learn more about the Colorado WRA project or to create a custom summary report, go to [www.ColoradoWildfireRisk.com](http://www.ColoradoWildfireRisk.com)
Products

Each product in this report is accompanied by a general description, table, chart and/or map. A list of available Colorado WRA products in this report is provided in the following table.

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<thead>
<tr>
<th>Colorado WRA Product</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wildland Urban Interface</td>
<td>Depicts where humans and their structures meet or intermix with wildland fuels</td>
</tr>
<tr>
<td>WUI Risk Index</td>
<td>Represents a rating of the potential impact of a wildfire on people and their homes in the WUI</td>
</tr>
<tr>
<td>Wildfire Risk</td>
<td>Possibility of loss or harm occurring from a wildfire, obtained by combining Wildfire Threat and Fire Effects Index</td>
</tr>
<tr>
<td>Wildfire Threat</td>
<td>Likelihood of a wildfire occurring or burning into an area</td>
</tr>
<tr>
<td>Values Impacted Rating</td>
<td>Represents an overall rating of the potential impact of a wildfire on all values and assets</td>
</tr>
<tr>
<td>Suppression Difficulty Rating</td>
<td>Represents those areas where terrain and vegetation characteristics impede dozer operability</td>
</tr>
<tr>
<td>Fire Occurrence</td>
<td>Likelihood of a wildfire starting based on historical ignition patterns</td>
</tr>
<tr>
<td>Fire History</td>
<td>Information regarding number of fires, acres suppressed and cause of fires</td>
</tr>
<tr>
<td>Characteristic Rate of Spread</td>
<td>Represents the speed with which a fire moves in a horizontal direction across the landscape based on historical percentile weather</td>
</tr>
<tr>
<td>Characteristic Flame Length</td>
<td>Represents the distance between the tip and base of the flame based on historical percentile weather</td>
</tr>
<tr>
<td>Fire Intensity Scale</td>
<td>Quantifies the potential fire intensity for an area by orders of magnitude based on historical percentile weather</td>
</tr>
<tr>
<td>Fire Type – Extreme Weather</td>
<td>Represents the potential fire type under the extreme percentile weather category</td>
</tr>
<tr>
<td>Surface Fuels</td>
<td>Description of surface vegetation conditions described by fuel conditions that reflect fire behavior characteristics</td>
</tr>
<tr>
<td>Vegetation</td>
<td>General vegetation and land cover types</td>
</tr>
<tr>
<td>Drinking Water Importance Areas</td>
<td>Measure of quality and quantity of public surface drinking water categorized by watershed</td>
</tr>
<tr>
<td>Drinking Water Risk Index</td>
<td>Measure of wildfire risk to drinking water importance areas</td>
</tr>
<tr>
<td>Riparian Assets</td>
<td>Forested riparian areas characterized by functions of water quantity, quality and ecology</td>
</tr>
<tr>
<td>Riparian Assets Risk Index</td>
<td>Measure of wildfire risk to forested riparian areas</td>
</tr>
<tr>
<td>Forest Assets</td>
<td>Forested lands characterized by height, cover and susceptibility/response to fire</td>
</tr>
<tr>
<td>Forest Assets Risk Index</td>
<td>Measure of wildfire risk to forested lands characterized by height, cover and susceptibility/response to fire</td>
</tr>
</tbody>
</table>
Wildland Urban Interface

Description

Colorado is one of the fastest growing states in the Nation, with much of this growth occurring outside urban boundaries. This increase in population across the state will impact counties and communities that are located within the Wildland Urban Interface (WUI). The WUI is described as the area where structures and other human improvements meet and intermingle with undeveloped wildland or vegetative fuels. Population growth within the WUI substantially increases the risk from wildfire.

For the SW Cañon CWPP project area, it is estimated that 1,613 people or 100 percent of the total project area population (1,614) live within the WUI.

The Wildland Urban Interface (WUI) layer reflects housing density depicting where humans and their structures meet or intermix with wildland fuels. In the past, conventional wildland-urban interface data sets, such as USFS SILVIS, have been used to reflect these concerns. However, USFS SILVIS and other existing data sources did not provide the level of detail needed by the Colorado State Forest Service and local fire protection agencies.

The new WUI data set is derived using advanced modeling techniques based on the Where People Live data set and LandScan USA population count data available from the Department of
Homeland Security, HSIP Freedom data set. WUI is simply a subset of the Where People Live data set. The primary difference is populated areas surrounded by sufficient non-burnable areas (i.e. interior urban areas) are removed from the Where People Live data set, as these areas are not expected to be directly impacted by a wildfire.

A more detailed description of the risk assessment algorithms is provided in the Colorado Wildfire Risk Assessment (Colorado WRA) Final Report, which can be downloaded from www.ColoradoWildfireRisk.com.

Data is modeled at a 30-meter cell resolution, which is consistent with other Colorado WRA layers. The WUI classes are based on the number of houses per acre. Class breaks are based on densities understood and commonly used for fire protection planning.

<table>
<thead>
<tr>
<th>Housing Density</th>
<th>WUI Population</th>
<th>Percent of WUI Population</th>
<th>WUI Acres</th>
<th>Percent of WUI Acres</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than 1house/40ac</td>
<td>35</td>
<td>2.2%</td>
<td>1,436</td>
<td>39.7%</td>
</tr>
<tr>
<td>1house/40ac to 1house/20ac</td>
<td>12</td>
<td>0.7%</td>
<td>309</td>
<td>8.5%</td>
</tr>
<tr>
<td>1house/20ac to 1house/10ac</td>
<td>32</td>
<td>2.0%</td>
<td>305</td>
<td>8.4%</td>
</tr>
<tr>
<td>1house/10ac to 1house/5ac</td>
<td>66</td>
<td>4.1%</td>
<td>382</td>
<td>10.5%</td>
</tr>
<tr>
<td>1house/5ac to 1house/2ac</td>
<td>503</td>
<td>31.2%</td>
<td>714</td>
<td>19.7%</td>
</tr>
<tr>
<td>1house/2ac to 3house/1ac</td>
<td>965</td>
<td>59.8%</td>
<td>474</td>
<td>13.1%</td>
</tr>
<tr>
<td>More than 3house/1ac</td>
<td>0</td>
<td>0.0%</td>
<td>0</td>
<td>0.0%</td>
</tr>
</tbody>
</table>
Wildland Urban Interface (WUI) Risk Index

Description

The Wildland-Urban Interface (WUI) Risk Index layer is a rating of the potential impact of a wildfire on people and their homes. The key input, WUI, reflects housing density (houses per acre) consistent with Federal Register National standards. The location of people living in the wildland-urban interface and rural areas is essential for defining potential wildfire impacts to people and homes.

The WUI Risk Index is derived using a response function modeling approach. Response functions are a method of assigning a net change in the value to a resource or asset based on susceptibility to fire at different intensity levels, such as flame length.

To calculate the WUI Risk Index, the WUI housing density data was combined with flame length data and response functions were defined to represent potential impacts. The response functions were defined by a team of experts led by Colorado State Forest Service mitigation planning staff. By combining flame length with the WUI housing density data, it is possible to determine where the greatest potential impact to homes and people is likely to occur.

The range of values is from -1 to -9, with -1 representing the least negative impact and -9 representing the most negative impact. For example, areas with high housing density and high flame lengths are rated -9, while areas with low housing density and low flame lengths are rated -1.

The WUI Risk Index has been calculated consistently for all areas in Colorado, which allows for comparison and ordination of areas across the entire state. Data is modeled at a 30-meter cell resolution, which is consistent with other Colorado WRA layers.

<table>
<thead>
<tr>
<th>WUI Risk Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>-1 (Least Negative Impact)</td>
<td>149</td>
<td>4.1%</td>
</tr>
<tr>
<td>-2</td>
<td>1,374</td>
<td>38.1%</td>
</tr>
<tr>
<td>-3</td>
<td>326</td>
<td>9.0%</td>
</tr>
<tr>
<td>-4</td>
<td>299</td>
<td>8.3%</td>
</tr>
<tr>
<td>-5</td>
<td>558</td>
<td>15.5%</td>
</tr>
<tr>
<td>-6</td>
<td>371</td>
<td>10.3%</td>
</tr>
<tr>
<td>-7</td>
<td>475</td>
<td>13.2%</td>
</tr>
<tr>
<td>-8</td>
<td>48</td>
<td>1.3%</td>
</tr>
<tr>
<td>-9 (Most Negative Impact)</td>
<td>7</td>
<td>0.2%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>3,607</strong></td>
<td><strong>100.0%</strong></td>
</tr>
</tbody>
</table>
Wildfire Risk

Description

Wildfire Risk represents the possibility of loss or harm occurring from a wildfire. It is the primary output of the Colorado Wildfire Risk Assessment (Colorado WRA). Risk is derived by combining the Wildfire Threat and the Fire Effects assessment outputs. It identifies areas with the greatest potential impacts from a wildfire – i.e. those areas most at risk - considering all values and assets combined together.

Wildfire Risk combines the likelihood of a fire occurring (threat), with those areas of most concern that are adversely impacted by fire (fire effects), to derive a single overall measure of wildfire risk.

Since all areas in Colorado have risk calculated consistently, it allows for comparison and ordination of areas across the entire state.

Fire Effects are a key component of Wildfire Risk. Fire Effects are comprised of several inputs focusing on values and assets at risk. The purpose of Fire Effects is to identify those areas that have important values or assets that would be adversely impacted by a wildfire. Fire Effects inputs include Wildland Urban Interface, Forest Assets, Riparian Assets and Drinking Water Importance Areas (watersheds). Refer to the Values Impacted Rating for more information about Fire Effects.

To aid in the use of Wildfire Risk for planning activities, the output values are categorized into five (5) classes. These are given general descriptions from Lowest to Highest Risk.

<table>
<thead>
<tr>
<th>Wildfire Risk Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Burnable</td>
<td>49</td>
<td>0.4%</td>
</tr>
<tr>
<td>Lowest Risk</td>
<td>1,497</td>
<td>12.1%</td>
</tr>
<tr>
<td>Low Risk</td>
<td>5,353</td>
<td>43.4%</td>
</tr>
<tr>
<td>Moderate Risk</td>
<td>4,738</td>
<td>38.4%</td>
</tr>
<tr>
<td>High Risk</td>
<td>703</td>
<td>5.7%</td>
</tr>
<tr>
<td>Highest Risk</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>12,340</strong></td>
<td><strong>100.0%</strong></td>
</tr>
</tbody>
</table>
Wildfire Threat

Description

Wildfire Threat is the likelihood of an acre burning. Threat is derived by combining a number of landscape characteristics including surface fuels and canopy fuels, resultant fire behavior, historical fire occurrence, percentile weather derived from historical weather observations, and terrain conditions. These inputs are combined using analysis techniques based on established fire science.

The measure of wildfire threat used in the Colorado WRA is called Fire Threat Index (FTI). FTI combines the probability of an acre igniting (Fire Occurrence) and the expected final fire size based on rate of spread in four weather percentile categories. Since all areas in Colorado have FTI calculated consistently, it allows for comparison and ordination of areas across the entire state. For example, a high threat area in East Colorado is equivalent to a high threat area in West Colorado.

To aid in the use of Wildfire Threat for planning activities, the output values are categorized into five (5) classes. These are given general descriptions from Lowest to Highest Threat.

The threat map is derived at a 30 meter resolution. This scale of data was chosen to be consistent with the accuracy of the primary surface fuels dataset used in the assessment. While not appropriate for site specific analysis, it is appropriate for regional, county or local protection mitigation or prevention planning.

<table>
<thead>
<tr>
<th>Wildfire Threat Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Burnable</td>
<td>285</td>
<td>2.3%</td>
</tr>
<tr>
<td>Lowest Threat</td>
<td>2,979</td>
<td>24.1%</td>
</tr>
<tr>
<td>Low Threat</td>
<td>366</td>
<td>3.0%</td>
</tr>
<tr>
<td>Moderate Threat</td>
<td>4,032</td>
<td>32.7%</td>
</tr>
<tr>
<td>High Threat</td>
<td>4,439</td>
<td>36.0%</td>
</tr>
<tr>
<td>Highest Threat</td>
<td>239</td>
<td>1.9%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>12,340</strong></td>
<td><strong>100.0%</strong></td>
</tr>
</tbody>
</table>

A more detailed description of the risk assessment algorithms is provided in the Colorado WRA Final Report, which can be downloaded from [www.ColoradoWildfireRisk.com](http://www.ColoradoWildfireRisk.com).
Values Impacted Rating

Description

Represents those values or assets that would be adversely impacted by a wildfire. The Values Impacted Rating (VIR) is an overall Fire Effects rating that combines the risk ratings for Wildland Urban Interface (WUI), Forest Assets, Riparian Assets, and Drinking Water Importance Areas into a single measure of values-at-risk. The individual ratings for each value layer were derived using a Response Function approach.

Response functions are a method of assigning a net change in the value to a resource or asset based on susceptibility to fire at different intensity levels. A resource or asset is any of the Fire Effects input layers, such as WUI, Forest Assets, etc. These net changes can be adverse (negative) or positive (beneficial).

Calculating the VIR at a given location requires spatially defined estimates of the intensity of fire integrated with the identified resource value. This interaction is quantified through the use of response functions that estimate expected impacts to resources or assets at the specified fire intensity levels. The measure of fire intensity level used in the Colorado assessment is flame length for a location. Response Function outputs were derived for each input data set and then combined to derive the Values Impacted Rating.

Different weightings are used for each of the input layers with the highest priority placed on protection of people and structures (i.e. WUI). The weightings represent the value associated with those assets. Weightings were developed by a team of experts during the assessment to reflect priorities for fire protection planning in Colorado. Refer to the Colorado WRA Final Report for more information about the layer weightings.

Since all areas in Colorado have the VIR calculated consistently, it allows for comparison and ordination of areas across the entire state. The VIR data was derived at a 30-meter resolution.

<table>
<thead>
<tr>
<th>VIR Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>-1 (Least Negative Impact)</td>
<td>445</td>
<td>3.6%</td>
</tr>
<tr>
<td>-2</td>
<td>5,765</td>
<td>46.9%</td>
</tr>
<tr>
<td>-3</td>
<td>5,053</td>
<td>41.1%</td>
</tr>
<tr>
<td>-4</td>
<td>943</td>
<td>7.7%</td>
</tr>
<tr>
<td>-5</td>
<td>85</td>
<td>0.7%</td>
</tr>
<tr>
<td>-6</td>
<td>1</td>
<td>0.0%</td>
</tr>
<tr>
<td>-7</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-8</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-9 (Most Negative Impact)</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>Total</td>
<td>12,292</td>
<td>100.0%</td>
</tr>
</tbody>
</table>
Suppression Difficulty Rating

Description

Reflects the difficulty or relative cost to suppress a fire given the terrain and vegetation conditions that may impact machine operability. This layer is an overall index that combines the slope steepness and the fuel type characterization to identify areas where it would be difficult or costly to suppress a fire due to the underlying terrain and vegetation conditions that would impact machine operability (in particular Type II dozer).

The rating was calculated based on the fireline production rates for hand crews and engines with modifications for slope, as documented in the NWCG Fireline Handbook 3, PMS 401-1.

The burnable fuel models in the Colorado WRA were grouped into three categories: slow (0-66 feet), medium (67-165 feet) and fast (greater than 165 feet).

Fireline production capability on five slope classes was used as the basic reference to obtain the suppression difficulty score. To remain constant with the Value Impacted Rating output values, a response function (-1 to –9) is assigned to each combination of fuel model group (slow, medium and fast) and slope category.

<table>
<thead>
<tr>
<th>SDR Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>-1 (Least Difficult)</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-2</td>
<td>6,781</td>
<td>56.3%</td>
</tr>
<tr>
<td>-3</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-4</td>
<td>3,418</td>
<td>28.4%</td>
</tr>
<tr>
<td>-5</td>
<td>392</td>
<td>3.3%</td>
</tr>
<tr>
<td>-6</td>
<td>1,118</td>
<td>9.3%</td>
</tr>
<tr>
<td>-7</td>
<td>289</td>
<td>2.4%</td>
</tr>
<tr>
<td>-8</td>
<td>39</td>
<td>0.3%</td>
</tr>
<tr>
<td>-9 (Most Difficult)</td>
<td>18</td>
<td>0.1%</td>
</tr>
</tbody>
</table>

Total 12,055 100.0%
Fire Occurrence

Description

Fire Occurrence is an ignition density that represents the likelihood of a wildfire starting based on historical ignition patterns. Occurrence is derived by modeling historic wildfire ignition locations to create an average ignition rate map. The ignition rate is measured in the number of fires per year per 1000 acres.

Historic fire report data was used to create the ignition points for all Colorado fires. Data was obtained from the West Wide Risk Assessment project. The compiled fire occurrence database was cleaned to remove duplicate records and to correct inaccurate locations. The database was then modeled to create a density map reflecting historical fire ignition rates.

The measure of fire occurrence used in the Colorado WRA is called Fire Occurrence. Since all areas in Colorado have ignition density calculated consistently, it allows for comparison and ordination of areas across the entire state. For example, a high occurrence area in East Colorado is equivalent to a high occurrence area in West Colorado.

Fire Occurrence is a key input into the calculation of the Wildfire Threat output. In particular, with most Colorado fires being human caused, there is a repeatable spatial pattern of fire ignitions over time. This pattern identifies areas where wildfires are most likely to ignite and prevention efforts can be planned accordingly.

To aid in the use of wildfire ignition density for planning activities, the output values are categorized into seven (7) classes reflecting average annual ignition rates. These are given general descriptions from Low to Very High. Seven classes are used to present finer detail for mapping purposes so that transitional areas can be easily identified.

The class breaks are determined by analyzing the Fire Occurrence output values for the entire state and determining cumulative percent of acres (i.e. Class 7 has the top 3.5% of acres with the highest occurrence rate). Refer to the Colorado WRA Final Report for a more detailed description of the mapping classes and the methods used to derive these.

The Fire Occurrence map is derived at a 30-meter resolution. This scale of data was chosen to be consistent with the accuracy of the primary surface fuels dataset used in the assessment. While not sufficient for site specific analysis, it is appropriate for regional, county or local protection mitigation or prevention planning.

A more detailed description of the risk assessment algorithms is provided in the Colorado WRA Final Report, which can be downloaded from www.ColoradoWildfireRisk.com.
<table>
<thead>
<tr>
<th>Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Burnable</td>
<td>285</td>
<td>2.3%</td>
</tr>
<tr>
<td>Lowest Occurrence</td>
<td>4,974</td>
<td>40.3%</td>
</tr>
<tr>
<td>1</td>
<td>1</td>
<td>0.8%</td>
</tr>
<tr>
<td>2</td>
<td>859</td>
<td>7.0%</td>
</tr>
<tr>
<td>3</td>
<td>1,109</td>
<td>9.0%</td>
</tr>
<tr>
<td>4</td>
<td>1,686</td>
<td>13.7%</td>
</tr>
<tr>
<td>5</td>
<td>1,937</td>
<td>15.7%</td>
</tr>
<tr>
<td>6</td>
<td>1,211</td>
<td>9.8%</td>
</tr>
<tr>
<td>7 (Highest Occurrence)</td>
<td>279</td>
<td>2.3%</td>
</tr>
</tbody>
</table>

Total: 12,340, 100.0%
Fire History Statistics

Description

Fire history statistics provide insight as to the number of fires, acres burned and cause of fires in Colorado. These statistics are useful for prevention and mitigation planning. They can be used to quantify the level of fire business, determine the time of year most fires typically occur and develop a fire prevention campaign aimed at reducing a specific fire cause.

Ten years of historic fire report data was used to create the fire occurrence summary charts. Wildfire Ignition data was compiled from federal and local sources for the years 1999 through 2008. Federal wildfire ignitions were spatially referenced by latitude and longitude coordinates, and state and local wildfire ignitions were spatially referenced by zip code. All ignitions references were updated to remove duplicate records and correct inaccurate locations.

Federal wildfire ignitions are symbolized in CO-WRAP by the cause of fire. Fire reports were gathered from the following federal data sources:

- US Forest Service
- US Fish and Wildlife Service
- Bureau of Land Management
- Bureau of Indian Affairs
- National Park Service

State wildfire ignitions were gathered from fire department reports submitted by:

- Volunteer Fire Departments
- Combination Fire Departments (paid and volunteer)
- Paid Fire Departments
- Fire Protection Districts
- Counties
SW Cañon CWPP

Number of Wildfires Reported by Agency
1999 - 2008

<table>
<thead>
<tr>
<th>Year</th>
<th>State</th>
<th>Federal</th>
</tr>
</thead>
<tbody>
<tr>
<td>1999</td>
<td>8</td>
<td>3</td>
</tr>
<tr>
<td>2000</td>
<td>14</td>
<td>1</td>
</tr>
<tr>
<td>2001</td>
<td>9</td>
<td>2</td>
</tr>
<tr>
<td>2002</td>
<td>72</td>
<td>0</td>
</tr>
<tr>
<td>2003</td>
<td>48</td>
<td>0</td>
</tr>
<tr>
<td>2004</td>
<td>11</td>
<td>1</td>
</tr>
<tr>
<td>2005</td>
<td>15</td>
<td>1</td>
</tr>
<tr>
<td>2006</td>
<td>26</td>
<td>2</td>
</tr>
<tr>
<td>2007</td>
<td>66</td>
<td>1</td>
</tr>
<tr>
<td>2008</td>
<td>11</td>
<td>2</td>
</tr>
</tbody>
</table>
SW Cañon CWPP

Percent of Number of Wildfires by Agency
1999 - 2008

- State: 95.6%
- Federal: 4.4%

SW Cañon CWPP

Percent of Wildfire Acres by Agency
1999 - 2008

- State: 94.9%
- Federal: 5.1%
SW Cañon CWPP

Cause of Wildfires Reported by Agency
1999 - 2008

<table>
<thead>
<tr>
<th></th>
<th>State</th>
<th>Federal</th>
</tr>
</thead>
<tbody>
<tr>
<td>Campfire</td>
<td>21</td>
<td>2</td>
</tr>
<tr>
<td>Children</td>
<td>0</td>
<td>3</td>
</tr>
<tr>
<td>Debris Burn</td>
<td>28</td>
<td>1</td>
</tr>
<tr>
<td>Equipment</td>
<td>31</td>
<td>0</td>
</tr>
<tr>
<td>Incendiary</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Misc</td>
<td>10</td>
<td>0</td>
</tr>
<tr>
<td>Natural</td>
<td>6</td>
<td>7</td>
</tr>
<tr>
<td>Railroad</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Smoking</td>
<td>23</td>
<td>0</td>
</tr>
<tr>
<td>Unknown</td>
<td>161</td>
<td>0</td>
</tr>
</tbody>
</table>
Number of Wildfires Reported per Month by Agency
1999 - 2008

January: State 8, Federal 0
February: State 13, Federal 0
March: State 29, Federal 2
April: State 38, Federal 0
May: State 32, Federal 3
June: State 31, Federal 1
July: State 38, Federal 5
August: State 24, Federal 2
September: State 19, Federal 0
October: State 20, Federal 0
November: State 21, Federal 0
December: State 7, Federal 0
Fire Behavior

Description

Fire behavior is the manner in which a fire reacts to the following environmental influences:

1. Fuels
2. Weather
3. Topography

Fire behavior characteristics are attributes of wildland fire that pertain to its spread, intensity, and growth. Fire behavior characteristics utilized in the Colorado WRA include fire type, rate of spread, flame length and fireline intensity (fire intensity scale). These metrics are used to determine the potential fire behavior under different weather scenarios. Areas that exhibit moderate to high fire behavior potential can be identified for mitigation treatments, especially if these areas are in close proximity to homes, business, or other assets.

Fuels

The Colorado WRA includes composition and characteristics for both surface fuels and canopy fuels. Assessing canopy fire potential and surface fire potential allows identification of areas where significant increases in fire behavior affects the potential of a fire to transition from a surface fire to a canopy fire.

Fuel datasets required to compute both surface and canopy fire potential include:

- **Surface Fuels** are typically categorized into one of four primary fuel types based on the primary carrier of the surface fire: 1) grass, 2) shrub/brush, 3) timber litter, and 4) slash. They are generally referred to as fire behavior fuel models and provide the input parameters needed to compute surface fire behavior.

- **Canopy Cover** is the horizontal percentage of the ground surface that is covered by tree crowns. It is used to compute wind-reduction factors and shading.

- **Canopy Ceiling Height/Stand Height** is the height above the ground of the highest canopy layer where the density of the crown mass within the layer is high enough to support vertical movement of a fire. A good estimate of canopy ceiling height is the average height of the dominant and co-dominant trees in a stand. It is used to compute wind reduction to mid-flame height, and spotting distances from torching trees (Fire Program Solutions, L.L.C, 2005).
• **Canopy Base Height** is the lowest height above the ground above which sufficient canopy fuel exists to vertically propagate fire (Scott & Reinhardt, 2001). Canopy base height is a property of a plot, stand or group of trees, not an individual tree. For fire modeling, canopy base height is an effective value that incorporates ladder fuels, such as tall shrubs and small trees. Canopy base height is used to determine whether a surface fire will transition to a canopy fire.

• **Canopy Bulk Density** is the mass of available canopy fuel per unit canopy volume (Scott & Reinhardt, 2001). Canopy bulk density is a bulk property of a stand, plot or group of trees, not an individual tree. Canopy bulk density is used to predict whether an active crown fire is possible.

**Weather**
Environmental weather parameters needed to compute fire behavior characteristics include 1-hour, 10-hour and 100-hour time-lag fuel moistures, herbaceous fuel moisture, woody fuel moisture and the 20-foot, 10-minute average wind speed. To collect this information, weather influence zones were established across the state. A weather influence zone is an area where, for analysis, the weather on any given day is considered uniform.

Within each weather influence zone, historical daily weather is gathered to compile a weather dataset from which four percentile weather categories are created. The percentile weather categories are intended to represent low, moderate, high and extreme fire weather days. Fire behavior outputs are computed for each percentile weather category to determine fire potential under different weather scenarios.

The four percentile weather categories include:
- Low Weather Percentile (0 – 15%)
- Moderate Weather Percentile (16 – 90%)
- High Weather Percentile (91 – 97%)
- Extreme Weather Percentile (98 – 100%)


**Topography**
Topography datasets required to compute fire behavior characteristics are elevation, slope and aspect.

**FIRE BEHAVIOR CHARACTERISTICS**
Fire behavior characteristics provided in this report include:
- Characteristic Rate of Spread
- Characteristic Flame Length
- Fire Intensity Scale
- Fire Type – Extreme Weather
Characteristic Rate of Spread

Characteristic Rate of Spread is the typical or representative rate of spread of a potential fire based on a weighted average of four percentile weather categories. Rate of spread is the speed with which a fire moves in a horizontal direction across the landscape, usually expressed in chains per hour (ch/hr) or feet per minute (ft/min). For purposes of the Colorado WRA, this measurement represents the maximum rate of spread of the fire front. Rate of Spread is used in the calculation of Wildfire Threat in the Colorado WRA.

Rate of spread is a fire behavior output, which is influenced by three environmental factors - fuels, weather, and topography. Weather is by far the most dynamic variable as it changes frequently. To account for this variability, four percentile weather categories were created from historical weather observations to represent low, moderate, high, and extreme weather days for each weather influence zone in Colorado. A weather influence zone is an area where, for analysis purposes, the weather on any given day is considered uniform. There are 11 weather influence zones in Colorado.

This output represents the weighted average for all four weather percentiles. While not shown in this report, the individual percentile weather ROS outputs are available in the Colorado WRA data.

<table>
<thead>
<tr>
<th>Rate of Spread</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Burnable</td>
<td>285</td>
<td>2.3%</td>
</tr>
<tr>
<td>Very Low (0 - 2 ch/hr)</td>
<td>272</td>
<td>2.2%</td>
</tr>
<tr>
<td>Low (2 - 4 ch/hr)</td>
<td>216</td>
<td>1.8%</td>
</tr>
<tr>
<td>Moderate (4 - 12 ch/hr)</td>
<td>689</td>
<td>5.6%</td>
</tr>
<tr>
<td>High (12 - 40 ch/hr)</td>
<td>5,341</td>
<td>43.3%</td>
</tr>
<tr>
<td>Very High (40 - 80 ch/hr)</td>
<td>4,123</td>
<td>33.4%</td>
</tr>
<tr>
<td>Extreme (80+ ch/hr)</td>
<td>1,415</td>
<td>11.5%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>12,340</strong></td>
<td><strong>100.0%</strong></td>
</tr>
</tbody>
</table>
Characteristic Flame Length

Characteristic Flame Length is the typical or representative flame length of a potential fire based on a weighted average of four percentile weather categories. Flame Length is defined as the distance between the flame tip and the midpoint of the flame depth at the base of the flame, which is generally the ground surface. It is an indicator of fire intensity and is often used to estimate how much heat the fire is generating. Flame length is typically measured in feet (ft). Flame length is the measure of fire intensity used to generate the Fire Effects outputs for the Colorado WRA.

Flame length is a fire behavior output, which is influenced by three environmental factors - fuels, weather, and topography. Weather is by far the most dynamic variable as it changes frequently. To account for this variability, four percentile weather categories were created from historical weather observations to represent low, moderate, high, and extreme weather days for each weather influence zone in Colorado. A weather influence zone is an area where, for analysis purposes, the weather on any given day is considered uniform. There are 11 weather influence zones in Colorado.

This output represents the weighted average for all four weather percentiles. While not shown in this report, the individual percentile weather Flame Length outputs are available in the Colorado WRA data.

<table>
<thead>
<tr>
<th>Flame Length</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Burnable</td>
<td>64</td>
<td>0.5%</td>
</tr>
<tr>
<td>Very Low (0 - 1 ft)</td>
<td>14</td>
<td>0.1%</td>
</tr>
<tr>
<td>Low (1 - 4 ft)</td>
<td>470</td>
<td>3.8%</td>
</tr>
<tr>
<td>Moderate (4 - 8 ft)</td>
<td>7,068</td>
<td>57.3%</td>
</tr>
<tr>
<td>High (8 - 12 ft)</td>
<td>855</td>
<td>6.9%</td>
</tr>
<tr>
<td>Very High (12 - 25 ft)</td>
<td>2,880</td>
<td>23.3%</td>
</tr>
<tr>
<td>Extreme (25+ ft)</td>
<td>990</td>
<td>8.0%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>12,340</strong></td>
<td><strong>100.0%</strong></td>
</tr>
</tbody>
</table>
Characteristic Flame Length

- Non-burnable: 54 acres
- Very low (0 – 1 ft): 14 acres
- Low (1 – 4 ft): 470 acres
- Moderate (4 – 8 ft): 7,068 acres
- High (8 – 12 ft): 855 acres
- Very High (12 – 25 ft): 2,880 acres
- Extreme (25+ ft): 690 acres
Fire Intensity Scale

Description

Fire Intensity Scale (FIS) specifically identifies areas where significant fuel hazards and associated dangerous fire behavior potential exist. Similar to the Richter scale for earthquakes, FIS provides a standard scale to measure potential wildfire intensity. FIS consist of five (5) classes where the order of magnitude between classes is ten-fold. The minimum class, Class 1, represents very low wildfire intensities and the maximum class, Class 5, represents very high wildfire intensities.

1. **Class 1, Lowest Intensity:**
   Very small, discontinuous flames, usually less than 1 foot in length; very low rate of spread; no spotting. Fires are typically easy to suppress by firefighters with basic training and non-specialized equipment.

2. **Class 2, Low:**
   Small flames, usually less than two feet long; small amount of very short range spotting possible. Fires are easy to suppress by trained firefighters with protective equipment and specialized tools.

3. **Class 3, Moderate:**
   Flames up to 8 feet in length; short-range spotting is possible. Trained firefighters will find these fires difficult to suppress without support from aircraft or engines, but dozer and plows are generally effective. Increasing potential for harm or damage to life and property.

4. **Class 4, High:**
   Large Flames, up to 30 feet in length; short-range spotting common; medium range spotting possible. Direct attack by trained firefighters, engines, and dozers is generally ineffective, indirect attack may be effective. Significant potential for harm or damage to life and property.

5. **Class 5, Highest Intensity:**
   Very large flames up to 150 feet in length; profuse short-range spotting, frequent long-range spotting; strong fire-induced winds. Indirect attack marginally effective at the head of the fire. Great potential for harm or damage to life and property.

Wildfire Threat and Fire Intensity Scale are designed to complement each other. Unlike Wildfire Threat, the Fire Intensity Scale does not incorporate historical occurrence information. It only evaluates the potential fire behavior for an area, regardless if any fires have occurred there in the past. This additional information allows mitigation planners to quickly identify areas where dangerous fire behavior potential exists in relationship to nearby homes or other valued assets.

Since all areas in Colorado have fire intensity scale calculated consistently, it allows for comparison and ordination of areas across the entire state. For example, a high fire intensity area in Eastern Colorado is equivalent to a high fire intensity area in Western Colorado.
Fire intensity scale is a fire behavior output, which is influenced by three environmental factors - fuels, weather, and topography. Weather is by far the most dynamic variable as it changes frequently.

To account for this variability, four percentile weather categories were created from historical weather observations to represent low, moderate, high, and extreme weather days for each weather influence zone in Colorado. A weather influence zone is an area where, for analysis purposes, the weather on any given day is considered uniform. There are 11 weather influence zones in Colorado. The FIS represents the weighted average for all four weather percentiles.

The fire intensity scale map is derived at a 30-meter resolution. This scale of data was chosen to be consistent with the accuracy of the primary surface fuels dataset used in the assessment. While not appropriate for site specific analysis, it is appropriate for regional, county or local planning efforts.

<table>
<thead>
<tr>
<th>FIS Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Burnable</td>
<td>285</td>
<td>2.3%</td>
</tr>
<tr>
<td>1 (Lowest Intensity)</td>
<td>254</td>
<td>2.1%</td>
</tr>
<tr>
<td>2 (Low)</td>
<td>1,719</td>
<td>13.9%</td>
</tr>
<tr>
<td>3 (Moderate)</td>
<td>811</td>
<td>6.6%</td>
</tr>
<tr>
<td>4 (High)</td>
<td>8,148</td>
<td>66.0%</td>
</tr>
<tr>
<td>5 (Highest Intensity)</td>
<td>1,123</td>
<td>9.1%</td>
</tr>
</tbody>
</table>
Characteristic Fire Intensity Scale

- Non-Burnable: 285 acres
- Lowest Intensity: 254 acres
- Moderate Intensity: 1,719 acres
- Highest Intensity: 8,148 acres

Total: 12,340 acres (100.0%)
Fire Type – Extreme Weather

Fire Type – Extreme represents the potential fire type under the extreme percentile weather category. The extreme percentile weather category represents the average weather based on the top three percent fire weather days in the analysis period. It is not intended to represent a worst case scenario weather event. Accordingly, the potential fire type is based on fuel conditions, extreme percentile weather, and topography.

Canopy fires are very dangerous, destructive and difficult to control due to their increased fire intensity. From a planning perspective, it is important to identify where these conditions are likely to occur on the landscape so that special preparedness measure can be taken if necessary. Typically canopy fires occur in extreme weather conditions. The Fire Type – Extreme layer shows the footprint of where these areas are most likely to occur. However, it is important to note that canopy fires are not restricted to these areas. Under the right conditions, it can occur in other canopied areas.

There are two primary fire types – surface fire and canopy fire. Canopy fire can be further subdivided into passive canopy fire and active canopy fire. A short description of each of these is provided below.

**Surface Fire**
A fire that spreads through surface fuel without consuming any overlying canopy fuel. Surface fuels include grass, timber litter, shrub/brush, slash and other dead or live vegetation within about 6 feet of the ground.
**Passive Canopy Fire**

A type of crown fire in which the crowns of individual trees or small groups of trees burn, but solid flaming in the canopy cannot be maintained except for short periods (Scott & Reinhardt, 2001).

**Active Canopy Fire**

A crown fire in which the entire fuel complex (canopy) is involved in flame, but the crowning phase remains dependent on heat released from surface fuel for continued spread (Scott & Reinhardt, 2001).

The Fire Type - Extreme Weather map is derived at a 30-meter resolution. This scale of data was chosen to be consistent with the accuracy of the primary surface fuels dataset used in the assessment. While not appropriate for site specific analysis, it is appropriate for regional, county or local planning efforts.

<table>
<thead>
<tr>
<th>Fire Type – Extreme Weather</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Surface Fire</td>
<td>8,543</td>
<td>70.9%</td>
</tr>
<tr>
<td>Passive Canopy Fire</td>
<td>978</td>
<td>8.1%</td>
</tr>
<tr>
<td>Active Canopy Fire</td>
<td>2,534</td>
<td>21.0%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>12,055</strong></td>
<td><strong>100.0%</strong></td>
</tr>
</tbody>
</table>
Fire Type – Extreme Weather

- Surface Fire: 8,543 acres
- Passive Canopy Fire: 978 acres
- Active Canopy Fire: 2,534 acres
Surface Fuels

Description

Surface fuels, or fire behavior fuel models as they are technically referred to, contain the parameters required by the Rothermel (1972) surface fire spread model to compute surface fire behavior characteristics, including rate of spread, flame length, fireline intensity and other fire behavior metrics. As the name might suggest, surface fuels account only for surface fire potential. Canopy fire potential is computed through a separate but linked process. The Colorado WRA accounts for both surface and canopy fire potential in the fire behavior outputs. However, only surface fuels are shown in this report.

Surface fuels typically are categorized into one of four primary fuel types based on the primary carrier of the surface fire: 1) grass, 2) shrub/brush, 3) timber litter, and 4) slash. Two standard fire behavior fuel model sets have been published. The Fire Behavior Prediction System 1982 Fuel Model Set (Anderson, 1982) contains 13 fuel models, and the Fire Behavior Prediction System 2005 Fuel Model Set (Scott & Burgan, 2005) contains 40 fuel models. The Colorado WRA uses fuel models from the 2005 Fuel Model Set.

The LANDFIRE Program Refresh 2008 version of data products was used to compile the Surface Fuels data for the West Wide Risk Assessment and the Colorado Wildfire Risk Assessment. This reflects data through 2008. Some modifications were completed to reflect recent disturbances, such as large wildfires and pine beetle infestations, prevalent in central Colorado over recent years. These updates reflect changes in the landscape that represent conditions through 2010. Information on the process used to compile the Colorado fuels dataset can be found in the West Wide Assessment Final Report cited on the Reference Page.
<table>
<thead>
<tr>
<th>Surface Fuels</th>
<th>Description</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>GR 1</td>
<td>Short, Sparse Dry Climate Grass (Dynamic)</td>
<td>1,319</td>
<td>10.7%</td>
</tr>
<tr>
<td>GR 2</td>
<td>Low Load, Dry Climate Grass (Dynamic)</td>
<td>2,337</td>
<td>18.9%</td>
</tr>
<tr>
<td>GS 1</td>
<td>Low Load, Dry Climate Grass-Shrub (Dynamic)</td>
<td>233</td>
<td>1.9%</td>
</tr>
<tr>
<td>GS 2</td>
<td>Moderate Load, Dry Climate Grass-Shrub (Dynamic)</td>
<td>3,552</td>
<td>28.8%</td>
</tr>
<tr>
<td>SH 1</td>
<td>Moderate Load, Humid Climate Grass-Shrub (Dynamic)</td>
<td>357</td>
<td>2.9%</td>
</tr>
<tr>
<td>SH 7</td>
<td>Very High Load, Dry Climate Shrub</td>
<td>27</td>
<td>0.2%</td>
</tr>
<tr>
<td>TU 1</td>
<td>Light Load, Dry Climate Timber-Grass-Shrub</td>
<td>1,806</td>
<td>14.6%</td>
</tr>
<tr>
<td>TU 5</td>
<td>High Load, Conifer Litter</td>
<td>314</td>
<td>2.5%</td>
</tr>
<tr>
<td>TL 1</td>
<td>Low Load, Compact Conifer Litter</td>
<td>53</td>
<td>0.4%</td>
</tr>
<tr>
<td>TL 3</td>
<td>Moderate Load, Conifer Litter</td>
<td>1,557</td>
<td>12.6%</td>
</tr>
<tr>
<td>TL 6</td>
<td>Moderate Load, Broadleaf Litter</td>
<td>45</td>
<td>0.4%</td>
</tr>
<tr>
<td>TL 8</td>
<td>Long-needle Litter</td>
<td>456</td>
<td>3.7%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td><strong>12,340</strong></td>
<td><strong>100.0%</strong></td>
</tr>
</tbody>
</table>
Vegetation

Description

The Vegetation map describes the general vegetation and landcover types across the state of Colorado. In the Colorado WRA, the Vegetation dataset is used to support the development of the Surface Fuels, Canopy Cover, Canopy Stand Height, Canopy Base Height, and Canopy Bulk Density datasets.

The LANDFIRE program Refresh version of data products (Existing Vegetation Type) was used to compile the Vegetation data for the West Wide Risk Assessment and the Colorado WRA. This reflects data current to 2008. Some modifications were completed to reflect recent disturbances such as large wildfires and pine beetle infestations prevalent in central Colorado over recent years. The LANDFIRE EVT data was classified to reflect general vegetation cover types for representation with CO-WRAP.

Oak shrublands are commonly found along dry foothills and lower mountain slopes, and are often situated above Piñyon-juniper.

Piñyon-juniper woodlands are common in southern and southwestern Colorado.
Douglas-fir understory in a ponderosa pine forest.

Grasslands occur both on Colorado’s Eastern Plains and on the Western Slope.

Wildland fire threat increases in lodgepole pine as the dense forests grow old.

Overly dense ponderosa pine, a dominant species of the montane zone.
<table>
<thead>
<tr>
<th>Vegetation Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grassland</td>
<td>1,810</td>
<td>15.2%</td>
</tr>
<tr>
<td>Shrubland</td>
<td>660</td>
<td>5.5%</td>
</tr>
<tr>
<td>Aspen</td>
<td>110</td>
<td>0.9%</td>
</tr>
<tr>
<td>Ponderosa Pine</td>
<td>766</td>
<td>6.4%</td>
</tr>
<tr>
<td>Spruce-Fir</td>
<td>8</td>
<td>0.1%</td>
</tr>
<tr>
<td>Mixed Conifer</td>
<td>151</td>
<td>1.3%</td>
</tr>
<tr>
<td>Oak Shrubland</td>
<td>80</td>
<td>0.7%</td>
</tr>
<tr>
<td>Pinyon-Juniper</td>
<td>8,079</td>
<td>67.8%</td>
</tr>
<tr>
<td>Riparian</td>
<td>163</td>
<td>1.4%</td>
</tr>
<tr>
<td>Agriculture</td>
<td>14</td>
<td>0.1%</td>
</tr>
<tr>
<td>Open Water</td>
<td>10</td>
<td>0.1%</td>
</tr>
<tr>
<td>Urban &amp; Community</td>
<td>72</td>
<td>0.6%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>11,923</strong></td>
<td><strong>100.0%</strong></td>
</tr>
</tbody>
</table>
Drinking Water Importance Areas

Description

Drinking Water Importance Areas is the measure of quality and quantity of public surface drinking water categorized by watershed. This layer identifies an index of surface drinking water importance, reflecting a measure of water quality and quantity, characterized by Hydrologic Unit Code 12 (HUC 12) watersheds. The Hydrologic Unit system is a standardized watershed classification system developed by the USGS. Areas that are a source of drinking water are of critical importance and adverse effects from fire are a key concern.

The U.S. Forest Service Forests to Faucets (F2F) project is the primary source of the drinking water data set. This project used GIS modeling to develop an index of importance for supplying drinking water using HUC 12 watersheds as the spatial resolution. Watersheds are ranked from 1 to 100 reflecting relative level of importance, with 100 being the most important and 1 the least important.

Several criteria were used in the F2F project to derive the importance rating including water supply, flow analysis, and downstream drinking water demand. The final model of surface drinking water importance used in the F2F project combines the drinking water protection model, capturing the flow of water and water demand, with a model of mean annual water supply. The values generated by the drinking water protection model are simply multiplied by the results of the model of mean annual water supply to create the final surface drinking water importance index.
Water is critical to sustain life. Human water usage has further complicated nature’s already complex aquatic system. Plants, including trees, are essential to the proper functioning of water movement within the environment. Forests receive precipitation, utilize it for their sustenance and growth, and influence its storage and/or passage to other parts of the environment.

Four major river systems – the Platte, Colorado, Arkansas and Rio Grande – originate in the Colorado mountains and fully drain into one-third of the landmass of the lower 48 states. Mountain snows supply 75 percent of the water to these river systems.

Approximately 40 percent of the water comes from the highest 20 percent of the land, most of which lies in national forests. National forests yield large portions of the total water in these river systems. The potential is great for forests to positively and negatively influence the transport of water over such immense distances.

<table>
<thead>
<tr>
<th>Drinking Water Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 - Lowest</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>2</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>3</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>4</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>5</td>
<td>161</td>
<td>1.3%</td>
</tr>
<tr>
<td>6</td>
<td>134</td>
<td>1.1%</td>
</tr>
<tr>
<td>7</td>
<td>9,836</td>
<td>79.7%</td>
</tr>
<tr>
<td>8</td>
<td>2,209</td>
<td>17.9%</td>
</tr>
<tr>
<td>9</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>10 - Highest</td>
<td>0</td>
<td>0.0%</td>
</tr>
</tbody>
</table>

Total 12,340 100.0%
Drinking Water Risk Index

Description

Drinking Water Risk Index is a measure of the risk to DWIAs based on the potential negative impacts from wildfire. In areas that experience low-severity burns, fire events can serve to eliminate competition, rejuvenate growth and improve watershed conditions. But in landscapes subjected to high, or even moderate-burn severity, the post-fire threats to public safety and natural resources can be extreme.

High-severity wildfires remove virtually all forest vegetation – from trees, shrubs and grasses down to discarded needles, decomposed roots and other elements of ground cover or duff that protect forest soils. A severe wildfire also can cause certain types of soil to become hydrophobic by forming a waxy, water-repellent layer that keeps water from penetrating the soil, dramatically amplifying the rate of runoff.

The loss of critical surface vegetation leaves forested slopes extremely vulnerable to large-scale soil erosion and flooding during subsequent storm events. In turn, these threats can impact the health, safety and integrity of communities and natural resources downstream. The likelihood that such a post-fire event will occur in Colorado is increased by the prevalence of highly erodible soils in several parts of the state, and weather patterns that frequently bring heavy rains on the heels of fire season.

In the aftermath of the 2002 fire season, the Colorado Department of Health estimated that 26 municipal water storage facilities were shut down due to fire and post-fire impacts.

The potential for severe soil erosion is a consequence of wildfire because as a fire burns, it destroys plant material and the litter layer. Shrubs, forbs, grasses, trees and the litter layer disperse water during severe rainstorms. Plant roots stabilize the soil, and stems and leaves slow the water to give it time to percolate into the soil profile. Fire can destroy this soil protection.

The range of values is from -1 to -9, with -1 representing the least negative impact and -9 representing the most negative impact.

<table>
<thead>
<tr>
<th>Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>-1 (Least Negative Impact)</td>
<td>85</td>
<td>0.7%</td>
</tr>
<tr>
<td>-2</td>
<td>293</td>
<td>2.4%</td>
</tr>
<tr>
<td>-3</td>
<td>1,015</td>
<td>8.3%</td>
</tr>
<tr>
<td>-4</td>
<td>5,321</td>
<td>43.3%</td>
</tr>
<tr>
<td>-5</td>
<td>4,706</td>
<td>38.3%</td>
</tr>
<tr>
<td>-6</td>
<td>854</td>
<td>6.9%</td>
</tr>
<tr>
<td>-7</td>
<td>19</td>
<td>0.2%</td>
</tr>
<tr>
<td>-8</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-9 (Most Negative Impact)</td>
<td>0</td>
<td>0.0%</td>
</tr>
</tbody>
</table>

Total 12,292 100.0%
Riparian Assets

Description

Riparian Assets are forested riparian areas characterized by functions of water quantity and quality, and ecology. This layer identifies riparian areas that are important as a suite of ecosystem services, including both terrestrial and aquatic habitat, water quality, water quantity, and other ecological functions. Riparian areas are considered an especially important element of the landscape in the west. Accordingly, riparian assets are distinguished from other forest assets so they can be evaluated separately.

The process for defining these riparian areas involved identifying the riparian footprint and then assigning a rating based upon two important riparian functions – water quantity and quality, and ecological significance. A scientific model was developed by the West Wide Risk Assessment technical team with in-kind support from CAL FIRE state representatives. Several input datasets were used in the model including the National Hydrography Dataset and the National Wetland Inventory.

The National Hydrography Data Set (NHD) was used to represent hydrology. A subset of streams and water bodies, which represents perennial, intermittent, and wetlands, was created. The NHD water bodies data set was used to determine the location of lakes, ponds, swamps, and marshes (wetlands).

To model water quality and quantity, erosion potential (K-factor) and annual average precipitation was used as key variables. The Riparian Assets data is an index of class values that range from 1 to 3 representing increasing importance of the riparian area as well as sensitivity to fire-related impacts on the suite of ecosystem services.

<table>
<thead>
<tr>
<th>Riparian Assets Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Least Sensitive to Wildland Fires</td>
<td>236</td>
<td>16.3%</td>
</tr>
<tr>
<td>Most Sensitive to Wildland Fires</td>
<td>173</td>
<td>12.0%</td>
</tr>
<tr>
<td>Total</td>
<td>1,449</td>
<td>100.0%</td>
</tr>
</tbody>
</table>
SW Cañon CWPP

Riparian Assets

<table>
<thead>
<tr>
<th>Least Sensitive to Wildland Fires</th>
<th>Most Sensitive to Wildland Fires</th>
</tr>
</thead>
<tbody>
<tr>
<td>236 acres</td>
<td>1,039 acres</td>
</tr>
<tr>
<td>173 acres</td>
<td>106 acres</td>
</tr>
</tbody>
</table>

Axes:
- Y-axis: Acres
- X-axis: Least Sensitive to Wildland Fires vs. Most Sensitive to Wildland Fires
Riparian Assets Risk Index

Description

Riparian Assets Risk Index is a measure of the risk to riparian areas based on the potential negative impacts from wildfire. This layer identifies those riparian areas with the greatest potential for adverse effects from wildfire.

The range of values is from -1 to -9, with -1 representing the least negative impact and -9 representing the most negative impact.

The risk index has been calculated by combining the Riparian Assets data with a measure of fire intensity using a Response Function approach. Those areas with the highest negative impact (-9) represent areas with high potential fire intensity and high importance for ecosystem services. Those areas with the lowest negative impact (-1) represent those areas with low potential fire intensity and a low importance for ecosystem services.

This risk output is intended to supplement the Drinking Water Risk Index by identifying wildfire risk within the more detailed riparian areas.

<table>
<thead>
<tr>
<th>Riparian Assets Risk Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>-1 (Least Negative Impact)</td>
<td>17</td>
<td>2.6%</td>
</tr>
<tr>
<td>-2</td>
<td>30</td>
<td>4.5%</td>
</tr>
<tr>
<td>-3</td>
<td>114</td>
<td>17.3%</td>
</tr>
<tr>
<td>-4</td>
<td>362</td>
<td>54.8%</td>
</tr>
<tr>
<td>-5</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-6</td>
<td>10</td>
<td>1.5%</td>
</tr>
<tr>
<td>-7</td>
<td>128</td>
<td>19.4%</td>
</tr>
<tr>
<td>-8</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-9 (Most Negative Impact)</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>661</td>
<td>100.0%</td>
</tr>
</tbody>
</table>
Forest Assets

Description

Forest Assets are forested areas categorized by height, cover, and susceptibility/response to fire. This layer identifies forested land categorized by height, cover and susceptibility or response to fire. Using these characteristics allows for the prioritization of landscapes reflecting forest assets that would be most adversely affected by fire. The rating of importance or value of the forest assets is relative to each state’s interpretation of those characteristics considered most important for their landscapes.

Canopy cover from LANDFIRE was re-classified into two categories, open or sparse and closed. Areas classified as open or sparse have a canopy cover less than 60%. Areas classified as closed have a canopy cover greater than 60%.

Canopy height from LANDFIRE was re-classified into two categories, 0-10 meters and greater than 10 meters.

Response to fire was developed from the LANDFIRE existing vegetation type (EVT) dataset. There are over 1,000 existing vegetation types in the project area. Using a crosswalk defined by project ecologists, a classification of susceptibility and response to fire was defined and documented by fire ecologists into the three fire response classes.

These three classes are sensitive, resilient and adaptive.

- **Sensitive** = These are tree species that are intolerant or sensitive to damage from fire with low intensity.
- **Resilient** = These are tree species that have characteristics that help the tree resist damage from fire and whose adult stages can survive low intensity fires.
- **Adaptive** = These are tree species adapted with the ability to regenerate following fire by sprouting or serotinous cones.

<table>
<thead>
<tr>
<th>Forest Assets Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adaptive</td>
<td>155</td>
<td>2.8%</td>
</tr>
<tr>
<td>Resilient</td>
<td>5,303</td>
<td>95.3%</td>
</tr>
<tr>
<td>Sensitive</td>
<td>108</td>
<td>1.9%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>5,566</td>
<td>100.0%</td>
</tr>
</tbody>
</table>
Forest Assets Risk Index

Description

Forest Assets Risk Index is a measure of the risk to forested areas based on the potential negative impacts from wildfire. This layer identifies those forested areas with the greatest potential for adverse effects from wildfire.

The range of values is from -1 to -9, with -1 representing the least negative impact and -9 representing the most negative impact.

The risk index has been calculated by combining the Forest Assets data with a measure of fire intensity using a Response Function approach. Those areas with the highest negative impact (-9) represent areas with high potential fire intensity and low resilience or adaptability to fire. Those areas with the lowest negative impact (-1) represent those areas with low potential fire intensity and high resilience or adaptability to fire.

This risk output is intended to provide an overall forest index for potential impact from wildfire. This can be applied to consider aesthetic values, ecosystem services, or economic values of forested lands.

<table>
<thead>
<tr>
<th>Forest Assets Risk Class</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>-1 (Least Negative Impact)</td>
<td>1,202</td>
<td>22.5%</td>
</tr>
<tr>
<td>-2</td>
<td>493</td>
<td>9.2%</td>
</tr>
<tr>
<td>-3</td>
<td>3,542</td>
<td>66.3%</td>
</tr>
<tr>
<td>-4</td>
<td>88</td>
<td>1.6%</td>
</tr>
<tr>
<td>-5</td>
<td>5</td>
<td>0.1%</td>
</tr>
<tr>
<td>-6</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-7</td>
<td>9</td>
<td>0.2%</td>
</tr>
<tr>
<td>-8</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>-9 (Most Negative Impact)</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>5,339</td>
<td>100.0%</td>
</tr>
</tbody>
</table>
References


West Wide Risk Assessment, Western Forestry Leadership Coalition (2012). West Wide Risk Assessment Final Report. Salem, OR. A final report developed by the WWA Technical Team documenting the methods and specifications of the WWA project.
If your home is located in the natural vegetation of Colorado's grasslands, shrublands, foothills or mountains, you live in the wildland-urban interface (WUI) and are inherently at risk from a wildfire. The WUI is any area where structures and other human developments meet or intermingle with wildland vegetative fuels. In many vegetation types, it is not a matter of if a wildfire will impact your home, but when.

Wildfires are a natural part of Colorado’s varied forest ecosystems. Many rural communities are located in areas historically prone to frequent natural wildfires. Living in the wildland requires more self-reliance than living in urban areas. It may take longer for a fire engine to reach your area, and a small fire department can easily become overwhelmed during an escalating wildfire. Planning ahead and taking actions to reduce fire hazards can increase your safety and help protect your property. As more people choose to live in areas prone to wildfire, additional homes and lives are potentially threatened every year. Firefighters always do their best to protect rural residents, but ultimately, it is YOUR responsibility to protect your life, family, animals and property from wildfire.

The information contained in this document is for use by individual landowners to help reduce wildfire risk on their property. In order to effectively protect subdivisions and communities, all landowners must work together to reduce fire hazards within and adjacent to communities. This includes treating individual home sites and common areas within communities, and creating fuelbreaks within and adjoining the community where feasible. This document will focus on actions individual landowners can take to reduce wildfire hazards on their property. For additional information on broader community protection, go to www.csfs.colostate.edu.

In this guide, you’ll read about steps you can take to protect your property from wildfire. These steps focus on beginning work closest to your house and moving outward. Also, remember that keeping your home safe is not a one-time effort – it requires ongoing maintenance. It may be necessary to perform some actions, such as removing pine needles from gutters and mowing grasses and weeds several times a year, while other actions may only need to be addressed once a year. While
you may not be able to accomplish ALL of the actions described in this document to prepare your home for wildfire, each completed activity will increase the safety of your home, and possibly your family, during a wildfire.

(Note: These guidelines are adapted for ponderosa pine, Douglas-fir and mixed-conifer ecosystems below 9,500 feet. See page 9 for guidelines adapted to other forest ecosystems.)

This guide primarily will help design your defensible space. **Defensible space** is the natural and landscaped area around a home or other structure that has been modified to reduce fire hazard. Defensible space gives your home a fighting chance against an approaching wildfire. Creating defensible space also reduces the chance of a structure fire spreading to the surrounding forest and other homes.

Three factors determine wildfire behavior: **fuels, weather and topography**. We cannot alter weather or topography, so we must concentrate on altering fuels. Fuels include vegetation, such as trees, brush and grass; near homes, fuels also include such things as propane tanks, wood piles, sheds and even homes themselves. Some plant species are more flammable than others, and the flammability of vegetative fuels changes depending on the season, recent weather events, and other factors such as drought. Fuel continuity and density also play an important role in wildfire.

Wildfire often creates its own weather conditions. Hot rising air and associated winds can carry embers and other burning materials into the atmosphere for long distances, where they can ignite vegetation and structures up to several miles away. Embers have caused the loss of many homes during wildfires.

As you think about protecting your home and property from wildfire, consider how you can manage fuels on your property to prevent fire from spreading to your home and other structures.

For more information on wildfire behavior, please see *FireWise Construction: Site Design and Building Materials* at www.csfs.colostate.edu.

**Fuel Arrangement and Types**

When fuels are abundant, a fire can be uncontrollable and destructive. But when fuels are scarce, a fire cannot build momentum and intensity, which makes it much easier to control and is more likely to be beneficial to the land.

The more dense and continuous the fuels, the bigger the threat they pose to your home. The measure of fuel hazard refers to its continuity, both horizontal and vertical. Horizontal continuity refers to fuels across the ground, while vertical continuity refers to fuels extending from the ground up into the crowns of trees and shrubs. Fuels with a high degree of both vertical and horizontal continuity are the most hazardous, particularly when they occur on slopes. Mitigation of wildfire hazards focuses on breaking up the continuity of horizontal and vertical fuels.

Heavier fuels, such as brush and trees, produce a more intense fire than light fuels, such as grass. However, grass-fueled fires travel much faster than heavy-fueled fires. Some heavier surface fuels, such as logs and wood chips, are potentially hazardous heavy fuels and also should be addressed.
**Vertical/Ladder Fuels**

Ladder fuels are defined as smaller trees and brush that provide vertical continuity, which allows a fire to burn from the ground level up into the branches and crowns of larger trees. Lower branches on large trees also can act as ladder fuels. These fuels are potentially very hazardous, but are easy to mitigate. The hazards from ladder fuels near homes are especially important to address. Prune all tree branches from ground level up to a height of 10 feet above ground or up to 1/3 the height of the tree, whichever is less. Do not prune further up because it could jeopardize the health of the tree. Shrubs should be pruned based on specifications recommended for the species. Dead branches should be removed whenever possible.

**Surface Fuels**

**Logs/Branches/Slash/Wood Chips**

Naturally occurring woody material on the ground and debris from cutting down trees (also known as slash) may increase the intensity of fires. Increased fire intensity makes a fire harder to control and increases the likelihood of surface fires transitioning to crown fires. Dispose of any heavy accumulation of logs, branches and slash by chipping, hauling to a disposal site or piling for burning later. Always contact your county sheriff’s office or local fire department first for information about burning slash piles. Another alternative is to lop and scatter slash by cutting it into very small pieces and distributing it widely over the ground. If chipping logs and/or slash, it’s essential to avoid creating continuous areas of wood chips on the ground. Break up the layer of wood chips by adding nonflammable material, or allow for wide gaps (at least 3 feet) between chip accumulations. Also, avoid heavy accumulation of slash by spreading it closer to the ground to speed decomposition. If desired, two or three small, widely spaced brush piles may be left for wildlife habitat. Locate these well away from your home (NOT in Zones 1 or 2; see page 5-8 for zone descriptions).

**Pine Needles/Duff Layers**

Due to decades of fire suppression, decomposing layers of pine needles, twigs and other organic debris—called duff— is deeper under many large trees today than it would have been a century ago. This is especially true in ponderosa pine forests where frequent and naturally occurring fires have been absent. These large trees often are lost when fires occur, because flames burning in the duff layer can pre-heat live vegetation and ignite the trees, or the tree’s roots can be damaged from the intense heat of the smoldering duff, killing the tree. It is important to rake needle or duff layers deeper than 2 inches at least 3 feet away from the base of large trees. This should be done annually, and the additional duff also should be removed from the area.

**Grasses**

Grasses are perhaps the most pervasive and abundant surface fuel in Colorado. Mow grasses and weeds as often as needed throughout the growing season to keep them shorter than 6 inches. This applies to irrigated lawns and wild or native grasses. This is critical in the fall, when grasses dry out, and in the spring, after the snow is gone but before plants green-up.

Be especially careful when mowing in areas with rocks. Mower blades can hit rocks and create sparks, causing fires in dry grass. Consider mowing only on days with high humidity or after recent moisture to reduce the risk of starting an unwanted fire.

When mowing around trees, be sure to avoid damaging the root system and tree trunk by using a higher blade setting on the mower and trimming grass that grows against the trunk only by hand.

**Crown Fuels**

An intense fire burning in surface fuels can transition into the upper portion of the tree canopies and become a crown fire. Crown fires are dangerous because they are very intense and can burn large areas. Crown fire hazard can be reduced by thinning trees to decrease crown fuels, reducing surface fuels under the remaining trees, and eliminating vertical fuel continuity from the surface into the crowns. Specific recommendations are provided in the Defensible Space Management Zones, pages 5-8.
The Home Ignition Zone

Two factors have emerged as the primary determinants of a home's ability to survive a wildfire – the quality of the defensible space and a structure's ignitability. Together, these two factors create a concept called the Home Ignition Zone (HIZ), which includes the structure and the space immediately surrounding the structure. To protect a home from wildfire, the primary goal is to reduce or eliminate fuels and ignition sources within the HIZ.

Structural Ignitability

The ideal time to address home ignition risk is when the structure is in the design phase. However, you can still take steps to reduce ignitability to an existing home.

The roof has a significant impact on a structure's ignitability because of its extensive surface area. When your roof needs significant repairs or replacement, use only fire-resistant roofing materials. Also, check with your county building department – some counties now have restrictions against using wood shingles for roof replacement or require specific classifications of roofing material. Wood and shake-shingle roofs are discouraged because they are highly flammable, and are prohibited in some areas of the state. Asphalt shingles, metal sheets and shingles, tile, clay tile, concrete and slate shingles are all recommended roofing materials.

The extension of the roof beyond the exterior structure wall is the eave. This architectural feature is particularly prone to ignition. As fire approaches the building, the exterior wall deflects hot air and gasses up into the eave. If the exterior wall isn't ignition-resistant, this effect is amplified.

Most decks are highly combustible. Their shape traps hot gasses, making them the ultimate heat traps. Conventional wooden decks are so combustible that when a wildfire approaches, the deck often ignites before the fire reaches the house.

The exterior walls of a home or other structure are affected most by radiant heat from the fire and, if defensible space is not adequate, by direct contact with flames from the fire.

Windows are one of the weakest parts of a building with regard to wildfire. They usually fail before the building ignites, providing a direct path for flames and airborne embers to reach the building's interior.

Burning embers are produced when trees and structures are consumed by wildfire. These embers sometimes can travel more than a mile. Flammable horizontal or nearly horizontal surfaces, such as wooden decks or shake-shingle roofs, are especially at risk for ignition from burning embers. Since airborne embers have caused the loss of many homes in the WUI, addressing structural ignitability is critical, even if the area surrounding a home is not conducive to fire spread.

This guide provides only basic information about structural ignitability. For more information on fire-resistant building designs and materials, refer to the CSFS FireWise Construction: Site Design and Building Materials publication at www.csfs.colostate.edu.
Defensible Space

Defensible space is the area around a home or other structure that has been modified to reduce fire hazard. In this area, natural and manmade fuels are treated, cleared or reduced to slow the spread of wildfire. Creating defensible space also works in the reverse, and reduces the chance of a structure fire spreading to neighboring homes or the surrounding forest. Defensible space gives your home a fighting chance against an approaching wildfire.

Creating an effective defensible space involves a series of management zones in which different treatment techniques are used. Develop these zones around each building on your property, including detached garages, storage buildings, barns and other structures.

The actual design and development of your defensible space depends on several factors: size and shape of building(s), construction materials, slope of the ground, surrounding topography, and sizes and types of vegetation on your property. You may want to request additional guidance from your local Colorado State Forest Service forester, fire department or a consulting forester as you plan a defensible space for your property.

Defensible space provides another important advantage during a fire: increased firefighter safety. Firefighters are trained to protect structures only when the situation is relatively safe for them to do so. They use a process called “structural triage” to determine if it is safe to defend a home from an approaching wildfire. The presence or absence of defensible space around a structure is a significant determining factor used in the structural triage process, as defensible space gives firefighters an opportunity to do their job more safely. In turn, this increases their ability to protect your home.

If firefighters are unable to directly protect your home during a wildfire, having an effective defensible space will still increase your home’s chance of survival. It is important to remember that with wildfire, there are no guarantees. Creating a proper defensible space does not mean that your home is guaranteed to survive a wildfire, but it does significantly improve the odds.

Defensible Space Management Zones

Three zones need to be addressed when creating defensible space:

Zone 1 is the area nearest the home and other structures. This zone requires maximum hazard reduction.

Zone 2 is a transitional area of fuels reduction between Zones 1 and 3.

Zone 3 is the area farthest from the home. It extends from the edge of Zone 2 to your property boundaries.
Zone 1

The width of Zone 1 extends a minimum distance of 15-30 feet outward from a structure, depending on property size. Most flammable vegetation is removed in this zone, with the possible exception of a few low-growing shrubs or fire-resistant plants. Avoid landscaping with common ground junipers, which are highly flammable.

Increasing the width of Zone 1 will increase the structure's survivability. This distance should be increased 5 feet or more in areas downhill from a structure. The distance should be measured from the outside edge of the home's eaves and any attached structures, such as decks. Several specific treatments are recommended within this zone:

- Install nonflammable ground cover and plant nothing within the first 5 feet of the house and deck. This critical step will help prevent flames from coming into direct contact with the structure. This is particularly important if a building is sided with wood, logs or other flammable materials. Decorative rock creates an attractive, easily maintained, nonflammable ground cover.

- If a structure has noncombustible siding (i.e., stucco, synthetic stucco, concrete, stone or brick), widely spaced foundation plantings of low-growing shrubs or other fire-resistant plant materials are acceptable. However, do not plant directly under windows or next to foundation vents, and be sure areas of continuous grass are not adjacent to plantings. Information on fire-resistant plants is available on the CSFS website at www.csfs.colostate.edu.

- Prune and maintain any plants in Zone 1 to prevent excessive growth. Also, remove all dead branches, stems and leaves within and below the plant.

- Irrigate grass and other vegetation during the growing season. Also, keep wild grasses mowed to a height of 6 inches or less.

- Do not store firewood or other combustible materials anywhere in this zone. Keep firewood at least 30 feet away from structures, and uphill if possible.

- Enclose or screen decks with 1/8-inch or smaller metal mesh screening (1/16-inch mesh is preferable). Do not use areas under decks for storage.

- Ideally, remove all trees from Zone 1 to reduce fire hazards. The more trees you remove, the safer your home will be.

- If you do keep any trees in this zone, consider them part of the structure and extend the distance of the entire defensible space accordingly.

- Remove any branches that overhang or touch the roof, and remove all fuels within 10 feet of the chimney.

- Remove all pine needles and other debris from the roof, deck and gutters.

- Rake pine needles and other organic debris at least 10 feet away from all decks and structures.

- Remove slash, wood chips and other woody debris from Zone 1.

Zone 2

Zone 2 is an area of fuels reduction designed to diminish the intensity of a fire approaching your home. The width of Zone 2 depends on the slope of the ground where the structure is built. Typically, the defensible space in Zone 2 should extend at least 100 feet from all structures. If this distance stretches beyond your property lines, try to work with the adjoining property owners to complete an appropriate defensible space.
The following actions help reduce continuous fuels surrounding a structure, while enhancing home safety and the aesthetics of the property. They also will provide a safer environment for firefighters to protect your home.

**Tree Thinning and Pruning**

- Remove stressed, diseased, dead or dying trees and shrubs. This reduces the amount of vegetation available to burn, and makes the forest healthier.

- Remove enough trees and large shrubs to create at least 10 feet between crowns. Crown separation is measured from the outermost branch of one tree to the nearest branch on the next tree. On steep slopes, increase the distance between tree crowns even more.

- Remove all ladder fuels from under remaining trees. Prune tree branches off the trunk to a height of 10 feet from the ground or 1/3 the height of the tree, whichever is less.

- If your driveway extends more than 100 feet from your home, thin out trees within a 30 foot buffer along both sides of your driveway, all the way to the main access road. Again, thin all trees to create 10-foot spacing between tree crowns.

- Small groups of two or three trees may be left in some areas of Zone 2, but leave a minimum of 30 feet between the crowns of these clumps and surrounding trees.

- Because Zone 2 forms an aesthetic buffer and provides a transition between zones, it is necessary to blend the requirements for Zones 1 and 3. For example, if you have a tree in Zone 2 with branches extending into Zone 1, the tree can be retained if there is proper crown spacing.

- Limit the number of dead trees (snags) to one or two per acre. Be sure snags cannot fall onto the house, power lines, roads or driveways.

- As in Zone 1, the more trees and shrubs removed, the more likely your house will survive a wildfire.

**Shrub Thinning/Pruning and Surface Fuels**

- Isolated shrubs may be retained in Zone 2, provided they are not growing under trees.

- Keep shrubs at least 10 feet away from the edge of tree branches. This will prevent the shrubs from becoming ladder fuels.

- Minimum spacing recommendations between clumps of shrubs is 2 1/2 times the mature height of the vegetation. The maximum diameter of the clumps themselves should be twice the mature height of the vegetation. As with tree-crown spacing, all measurements are made from the edge of vegetation crowns.

- Example – For shrubs 6 feet high, spacing between shrub clumps should be 15 feet or more (measured from the edge of the crowns of vegetation clumps). The diameter of these shrub clumps should not exceed 12 feet.

- Periodically prune and maintain shrubs to prevent excessive growth, and remove dead stems from shrubs annually. Common ground junipers should be removed whenever possible because they are highly flammable and tend to hold a layer of duff beneath them.

- Mow or trim wild grasses to a maximum height of 6 inches. This is especially critical in the fall, when grasses dry out.

- Avoid accumulations of surface fuels, such as logs, branches, slash and wood chips greater than 4 inches deep.
Firewood

- Stack firewood uphill from or on the same elevation as any structures, and at least 30 feet away.
- Clear all flammable vegetation within 10 feet of woodpiles.
- Do not stack wood against your home or on/under your deck, even in the winter. Many homes have burned as a result of a woodpile that ignited first.

Propane Tanks and Natural Gas Meters

- Locate propane tanks and natural gas meters at least 30 feet from any structures, preferably on the same elevation as the house.
- The tank should not be located below your house because if it ignites, the fire would tend to burn uphill. Conversely, if the tank or meter is located above your house and it develops a leak, gas will flow downhill into your home.
- Clear all flammable vegetation within 10 feet of all tanks and meters.
- Do not visibly screen propane tanks or natural gas meters with shrubs, vegetation or flammable fencing. Instead, install 5 feet of nonflammable ground cover around the tank or meter.

Zone 3

Zone 3 has no specified width. It should provide a gradual transition from Zone 2 to areas farther from the home that have other forest management objectives. Your local Colorado State Forest Service forester can help you with this zone.

This zone provides an opportunity for you to improve the health of the forest through proper management. With an assortment of stewardship options, you can proactively manage your forest to reduce wildfire intensity, protect water quality, improve wildlife habitat, boost the health and growth rate of your trees, and increase tree survivability during a wildfire.

In addition, properly managed forests can provide income, help protect trees against insects and diseases, and even increase the value of your property. Typical forest management objectives for areas surrounding home sites or subdivisions provide optimum recreational opportunities; enhance aesthetics; improve tree health and vigor; provide barriers against wind, noise, dust and visual intrusions; support production of firewood, fence posts and other forest commodities; or cultivate Christmas trees or trees for transplanting.

Consider the following when deciding forest management objectives in Zone 3:

- The healthiest forest is one that includes trees of multiple ages, sizes and species, and where adequate growing room is maintained over time.
- Remember to consider the hazards associated with ladder fuels. A forest with a higher canopy reduces the chance of a surface fire climbing into the tops of the trees, and might be a priority if this zone has steep slopes.
- A greater number of snags – two or three per acre, standing or fallen – can be retained in Zone 3 to provide wildlife habitat. These trees should have a minimum diameter of 8 inches. Make sure that snags pose no threat to power lines or firefighter access roads.
- While tree pruning generally is not necessary in Zone 3, it may be a good idea from the standpoint of personal safety to prune trees along trails and firefighter access roads. Or, if you prefer the aesthetics of a well-manicured forest, you might prune the entire area. In any case, pruning helps reduce ladder fuels within tree stands, thus reducing the risk of crown fire.
- Mowing grasses is not necessary in Zone 3.
- Any approved method of slash treatment is acceptable, including piling and burning, chipping or lop-and-scatter.
Other Recommendations

Windthrow
In Colorado, some tree species, including lodgepole pine, Engelmann spruce and Douglas-fir, are especially susceptible to damage and uprooting by high winds or windthrow. If you see evidence of this problem in or near your home, consider making adjustments to the defensible space guidelines. It is highly recommended that you contact a professional forester to help design your defensible space, especially if you have windthrow concerns.

Water Supply
If possible, make sure that an on-site water source is readily available for firefighters to use, or that other water sources are close by. Lakes, ponds, swimming pools and hot tubs are all possible options. If there are no nearby water sources, consider installing a well-marked dry hydrant or cistern. If your primary water source operates on electricity, be sure to plan for a secondary water source. During wildfires, structures often are cut off from electricity. For more information on how to improve the accessibility of your water source, contact your local fire department.

Recommendations for Specific Forest Types
The above recommendations refer primarily to ponderosa pine, Douglas-fir and mixed-conifer ecosystems. For other forest types, please refer to the additional recommendations below:

Aspen
Tree spacing and ladder fuel guidelines do not apply to mature stands of aspen trees. Generally, no thinning is recommended in aspen forests, regardless of tree size, because the thin bark is easily damaged, making the tree easily susceptible to fungal infections. However, in older stands, numerous dead trees may be on the ground and require removal. Conifer trees often start growing in older aspen stands. A buildup of these trees eventually will increase the fire hazard of the stand, so you should remove the young conifers. Brush also can increase the fire hazard and should be thinned to reduce flammability.

Lodgepole Pine
Lodgepole pine management in the WUI is much different than that for lodgepole pine forests located away from homes, communities and other developments. Normally, it is best to develop fuels management and wildfire mitigation strategies that are informed and guided by the ecology of the tree species. This is not the case with lodgepole pine.

Older lodgepole pine stands generally do not respond well to selective thinning, but instead respond better to the removal of all trees over a defined area to allow healthy forest regeneration. Selectively thinning lodgepole can open the stand to severe windthrow and stem breakage. However, if your home is located within a lodgepole pine forest, you may prefer selective thinning to the removal of all standing trees.

To ensure a positive response to thinning throughout the life of a lodgepole pine stand, trees must be thinned early in their lives – no later than 20 to 30 years after germination. Thinning lodgepole pine forests to achieve low densities can best be...
accomplished by beginning when trees are small saplings, and maintaining those densities through time as the trees mature.

Thinning older stands of lodgepole pine to the extent recommended for defensible space may take several thinning operations spaced over a decade or more. When thinning mature stands of lodgepole pine, do not remove more than 30 percent of the trees in each thinning operation. Extensive thinning of dense, pole-sized and larger lodgepole pine often results in windthrow of the remaining trees. Focus on removing trees that are obviously lower in height or suppressed in the forest canopy. Leaving the tallest trees will make the remaining trees less susceptible to windthrow.

Another option is leaving clumps of 30-50 trees. Clumps are less susceptible to windthrow than solitary trees. Allow a minimum of 30-50 feet between tree crowns on the clump perimeter and any adjacent trees or clumps of trees. Wildfire tends to travel in the crowns of lodgepole pine. By separating clumps of trees with large spaces between crowns, the fire is less likely to sustain a crown fire.

Piñon-Juniper

Many piñon-juniper (PJ) forests are composed of continuous fuel that is highly flammable. Fire in PJ forests tend to burn intensely in the crowns of trees. Try to create a mosaic pattern when you thin these trees, with a mixture of individual trees and clumps of three to five trees. The size of each clump will depend on the size, health and location of the trees. The minimum spacing between individual trees should be 10 feet between tree crowns, with increasing space for larger trees, clumps, and stands on steeper slopes.

Tree pruning for defensible space is not as critical in PJ forests as in pine or fir forests. Instead, it is more important to space the trees so that it is difficult for the fire to move from one tree clump to the next. Trees should only be pruned to remove dead branches or branches that are touching the ground. However, if desired, live branches can be pruned to a height of 3 feet above the ground. Removing shrubs that are growing beneath PJ canopies is recommended to reduce the overall fuel load that is available to a fire.

It is NOT recommended to prune live branches or remove PJ trees between April and October, when the piñon ips beetle is active in western Colorado. Any thinning activity that creates the flow of sap in the summer months can attract these beetles to healthy trees on your property. However, it is acceptable to remove dead trees and dead branches during the summer months.

For more information, please refer to the CSFS Piñon-Juniper Management Quick Guide at www.csfs.colostate.edu.

Gambel Oak

Maintaining Gambel oak forests that remain resistant to the spread of wildfire can be a challenge because of their vigorous growing habits. Gambel oak trees grow in clumps or groves, and the stems in each clump originate from the same root system. Most reproduction occurs through vegetative sprouts from this deep, extensive root system. You may need to treat Gambel oak near your home every five to seven years. Sprouts also should be mowed at least once every year in Zones 1 and 2. Herbicides can be used to supplement mowing efforts for controlling regrowth.

For more information, please refer to the CSFS Gambel Oak Management publication at www.csfs.colostate.edu.

Note: This publication does not address high-elevation spruce-fir forests. For information on this forest type, please contact your local CSFS district office.
Maintaining Your Defensible Space

Your home is located in a dynamic environment that is always changing. Trees, grasses and shrubs continue to grow, die or are damaged, and drop their leaves and needles each season. Just like your home, the defensible space around it requires regular, ongoing maintenance to be effective. Use the following checklists to build and maintain your defensible space.

**Defensible Space: Initial Projects**

- Properly thin and prune trees and shrubs within Zones 1 and 2.
- Dispose of slash from tree/shrub thinning.
- Screen attic, roof, eaves and foundation vents, and periodically check them to ensure that they are in good condition.
- Screen or wall-in stilt foundations and decks; screens should be \( \frac{1}{8} \)-inch or smaller metal mesh (\( \frac{1}{16} \)-inch mesh is best).
- Post signs at the end of the driveway with your last name and house number that are noncombustible, reflective and easily visible to emergency responders.
- Make sure that the driveway is wide enough for fire trucks to enter and exit, and that trees and branches are adequately cleared for access by fire and emergency equipment. Contact your local fire department or check the CSFS website for information specific to access.
- Take pictures of your completed defensible space for comparison of forest growth over time.

**Defensible Space Tasks: Annual Requirements**

- Clear roof, deck and gutters of pine needles and other debris.*
- Mow grass and weeds to a height of 6 inches or less.*
- Rake all pine needles and other flammable debris away from the foundation of your home and deck.*
- Remove trash and debris accumulations from the defensible space.*
- Check fire extinguishers to ensure that they have not expired and are in good working condition.
- Check chimney screens to make sure they are in place and in good condition.
- Remove branches that overhang the roof and chimney.
- Check regrowth of trees and shrubs by reviewing photos of your original defensible space; properly thin and prune trees and shrubs within Zones 1 and 2.
- Dispose of slash from tree/shrub thinning.*

*Address more than once per year, as needed.

**Be Prepared**

- Complete a checklist of fire safety needs inside your home (these should be available at your local fire department). Examples include having an evacuation plan and maintaining smoke detectors and fire extinguishers.
- Develop your fire evacuation plan and practice family fire drills. Ensure that all family members are aware of and understand escape routes, meeting points and other emergency details.
- Contact your county sheriff’s office and ensure that your home telephone number and any other important phone numbers appear in the county’s Reverse 911 or other emergency notification database.
- Prepare a “grab and go” disaster supply kit that will last at least three days, containing your family’s and pets’ necessary items, such as cash, water, clothing, food, first aid and prescription medicines.
- Ensure that an outdoor water supply is available. If it is safe to do so, make a hose and nozzle available for responding firefighters. The hose should be long enough to reach all parts of the house.
Preparing your home and property from wildfire is a necessity if you live in the wildland-urban interface. It is important to adequately modify the fuels in your home ignition zone. Remember, every task you complete around your home and property will make your home more defensible during a wildfire.

Always remember that creating and maintaining an effective defensible space in the home ignition zone is not a one-time endeavor – it requires an ongoing, long-term commitment.

If you have questions, please contact your local CSFS district office. Contact information can be found at www.csfs.colostate.edu.

**List of Additional Resources**

- The Colorado State Forest Service, [http://www.csfs.colostate.edu](http://www.csfs.colostate.edu)
- CSFS wildfire-related publications, [http://csfs.colostate.edu/pages/wf-publications.html](http://csfs.colostate.edu/pages/wf-publications.html)
- Colorado’s “Are You FireWise?” information, [http://csfs.colostate.edu/pages/wf-protection.html](http://csfs.colostate.edu/pages/wf-protection.html)
- National Fire Protection Association’s Firewise Communities USA, [http://www.firewise.org](http://www.firewise.org)
- Fire Adapted Communities, [http://fireadapted.org/](http://fireadapted.org/)

![Figure 28: This house has a high risk of burning during an approaching wildfire. Modifying the fuels around a home is critical to reduce the risk of losing structures during a wildfire. Photo: CSFS](Figure 28)

![Figure 29: This house survived the Fourmile Canyon Fire in 2010. Photo: CSFS](Figure 29)

![Figure 30: Firefighters were able to save this house during the 2012 Weber Fire because the homeowners had a good defensible space. Photo: Dan Bender, La Plata County](Figure 30)
ALERT FREMONT

Register your wireless phone number now to be part of the database when 911 Emergency Notification calls are made to your neighborhood.

Go to www.fremontco.com

Open the “Alert Fremont (9-1-1 Wireless Phone Alerts)” box on the Home Page.

Click on the ‘Emergency Wireless Registration’ link displayed to register your cell or VOIP phone.

The E 9-1-1 Authority Board recently upgraded the Alert Fremont Emergency Notification (911 alert calls) services provided through Twenty First Century Communications. This upgrade will improve and expand the use of Emergency Notification services across the county. One significant benefit of Alert Fremont is the ability of the residents of Fremont County to sign up their wireless (cell) phone numbers and Voice Over Internet Protocol (VOIP) phone numbers to the 9-1-1 data base. That means if an Alert Fremont message was launched in your neighborhood or county wide, the message would be delivered to your wireless/VOIP phone. There is no additional charge to sign up your phone numbers to the 9-1-1 data base. The security of your wireless numbers in this data base is a priority. Your security concerns and many other frequently asked questions are answered by visiting “Alert Fremont’s FAQ’s” page.

If you have previously registered your wireless numbers, please check to ensure data (location) is correct. To do this click on "Emergency Wireless Registration" and enter the e-mail you used to register, then click on “Forgot your password?” to receive a password. After receipt of your password, you can then log on and verify information. If your registered location is incorrect (defaults to Fremont Count Admin Bldg) you may have to manually move the marker to your correct location. 9-1-1 emergency dispatchers in Cañon City and Florence along with officials from the various public safety agencies in the county will have immediate internet access to launch emergency messages countywide, in specific neighborhoods, or to targeted groups of emergency providers.

The Fremont County Emergency Telephone Authority was established in 1989 to provide and administer emergency (911) telephone service to Fremont County. The board of directors is comprised of five members; Fremont County Commissioner Ed Norden; Calvin Sunderman, the representative of special districts and public agencies; Tom McCormick, the representative of the Florence PSAP (Public Safety Answering Point); Jim Cox, the representative of the Canon City PSAP; and Randy Lesher the at-large member elected by the other four.